

Personnel Procedures Manual

Adopted April 22, 2008 Revised January 12, 2015

Town of Leesburg 25 West Market Street Leesburg, VA 20176 Page Left Blank Intentionally

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# Section 1: General Scope and Application

# 1.1 Purpose and Jurisdiction

These policies and procedures are adopted to establish a personnel system for present and future employees and to provide the means to recruit, select, compensate, develop, and maintain an effective and responsible work force that will meet the service requirements of the citizens of Leesburg.

This manual is not an employment contract, expressed or implied, nor does it create any contractual obligations. Employment with the Town of Leesburg is at will. This manual is designed to incorporate as many as possible practices and procedures that relate to the employees and applicants for employment with the Town of Leesburg. It may be revised as needed with or without notice.

While the Town anticipates some future elaboration, modification, and refinement of this manual, the manual is not expected or intended to cover every policy or procedure the Town has adopted and observes. If there is uncertainty about any provision or intent of a particular policy, the Town Manager, in consultation with the Town Attorney, will be the arbiter of interpretation.

Particular ordinances or sections of the Town Charter, Town Code, or Code of Virginia, as amended, govern the provisions in this manual. In the event of a conflict between the contents of this manual and the provisions of any pertinent law, the current Town, state or federal law shall be controlling.

#### 1.2 Categories of Positions

Positions are defined in the following categories:

# A. Elected and Appointed Officials

# 1. Mayor and Council

The Town operates under the Council-Manager form of government. The Town Council is the legislative body of the Town and is empowered by the charter to make Town policy. The Council is composed of a mayor and six council members elected at large on a non-partisan basis.

#### 2. Boards and Commissions

- Board of Architectural Review
- Economic Development Commission
- Environmental Advisory Commission
- Executive Airport Commission
- Thomas Balch Library Commission
- Parks and Recreation Commission

- Planning Commission
- Commission on Public Art
- Technology and Communications Commission
- Tree Commission
- Utility Rate Advisory Committee
- Board of Zoning Appeals

# **B.** Council-Appointed Positions

- Town Manager
- Town Attorney

# C. Town Manager Appointed/Council Confirmed Position

• Chief of Police

# D. Employees

- Regular Full Time
- Regular Part Time
- Flexible Part Time

# **1.3 General Provisions**

- **A.** The Town Manager hires all employees that are not Council appointed or confirmed positions.
- **B.** This Personnel Procedures Manual applies primarily to employees working for the Town Manager and generally does not apply to the Town Council or Boards and Commissions, although exceptions are identified in specific sections in the manual.
- **C.** These rules shall not limit or prohibit the Town Council from executing agreements with any Town Council appointed positions. Such agreements shall supersede only those rules that are in conflict with provisions of agreement.

## 1.4 Functions of the Town Council

The Town Council is responsible for the following:

- **A.** Approving the Merit Principles and Policy Manual
- **B.** Appointing the Town Manager and Town Attorney.
- **C.** Confirming the appointment of the Chief of Police.
- **D.** Establishing a Compensation Plan for Boards and Commissions.
- **E.** Approving the Salary Schedule and related changes and amendments as part of the annual budget for the Town.

**F.** Approving the Classification and Compensation Plan and related changes and amendments as part of the annual budget for the Town.

# 1.5 Functions of the Town Manager

The Town Manager is responsible for the following:

- A. Making changes to and amending the Personnel Procedures Manual as appropriate
- **B.** Making changes to and amending the Employee Handbook as appropriate.
- **C.** Making changes to and amending the Personnel Policy Manual as appropriate as directed and ultimately approved by the Town Council.
- **D.** Recommending to the Town Council the annual Classification and Compensation Plan, including a separate report including any new classifications and reclassifications if necessary
- **E.** Recommending to the Town Council the annual Salary Schedule, including a separate report recommending any changes or amendments if necessary.
- **F.** Approving compensation for present and new employees within amounts appropriated for that purpose.
- **G.** Approving all personnel actions including selections, promotions, disciplinary actions, dismissal, or any change in the status of an employee within the Town service, unless otherwise prohibited by law.
- **H.** Developing and requiring an orientation program for all Town employees to take place within a reasonable time subsequent to their date of hire.

#### 1.6 Functions of the Human Resources Manager

The Human Resources Manager is responsible for the following:

- **A.** Recommending to the Town Manager policy and procedural changes to the Personnel Procedures Manual and the Policy Manual.
- **B.** Recommending to the Town Manager classification of positions, position specifications, and compensation.
- **C.** Establishing qualifications for all employment positions in consultation with Department Directors and Managers.
- **D.** Developing and administrating employee training and developmental programs.
- **E.** Maintaining personnel files as required and in accordance with the law.
- **F.** Ensuring the development and distribution of the Employee Handbook.
- **G.** Other Human Resources functions as assigned by the Town Manager.

# 1.7 Revisions

- **A.** The Town Council may amend the Personnel Policy Manual at any time.
- **B.** The Town Manager may amend the Personnel Procedures Manual at any time.
- **C.** A comprehensive review of the Personnel Procedures Manual will be conducted at least every 3 years by the Town Manager or his/her designee.

# 1.8 Unlawful Acts

- **A.** No employee shall make any false statement, certificate, mark, rating or report with regard to any test, certification or appointment made under any provision of this manual, or in any manner commit or attempt any fraud preventing the impartial execution of this manual and the rules established hereunder.
- **B.** No employee shall, directly or indirectly, give, render, pay, offer, solicit or accept any money, service or other valuable consideration for any appointment, proposed appointment, promotion or proposed promotion to, or any advantage in, a position in the classified service.
- **C.** No employee of the Town or other persons shall defeat, deceive or obstruct the person in his right to examination, eligibility, certification or appointment under this provision of the manual, or furnish to any person any special or privileged information for the purpose of affecting the rights or prospects of any person with respect to employment.
- **D.** Any employee violating the provisions of this section shall be guilty of a Class 3 misdemeanor in accordance with Section 1-13 of the Town Code.

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# **Section 2: Merit Principles**

The Town of Leesburg is committed to a merit based system in handling all aspects of Human Resources management.

# 2.1 Equal and Fair Treatment

All Town employees and applicants for Town employment will receive fair and equitable treatment in all aspects of Human Resources management without regard to race, color, religion, national origin, gender, age, political affiliation, marital status, disability, or sexual orientation.

# 2.2 Merit-based Recruitment and Selection

Recruitment will be from qualified individuals from various sources to achieve a diversified work force. Selection and advancement should be determined solely on the basis of relative knowledge, skills and ability after fair and open competition, which assures equal opportunity for all applicants. Internal recruitment and promotional opportunities will be encouraged where possible and appropriate.

# 2.3 Equal Pay for Equal Work

Equal pay will be provided for work of equal value, with appropriate consideration of local, regional, and national rates paid by employers in the public and private sectors. Appropriate incentives and recognition should be provided for excellence in performance. The Town Manager may make adjustments to compensation for all employees if in his judgment there is a violation of the equal pay for equal work policy.

# 2.4 Access to Resources, Education, Training and Development

Employees should be provided appropriate access to education and training opportunities to enhance organizational and individual performance, and to encourage promotion from within the organization.

#### **2.5** Employee Integrity

All employees will maintain high standards of integrity, conduct, and concern for the public interest.

# 2.6 Effective Use of Work Force

The Town work force will be used effectively and efficiently to provide the best possible programs and services.

# **2.7 Employee Performance and Retention**

Employees should be retained based on the adequacy of their performance. Inadequate performance should be corrected, and employees, who cannot or will not improve their performance to meet the required standards, as reflected in the job description, should be separated from Town service.

# 2.8 Protection against Reprisal

Employees will be protected against reprisal for the lawful disclosure of information which the employees reasonably believed evidences a violation of any law, rule or regulation or mismanagement, a gross waste of funds, an abuse of authority, or a substantial and specific danger to public health or safety.

# 2.9 Protection from Arbitrary Action

Employees will be protected against intimidation, arbitrary action, and personal favoritism or coercion for any reason.

# **2.10 Equitable Policies**

All employees should be provided with a copy of the Employee Handbook, listing clear and equitable policies and procedures necessary or required to perform their duties.

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# Section 3: Classification System

# 3.1 Policy

# A. Classification and Compensation Plan approved by Town Council

All regular positions in the Town government are approved by the Town Council in the Classification and Compensation Plan as submitted with the annual budget.

# B. Classification Authority delegated to Town Manager

The Town Manager has the authority and complete discretion to classify and reclassify positions, and will keep the Town Council informed of such actions by providing a separate report when the annual Classification and Compensation Plan is submitted to the Town Council for approval.

### 3.2 Application

The terms of this section shall not apply to the following positions:

- Town Manager
- Town Attorney
- Flexible Positions

# 3.3 Classification and Compensation Plan

The purpose of the Classification and Compensation Plan is to ensure that all positions within the Town are properly classified with regard to the work being performed. This plan includes title, grade, exempt/non-exempt status, number of positions, the department to which each position is assigned, and other categories as appropriate.

#### 3.4 Fair Labor Standards Act (FLSA) Definitions

# A. Exempt Positions

Exempt positions include employees who meet one or more of the FLSA exemptions test who are paid on a fixed salary basis and are not entitled to overtime.

## **B.** Non-Exempt Positions

Non-exempt positions include employees who are not exempt from the FLSA exemptions test and are paid on an hourly basis and covered by wage and hour laws regarding hours worked and overtime.

#### C. Public Safety Personnel

Sworn police personnel who are classified as either exempt or non-exempt but whose schedule is based on an 80-hour work schedule instead of a 40-hour workweek schedule.

## 3.5 Job Descriptions

- **A.** The Town Manager shall issue and approve as necessary job descriptions for each position within the Town service, which shall be on file with the Human Resources Department.
- **B.** Department Directors and Managers, and the Human Resources Manager should approve the job descriptions utilized within their respective departments. The Human Resources Manager and the Town Manager will approve generic job descriptions that cross departmental lines.

# 3.6 Classification / Reclassification Process

# A. Annual Classification and Compensation Plan Review:

The Classification and Compensation Plan shall be reviewed on an annual basis by the Town Manager and Human Resources Manager. The purpose of such a review shall be to assure the plan accurately reflects the work being performed and that the positions are properly classified with regard to:

- 1. Knowledge, skills, and abilities (education and experience) required to do the job;
- 2. job complexity;
- 3. scope and impact of decisions;
- **4.** level of supervision exercised or received;
- **5.** purpose and nature of work contacts;
- 6. work environment; and
- **7.** physical and sensory demands and hazards.

### **B.** Reclassifications:

See the standard operating procedure (SOP) entitled "Reclassification Process" for information relevant to amending the Classification and Compensation Plan.

From time to time job responsibilities or duties of certain positions will change. When this occurs, a Department Director may request the Human Resources Manager to conduct a reclassification study to determine if the position should be reclassified to a higher (or lower) grade. Once the analysis is complete, the recommendation is submitted to the Department Director. If the Department Director supports the Human Resources Manager's recommendation, the Human Resources Manager will send the action to the Finance Department for a fiscal impact analysis. Upon completion of the analysis the file will be forwarded to the Town Manager for review and action. If the Department Director does not support the Human Resources Manager's recommendation, he/she has the right to appeal the recommendation to the Town Manager. Once approved, the Town Manager will notify the Human Resources and Finance Departments.

The Town has created a career ladder for Maintenance Workers and employees classified in the Administrative Series in order to be recognized for their accomplishments in reaching the next set of knowledge, skills and abilities for reclassifications. Any employee that is recognized for their skills may be reclassified to the next grade within the series. The Town requires that the employee be retained within a classification period of one year before being eligible to be reclassified or apply for a transfer to another department, *unless otherwise approved by the Town Manager*.

# 3.7 Periodic Classification & Compensation Survey

The Human Resources Department should conduct a classification and compensation survey every two years in order to ensure the Town remains a competitive employer.

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#### Section 4: Recruitment and Selection

# 4.1 Policy

It is the policy of the Town to recruit qualified individuals to achieve a diversified work force. Selection should be determined solely on the basis of relative knowledge, skills and ability after fair and open competition, which assures equal opportunity for all applicants. Internal transfers and promotional opportunities will be encouraged where possible and appropriate including but not limited to vacancies created as the result of disciplinary action, a reduction in force or an immediate need to fill for a critical service.

# A. Equal Employment Opportunity (EEO) Policy:

The Town reaffirms and declares its policy of equal employment opportunity. The Town will make all decisions regarding the terms and conditions of employment including hiring, training, promoting and terminating employees without discriminating on the basis of race, color, gender, religion or creed, national origin, disability, age, marital status, sexual orientation or any other status as defined and protected by applicable state and federal laws.

The Town will continue to do the following things in its efforts to provide equal employment opportunities:

- 1. The Town will monitor and refine its recruitment efforts in order to attract the best qualified applicants within the labor force.
- 2. The Town will review the selection process to ensure that job requirements, hiring standards, and methods of selection and placement meet Federal, State and Local requirements.
- **3.** The Town will make every effort to ensure that all employees work in an environment which is free from harassment and discrimination and will promptly investigate any allegations of such.
- **4.** The Town will work to ensure that no retaliatory action is taken against any employee for opposing employment practices which are prohibited by federal and state laws or by the Town's own policies and procedures.
- 5. Through the implementation of this EEO Policy Statement, the Town will undertake to comply fully with all expressed or implied obligations contained in federal and state law relating to equal employment opportunity.

# **B.** Americans with Disability Acts (ADA) Policy:

The Town reaffirms and declares its policy based on the Americans with Disabilities Act. The Town will not discriminate against any applicant or employee because of the presence of a mental or physical disability. The Town has committed financial and organizational resources necessary to provide access to Town facilities according to the recommendations and requirements of the ADA. Where an applicant or employee with a disability is able to perform the essential functions of the job requirements, the Town may be obligated to provide reasonable accommodation to the needs of that individual, unless such accommodations would cause undue hardship to the Town. Reasonable accommodations will be determined on a case-by-case basis.

Employees with medically recognized and documented disabilities who are able to perform the essential functions of the job, and who are in need of special accommodations shall notify the Human Resources Department of their needs upon being hired.

### **4.2 Recruitment**

# A. Job Vacancy

In order to attract an adequate number of candidates for present and future vacancies and to successfully compete with other employers, the Human Resources Manager will issue job announcements and otherwise publicize vacancies through such media as the Town Manager may deem appropriate. The recruitment and selection of Town personnel and all personnel actions shall be made without regard to race, color, gender, religion or creed, national origin, disability, age, marital status, sexual orientation or any other status as defined and protected by applicable state and federal laws, and shall be based on the applicant's ability to meet the specified qualifications. Publicity for job vacancies shall be conducted for a sufficient period of time to ensure reasonable opportunities for persons to apply and be considered for employment.

#### **B.** Recruitment

See the SOP entitled "Recruitment Process" for the appropriate procedure when engaging in internal and/or external recruitment.

The hiring Department Director or manager shall submit a Recruitment Requisition Form for full-time and regular part-time positions (along with copy of the approved job description) to the Human Resources Department for approval by the Town Manager prior to processing.

- 1. Internal Recruitment: In those instances where current employees may possess knowledge, skills, and abilities required for a vacant position, the Department Director or division manager may request that recruitment be advertised to Town employees. Lateral transfers and promotions within a specific department should be considered by the Human Resources Manager for internal recruitment. The Human Resources Manager prepares a job vacancy announcement for each vacancy.
  - **I.** *Promotion and Transfer*: The Town believes in recruiting and promoting employees from within and has established a jobposting program to give all employees an opportunity to apply for positions for which they qualify.
    - i. The Human Resources Manager shall have prepared a job vacancy announcement for each vacancy. Such announcements shall be posted in the Human Resources Department and sufficient numbers of each announcement shall be provided to each department of the Town for posting to bulletin boards and such other locations as are available for employees' information. Directors of each department are responsible to post the vacancies. Internal vacancies shall be posted on the HOME page of the Town Internal Web page (TOLNET).
    - ii. The vacancy announcement shall be of sufficient form and content to adequately inform prospective applicants of the typical duties, required qualifications, examining process or listing of examination parts, and final closing date. Positions are posted for 5 business days. To be eligible to apply for a posted position, employee must meet the minimum hiring specifications for the position, be capable of performing the essential functions of the job, with or without a reasonable accommodation, and be in good standing in terms of their overall work record.
    - **iii.** Employees are responsible for monitoring job vacancy announcements for completing and filing

an application form with the Human Resources Department during the posting period for a specific opening. Dates specified in any vacancy announcement may be extended, postponed, or canceled by the Human Resources Manager, at the request of the Department Director, if such action is necessary to meet the needs of the Town.

#### II. Reinstatement

Any employee who was laid off, or who resigns in good standing may be reinstated to a vacant position in the same class or title within one year from the date of said layoff or resignation provided all department employment requirements and qualifications are met. Sick leave, if any, is restored and reinstated at original hire date for service, unless the employee was compensated for unused sick leave when separated from the Town.

#### 2. External Recruitment:

- I. In those instances where recruitment is not restricted within the organization, recruitment for the vacant position shall be conducted externally, and applications from the general public and employees shall be accepted. The Human Resources Department reviews the Recruitment Requisition Form to confirm the information is accurate. The "Closing Date" is at least 15 business days following the 1<sup>st</sup> day the advertisement is placed on the Town website, unless an Open Until Filled option is used.
- II. The Human Resources Department distributes the job announcement to all Department Directors and Managers. Department Directors and Managers are responsible for posting the job announcements to bulletin boards and other such locations as are available for employee's information.
- III. The Human Resources Department also provides advertising in local newspapers and relevant websites. Should additional advertising be requested by Department Directors or Managers, advertising costs may be paid from their individual department funds.
  - a. Timelines, locations, and contacts for reference by the Human Resources Department in posting job announcements for external recruitment may be located in the "Employment Advertising Information" document.

- IV. The Department of Human Resources is to review all applications for all full-time and regular part-time positions having either a closing date or are marked open until filled. Employment applications which meet the advertised qualifications for the position will be forwarded to Department Directors and Managers within five business days following the closing date and initial processing through the Human Resources Department. Departments should complete interviewing within one month of receiving applications for a position.
- **3. Temporary Services:** As soon as the need for temporary personnel is identified by a department, the Human Resources Department will be contacted. The Human Resources Department shall attempt to place a temporary employee in the position, or place an advertisement in the local newspaper, before using the services of an agency to fill the temporary position requested.
- **4. Under filling Positions:** Under filling of positions shall be used only in those instances that meet the following conditions:
  - I. A vacancy exists that the Town has been unable to fill after a good faith recruitment effort and a candidate is available who will meet the minimum standards and be able to perform the basic functions of a position, if he or she is given additional training. The Human Resources Manager makes the final decision as to whether under-filling a position is appropriate.
  - **II.** *Immediate supervisors* must inform an employee under filling a position of the following:
    - **a.** The expectation of the supervisor on how the employee can advance with his/her training/education to fully meet the requirements of the posted position.
    - **b.** An employee who is not advanced must be informed of the reasons why and what he/she must do in the future to advance to the next level.
    - **c.** Immediate supervisors are responsible for tracking employee eligibility for promotion, demotion, or termination.

## **4.3 Application Screening and Distribution**

# A. Human Resources Application Review and Distribution

- 1. The Human Resources Department accepts only an official Town application with original signature, or an appropriate certification on an electronic application.
- **2.** Applications must be received in the Human Resources Department by 5:00 PM on the advertised closing date to be considered.
- **3.** Applications are generally reviewed by the Human Resources Specialist for their assigned departments, where appropriate, to screen out candidates who do not meet the minimum requirements of a position.
- **4.** All original applications are retained by the Human Resources Department for 3 years in compliance with the record retention policies as set forth in the Code of Virginia.

# **B.** Department Review

1. Following the closing date for a position, the department reviews the applications to determine the best qualified candidates.

# C. Nepotism

Generally, Virginia law does not prohibit employment of a current employee's immediate family members provided that:

- **a)** The current employee does not exercise any control over the employment, evaluation, supervision, salary, promotion, or retention of a member of his or her immediate family.
- b) Employment of an immediate family member of the Town Council, Town Manager, Deputy Town Manager, Assistant Town Manager, Town Attorney, and Deputy Town Attorney is prohibited. It is also recommended that immediate family members of Department Heads and Deputy Directors should not be employed.
- c) If two employees become members of the same household, both may retain their positions, provided one is not under the direct or indirect supervision of the other.
- **d)** It is the responsibility of the supervisor/manager to advise the Department Director or Manager if such a relationship is established.
- e) If there is a direct supervisory relationship between the two employees, one of the employees should be reassigned within the department, if possible, or transferred to another Town department if a position for which the person is qualified exists. If no position is available, one of the employees will resign.

**f**) Any questions regarding the interpretation of this policy should be directed to the Town Attorney.

# **4.4 Interviews**

#### A. Interview Panel

The requesting department establishes an interview panel in consultation with Human Resources, generally comprised of 2-3 staff members. For internally posted positions, the interview panel will include one staff member from the Human Resources Department. For telephone interviews the panel should be comprised of at least 2 members. For in person interviews, the panel should contain at least 3 staff members.

#### **B.** Interview Questions

- 1. Standard interview questions should be established, and the same questions should be used to interview each candidate.
- **2.** Interview questions may be reviewed by the Human Resources Department prior to interviews.

#### C. Interviews

Initial interviews may be completed via telephone, video chat, in person, or in a similar method, but each applicant must be offered the same interview method. If an applicant chooses to opt out of that method for an alternative, he/she may do so.

# **D.** Travel Expenses

- 1. The Town may reimburse preauthorized travel expenses such as mileage and lodging to out-of-area job applicants for costs related to interviews when such reimbursements are considered essential to successful recruitment of a position. Prior approval by the Town Manager or his/her designee is required.
- 2. Department Directors and Managers may reimburse applicants and new hires for travel, lodging and moving expenses deductible under IRS regulations where appropriate.

# E. Pre-Employment Contingencies/Screening Requirements:

The hiring officer is responsible to inform finalists of contingencies related to specific positions.

- a) *Reference checks:* At least two work-related reference checks are to be conducted by the hiring manager prior to an offer of employment for all positions.
- **b)** Approval by Town Manager: All offers of compensation up to 10% above the entry level of the hiring range must be approved through consultation with the

- Human Resources Manager. Those above 10% over the entry level of the hiring range must be approved by the Town Manager who may exercise his discretion with respect to the offer and final amount of compensation.
- c) *Background checks:* It is the hiring manager's responsibility, prior to the start date to have all new employees 18 years and older complete and sign a criminal background check form.
- d) *Fingerprinting:* All new employees 18 years and older must be fingerprinted by the Leesburg Police Department on or before their start date. For more information and the Town's policies on fingerprinting new employees, see "Pre-Employment Fingerprinting on New Employees."
- e) *Verification of credentials:* Official verification of education, training, licenses and certifications must be provided to the Human Resources Department, where these credentials are a condition of employment for a position.
- **f**) *Credit check* (where required): All Department Directors and Managers, Finance Department employees and other employees, 18 years and older, who handle money are required to have a credit check prior to hiring. For more information on credit check procedures see "Background and Credit Checks."
- g) *Physical* (where required): Physicals are required as a condition of employment for CDL drivers and some safety-sensitive positions, such as: all maintenance employees and full time staff in the Parks and Recreation department; all superintendents, supervisors, inspectors, heavy equipment operators, Street & Grounds maintenance workers I-IV, Building maintenance workers I-II, Fleet maintenance technicians I-III, and Traffic technicians in the Public Works department; all Police Officers; and all Utility Department employees except administrative positions and administrative staff. It is the hiring manager's responsibility to inform the applicant that they are required to make an appointment for a physical with a physician from the list provided by the Town of Leesburg.
- **h**) *Drug Screening* (where required): Pre-employment drug screening is required for employees holding a Commercial Driver's License (CDL) as a condition of their employment and for Safety Sensitive positions. It is the hiring manager's responsibility to inform the applicant that they are required to make an appointment for a drug screening with a physician from the list provided by the Town.
- i) *Financial Disclosure Statement* (where required) (also see Section 10 Employee Conduct): All members of the Town Council, Planning Commission, Board of Zoning Appeals and Board of Architectural Review and the Town Manager, Deputy or Assistant Town Managers, and all Department Directors and Managers shall file, as a condition upon assuming office or

employment, a disclosure statement of personal interest and such other information as specified on the forms set forth in the Code of Virginia.

- j) *Motor Vehicle Licenses* (where applicable): The hiring manager shall request the applicant to present a valid driver's license, where said license is considered a required qualification to be able to perform an essential function of the position. This includes new employees requiring a Commercial Driver's License (CDL) license for their employment.
- **k**) *Town Residency:* Town Residency is required for the Town Manager and Chief of Police.

# F. Special Screening Requirements-Law Enforcement Personnel

**Police Department personnel may** be required to undergo additional screening procedures. This may include, but is not limited to the following:

- a. Written Examination
- b. Listening and Comprehension Examination
- c. Physical Agility Examination
- d. Polygraph Examination
- e. Psychological Examination
- f. Criminal History Check
- g. Credit Checks
- **h.** Physical

# 4.5 Selection of Regular Full-Time Staff and Part-Time Staff

#### A. Selection

Once a successful candidate has been selected through the recruitment screening process and the necessary references have been obtained, the hiring manager shall submit the following documentation to the Human Resources Department:

- **1. Personnel Action Form:** A completed Personnel Action Form shall accompany the selected candidate's application.
- 2. Offer Letter: Upon receiving all necessary approvals, a hiring letter to the successful candidate should be drafted detailing all pertinent information including: salary, grade, start date, evaluation timeline information, work schedule, exempt or non-exempt status, as well as any prerequisite, pre-offer requirements that must be completed. The letter should be approved by Human Resources in advance, and signed by the Department Director or Manager, or if none, his/her designee.

#### **B.** Post Offer Procedures

- 1. Once the applicant accepts the position, the hiring manager shall promptly notify the Information Technology Department and complete the "Recruitment New Hire List," so that appropriate computer, phone, etc. access can be established.
- **2.** Once a position is filled, Departments shall promptly return all applications and recruitment paperwork to the Human Resources Department. Applications should be returned no later than two weeks after the start date of the new employee.
- **3.** Notification to all unsuccessful candidates will be sent out by the Human Resources Department.
- **4.** The Human Resources Department should input regular employees' information in the MUNIS database immediately after they are hired. See the SOP entitled "Input for Regular Employees" for relevant procedures.
- **5.** Human Resources are responsible for reporting new hires, including re-hired employees, to the Virginia New Hire Reporting Centers. This must be completed once every two (2) weeks; for procedures see the document entitled "Virginia New Hire Reporting."

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### Section 5: Employee Compensation

# **5.1 Application**

The terms of this Article shall not apply to the following positions and categories unless allowed by agreement:

- Town Manager
- Town Attorney

The merit increase provisions of this Section shall not apply to flexible full-time or parttime employees.

## 5.2 Adoption

The salary schedule shall be adopted annually by the Town Council.

#### **5.3** Timesheets

All full-time employees are to inform their specific department's preparer (i.e. timekeeper) of the hours worked each day, including all vacation time, sick time, and personal leave they may take. All part-time employees must inform their specific department's preparer of the days and times worked each week. The timekeeper inputs this information into a timesheet and delivers this timesheet to the Payroll Specialist in the Department of Finance and Administrative Services by no later than Noon on the Monday of the following week, by uploading the timesheet to MUNIS.

See the SOP entitled "How to Import Timesheets" for procedures to upload timesheets to MUNIS and other such relevant information.

#### **5.4 Salary Schedule**

The salary schedule is the formal method used to identify and uniformly establish the range of compensation for all positions within the classified service. The salary schedule is based on the grade number assigned to each position and the salary range assigned to that pay grade as adopted annually by the Town Council.

#### 5.5 Administration of Salary Schedule

The rates of pay established in the Compensation Plan reflect the gross annual compensation for full-time service employees in the various classifications. The regular hours of work for full-time service are established as 37.50 or 40 hours per week dependent on terms of employment established upon hire.

Employees' hourly rates shall be determined from the salary schedule based upon the number of regular hours of work per pay period assigned to the position using a 52 week year. The hourly rate of pay for employees appointed on a part-time basis shall reflect, when practicable, the hourly rate determined for the applicable pay grade for the position based on the hours worked.

The Town Manager shall include in the proposed fiscal year budget any recommended changes to the salary schedule for consideration and approval by the Town Council.

Authorized deductions from an employee's gross pay include: federal and state income taxes, contributions for social security (FICA), Medicare, Virginia Retirement System (VRS), health insurance premiums, supplemental insurance, , court-ordered garnishments, and other deductions that may be allowed by local, state, and federal law. These deductions should be added into the MUNIS system as soon as possible. The Human Resources Department is responsible for adding this information; procedures for this process can be located in the SOP entitled "Adding Employee Deductions." The Human Resources Department is also responsible for retrieving the invoices for the benefits generated by the payroll deductions; this procedure is outlined in the SOP entitled "End of Month Invoices."

Compensation shall be payable in appropriate installments on a bi-weekly basis.

The Compensation Plan shall be adjusted for cost of living allowance (COLA) and other increases as approved by the Town Council. The COLA amount is effective on the first full pay period of the fiscal year, when approved by Town Council.

Any increase in salary must be added to MUNIS by the Human Resources Department once the increase is to be implemented. This procedure is outlined in the SOP entitled "Adding a Salary Increase."

# 5.6 Pay Determination

#### A. Entry Level Pay

The entry-level pay rate for new employees shall normally be at the minimum rates within the pay ranges provided for the position, except that compensation of employees with qualifications and experience beyond the minimum required may be fixed at higher amounts within the respective ranges. Department Directors and Managers have authorization to make entry level offers at the minimum pay for the respective range. Entry level offers above the minimum pay for the respective pay range must be approved by the Town Manager upon consultation from the Human Resources Manager. No employee shall receive an entry level pay rate below the minimum pay rate prescribed for the class to which he/she is appointed.

#### **B.** In-grade Service Increments

No service increment shall be granted above the maximum rate prescribed for the pay grade by the compensation plan. The exception would be a justified and approved pay increase that would put an individual above the maximum rate prescribed provided this increase is included in the approved budget, and does not generally exceed 5%, unless adjusted by the Town Manager if appropriate.

#### C. Merit Increase

Regular full-time and regular part-time employees are eligible for a merit increase which may be in the form of a percentage increase to their base salary or a lump sum

payment, or a combination of the above. Said increases will generally be available on their evaluation date dependent upon funding by the Town Council in the annual budget or upon approval of the Town Council. The criteria for eligibility and the administration of the process shall be determined by the Town Manager.

# D. Other Pay Rate Adjustments

The following personnel actions shall also affect the pay status of an employee:

- 1. **Promotion:** When an employee is promoted from one position to another having a higher pay grade, he/she shall receive an increase of not less than two percent but not more than ten percent, or at least the minimum of the new grade. In general, increases related to promotions represent 5% per pay grade. The evaluation date for an employee changes to the date the promotion becomes effective. The Town Manager in the exercise of his discretion may decrease or increase the amount of the adjustment if it is equitable to do so.
- 2. **Demotion:** When an employee is demoted for cause or takes a voluntary demotion from one class to another having a lower pay range, he/she shall be placed within a lower pay range which generally (the Town Manager may exercise discretion in whether to make the adjustment) provides a five percent reduction in pay. When an employee is demoted for administrative purposes through no fault of the employee, his/her pay shall continue at his/her current rate of pay. The evaluation date for the employee changes to the date the demotion becomes effective.
- **3. Position Reclassification:** When an employee's position is reclassified to a higher grade within the classification plan, he/she shall be placed at the minimum salary within the grade, which equals or exceeds his/her previous rate of pay. The employee may receive a percentage increase in certain situations when approved by the Town Manager. The evaluation date for the employee does not change for reclassifications.
- 4. Layoff: When an employee, following layoff, is re-employed in the same class from which he/she was laid off, he/she may be placed in the same pay range he/she occupied at the time of layoff. When an employee is reemployed in a class having a lower pay range, his/her rate of pay shall be the same as that he/she received at the time of the layoff, provided that the pay rate is within the range of this lower class; otherwise, his/her rate of pay should be reduced to the maximum of the pay range in the lower class. Any employee re-employed under the provisions of these rules shall receive credit for previous service for the purposes of pay and benefits subject to prevailing state or federal law.

- **5. Reinstatement:** An employee who resigns in good standing and is reinstated within one year from the date of resignation, may be placed in the same pay within the class from which he/she resigned, or such other pay in a lower class which equals or exceeds his/her previous rate of pay. Vacation leave accrual rates shall be based on prior years of service.
- **6. Retiree Pay:** When an individual who has retired from the Town comes back to work for the Town on a temporary basis, the work performed is paid at the rate appropriate to the work being performed. Compensation rates will be determined on a case-by-case basis by the Town Manager.
- 7. Interim Director: In the absence of the Department Director or Manager, the interim director or manager (not including the deputy or assistant director of the department) shall be compensated at an additional 5% of their current salary. Interim Directors or Managers may be appointed by the Town Manager, internally or externally, and may not be promoted to Director or Manager status without participating in the recruitment process.
- **8. Acting Director:** May be appointed by the Town Manager to serve until such time as position is filled.
- 9. Certification/Licensing: Upon prior approval of the Department Director and Town Manager, when an employee receives a professional certification or license from an accredited college or university, professional society or organization which is required by or enhances the employee's job, he/she may receive a percentage pay increase effective upon the date on which the license or certification was awarded so long as the salary increase from licensing and/or certification does not exceed 5% within a twelve month period. The Department Director or Manager must request the certification for the employee to be eligible to receive the percentage pay increase. (Employees covered by any department approved career development plan may not be eligible for these provisions.)
  - a) *Eligibility Criteria:* The following criteria will be used in determining if supplemental compensation is appropriate: (1) if the license is required in the performance of the job; or (2) if there is a clear economic benefit for the Town when the employee receives the license or certification; and (3) a significant level of effort is required to obtain the certification and national professional recognition is attached to the certificate.

## b) Additional Compensation Conditions:

- i. Employees may receive compensation as part of their base salary, not as a one-time payment. Compensation generally (the Town Manager may exercise discretion in whether to make the adjustment and the amount of the adjustment) will be 5% for a license, 2.5% for a technical or professional certification, and 0.5% for each Automotive Service Excellence (ASE) certification. From time to time, the Town Manager will revisit the terms and conditions regarding compensation for licensing and certification.
- **ii.** An employee whose position requires or allows multiple licenses or certifications may receive no more than 5% in such compensation within a 12-month period.
- **iii.** If employees are unable or unwilling to renew the license or certification, they will forfeit additional compensation in the same percentage as they received for the license or certification, based upon the salary at the time of the increase.
- iv. Costs for job-required licenses and certifications, including renewals, shall be borne by the Town. Department Directors and Managers will have discretion in determining what costs should be covered or shared by employees in obtaining licenses or certifications that are preferred but not required.
- v. Employees who benefit from a license or certification program (more than \$2,500) will be required to reimburse the Town for training expenses similar to the tuition reimbursement program if they leave Town employment (see Section 9, Training and Development for details).
- vi. Compensation may be received for positions up through Grade 16. Directors are expected to maintain their required licenses or certifications with no additional compensation.
- vii. If an employee obtains a Commercial Driver's License (CDL) even though it is not a requirement of the current position but is a requirement in a higher-level career ladder position, the employee may be eligible to receive up to 5% compensation with the Department Director's or Manager's approval in advance.

# c) Review Committee

A review committee, comprised of all Department Directors and Managers, will be established from time to time to approve requests for new licenses, certifications or certificates not already approved through past practices. Per the Town Manager, there will be a process described herein for revisiting terms and conditions for pay increases for licensing and certification.

## d) Process for Requesting Pay Increases

- i. All requests for pay increases for certifications and/or licensing will be submitted by an employee on a Personnel Action Form, with an attached copy of the license or certification, through the Department Director or Manager to the Human Resources Department.
- ii. The Human Resources Department will verify the licensing/certification information and forward it to the Finance Department for a fiscal impact analysis. Upon completion of the analysis the file will be forwarded to the Town Manager for action.
- **iii.** If approved by the Town Manager, the increase in pay may become effective upon the date on which the license or certification is awarded or at a date determined by the Town Manager. The Personnel Action Form will be forwarded to the Finance Department for processing.
- **iv.** Should an employee receive a certification required or requested by the Department Head, that employee may be eligible for an increase of 2.5%.

Should the Department Head deny the increase, the employee may request a review by the Human Resources Department and Town Manager. The Town Manager's decision shall be final.

v. If prior approval of the license, certification or degree has not been obtained from the Department Director, Human Resources Manager and Town Manager, the subsequent award of any increase in compensation shall be on the date of the request

# 5.7 Fair Labor Standards Act (FLSA) (Overtime and Compensatory Time)

# A. Overtime and Compensatory Time

- I. As a matter of policy, the Town strives to provide adequate staff to handle normal operations. However, employees may be required to work overtime, at the discretion of the supervisor, to resolve operating emergencies; to handle peak workloads; to meet temporary conditions where the Town is unable to secure qualified personnel to fill authorized positions; or on other occasions as deemed necessary in the judgment of the responsible supervisor.
- **II.** The Town has determined that various executive, administrative, and professional employees are exempt from the overtime requirements of the FLSA. The list of these positions is maintained by the Human Resources Department. (See current Classification and Compensation Plan.)
  - i. The Pay and Classification Plan is updated annually by the Human Resources Department and includes (1) a note defining that officers are employees at grade 15 and above and (2) the FLSA exempt status of each position.
- III. All non-exempt employees shall receive overtime pay or compensatory time off for the time worked (calculated to the nearest 15 minutes) in excess of 40 hours per week during any payroll period. Overtime pay and compensatory time shall be at the rate of one and one-half times regular pay. Compensatory time, for those non-exempt employees on a 37.50 hour per week schedule, can and shall be earned at the rate of one hour for each overtime hour worked up to 40 hours. For purposes of determining overtime, time spent on authorized paid leave (not including holidays) shall be computed as time worked. Notwithstanding the above, employees on paid vacation or sick leave required to report to work during their regular hours, shall have the time worked deducted from the vacation or sick leave previously authorized. For example, an employee who was authorized for five days of vacation and is called in on the third day and works for the next two days will have the two days restored to his/her vacation balance.
- **IV.** All non-exempt employees called back to the work site outside their regular work hours shall receive compensation at a rate of one and one-half times their regular rate of pay for, at minimum one hour's work.
- V. Regular compensation for all positions grade 15 and above includes amounts for overtime in performance of duties in excess of the regular workweek, which may include attendance at meetings of the Town boards and commissions, emergencies, and other job related activities. Positions grade 15 and above are not eligible for overtime pay or compensatory time as provided in this article.
- **VI.** The Town reserves the right to offer exempt employees compensatory time off in lieu of payment for overtime hours worked, consistent with the provisions of the

FLSA. Use of compensatory time must have the approval of the Department Director or Manager, or their appointed designee. Exempt employees below grade 15 will be allowed to accumulate compensatory time off up to a maximum of eighty (80) hours. Once the eighty-hour cap is reached, any additional time worked will be unpaid.

i. Such personnel are permitted, when authorized by the Department Head, to use compensatory hours earned during regular work hours when needed without deducting said time from annual leave. An employee who has accrued compensatory time and requests use of the time must be permitted to use the time off within a reasonable period after making the request. Supervisors may deny the request if the use of compensatory time will unduly disrupt the department's operations. Supervisors can require an employee to take compensatory time off to manage the accrual limitation.

#### **B.** Travel Time

The principles which apply in determining whether time spent in travel is compensable time depends upon the kind of travel involved.

#### 1. Paid Travel Time

- a) Travel that is All in the Day's Work Time spent by an employee in travel as part of his/her principal activity, such as travel from job site to job site during the workday, is work time and must be counted as hours worked.
- b) Travel Away from Home Community Travel that keeps an employee away from home overnight is travel away from home. Travel away from home is clearly work time when it cuts across the employee's workday. The employee is simply substituting travel for other duties. The time is not only hours worked on regular working days during normal working hours but also during corresponding hours on nonworking days. Thus, if an employee regularly works from 9 a.m. to 5 p.m. from Monday through Friday the travel time during these hours is worked time on Saturday and Sunday as well as on the other days.

# 2. Un-paid Travel Time

- a) Lectures, Meetings and Training Programs Attendance at lectures, meetings, training programs and similar activities is not considered work time if all four of the following criteria are met: (1) it is outside normal hours, (2) it is voluntary, (3) it is not job related, and (4) no other work is performed at the same time.
- **b) Home To Work Travel** An employee who travels from home before the regular work day and returns to his/her home at the end of the

workday is engaged in ordinary home to work travel, which is not work time.

c) Travel Away from Home Community- The Town will not consider as work time that time spent in travel away from home outside of regular working hours as a passenger on an airplane, train, boat, bus, or automobile.

# 5.8 Holiday Pay

Employees required to be on duty during a holiday because of the nature of their position, emergencies or any other reason shall receive holiday pay equal to one and one-half times the regular hourly rate for each hour worked or compensatory time, either of which shall be in addition to their regular pay. Employees required to report for duty at hours outside their regularly scheduled workday within the 24-hour period of a paid holiday shall be paid at the rate of one and one-half times regular pay or given compensatory time

# A. Examples:

- 1. Holiday pay shall be granted based on the scheduled work day of the employee. Example: Employees regularly scheduled for a 7.5 hour day will receive 7.5 hours of holiday pay; employees scheduled for eight, 10 or 12-hour shifts will receive holiday pay in accordance with the hours scheduled.
- 2. Holiday pay shall be at the regular rate. Employees working on a holiday shall receive holiday pay and pay for the hours worked at one and one-half times the regular hourly rate. Example: An employee working an 8 hour shift on a holiday would be paid 8 hours of straight time, and 12 hours of holiday pay (time and a half) for a total of 20 hours of paid time.
- 3. Employees who are called into work on a holiday during their regular shift for emergencies will receive full holiday pay and regular pay for the hours worked. Example: An employee who worked a regular 10-hour day is off on a holiday, but is called in to work for four hours. The employee would receive 10 hours of holiday pay and four hours of pay equal to one and one-half times the regular hourly rate of pay or compensatory time.
- **4.** Employees required to report for work at hours outside their regularly scheduled work day within 24-hour period of the holiday shall be paid at a rate of one and one-half times regular pay or given compensatory time at the rate established for exempt or non-exempt employees.

## **B.** Holidays for Regular Part-time Employees

All regular part-time employees scheduled to work an average of 20 hours or more per week on a continuous basis shall receive four hours holiday pay for each holiday provided to regular full-time employees. Holiday pay shall be based the same as

vacation pay. Regular part-time employees will also receive one and one-half times the regular hourly rate of pay for each hour worked on a holiday.

# 5.9 Emergency Pay

- **A.** Employees who are required to work during a period for which emergency leave has been granted are entitled to compensation in addition to emergency leave in accordance with this manual.
- **B.** Employees required to report to work during a Town-wide emergency will be paid for Emergency Leave and regular pay during their regular assigned shift. Employees required to work hours outside of their regularly assigned shift when an emergency weather plan is in effect will be paid overtime only at one and one-half times regular pay as provided in the Town Code.
- **C.** Overtime pay rates are applicable after the scheduled shift hours.
- **D.** All hours worked beyond the scheduled shift shall be compensated at a rate of one and one-half times the regular pay.
- **E.** All employees called to work outside their regular scheduled work hours shall be compensated at a rate of one and one-half times the regular pay for at least one hour of work.
- **F.** If, as a result of an emergency, an employee is required to work two or more consecutive shifts or significantly beyond his/her scheduled hours so that reporting to work on his/her next scheduled workday is not advisable, consideration shall be given to altering his/her work schedule for that week rather than requiring the employee to take personal leave.

#### **5.10 Other Items Affecting Compensation**

See the benefits section for additional items not listed below.

#### A. Cell Phones

Town cell phones are provided to employees based upon recommendations from Department Directors and Managers.

#### **B.** Uniform Allowance

Work clothes and uniform allowance and reimbursements must meet the following criteria to be non-taxable: 1) be specifically required as a condition of employment; 2) not be adaptable to general usage as ordinary clothing; and 3) not worn for general usage. Generally, clothing with a readily distinguishable logo or employer's name is not considered suitable for general wear. (Note: if the clothing qualifies as tax free, the cleaning is also tax free when paid by the entity.)

However, any employee receiving a uniform allowance and reimbursement to purchase clothing that may be worn for general usage is included in taxable wages and subject to federal income tax withholding and FICA withholding.

# C. Safety Shoes

The safety shoe reimbursement to employees is considered a taxable benefit as the reimbursement does not meet the following criteria to be non-taxable: 1) be specifically required as a condition of employment; 2) not be adaptable to general usage as ordinary clothing; and 3) not worn for general usage.

## **D.** Town Vehicles

For employees who receive a vehicle allowance as a contingency for hiring, this allowance is a taxable benefit and will be included in taxable wages and subject to federal income tax withholding and FICA withholding.

For all employees assigned a take-home vehicle (except for those exempted by IRS regulation) an allowance, determined by the Town Manager, shall be deducted from their paychecks each pay period to reimburse the Town for their fuel expenses to commute to and from the work place. The allowance shall be equitably enforced by common standards. The Director of Finance and Administrative Services will conduct annual reassessments of fuel charges on July 1 of each year. An adjustment shall also be made, at any time, if an employee changes his/her location of residence. Each employee who has a take home vehicle is responsible for notifying the Director of Finance and Administrative Services and Human Resources Manager when his/her residence changes.

IRS Treatment of Take-home Vehicles: IRS regulations state that any use of a take-home vehicle including the daily commute is considered a taxable fringe benefit. Each day of vehicle use to and from work shall constitute a benefit, determined by the IRS, for taxation purposes; including temporary take home vehicle use. The Town's police and some utility vehicles (as defined by the IRS) are exempt from these regulations. The Director of Finance and Administrative Services shall be responsible for providing a process whereby the taxable benefit can be applied only on days where the car is used for commuting purposes.

#### E. Withholding Wages

In the event that an employee engages in some activity that is prohibited by this Manual, prohibited by the state and/or federal law, or other such action the result of which is the loss of money by the Town, the Town reserves the right to withhold wages from such employee's paycheck. The Town reserves the right to withhold wages until the employee's debt to the Town is repaid in full.

See the SOP entitled "Wage Withholding Process" for information relevant to withholding wages from employees owing a debt to the Town.

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Once the employee's debt to the Town is repaid in full, the "Wage Withholding Certification" form is to be completed and included in the employee's file, and a copy is to be sent to the employee.

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# Section 6: Holidays, Work Schedules, and Leave Policies

## **6.1 Policy**

- **A.** For all leave, with the exception of official holiday, sick, administrative or unscheduled leave, an employee is required to submit a signed Personnel Action Form indicating the type of leave, duration and dates of departure and return. The leave form must be approved prior to the taking of leave. In the case of sick leave or unscheduled leave, the leave form shall be completed and submitted for approval immediately upon the employee's return to work.
- **B.** All employees who are absent from duty without approval shall receive no pay for the duration of the absence and shall be subject to disciplinary action which may include termination.
- **C.** It is recognized that there may be extenuating circumstances for unauthorized absence and due consideration shall be given on a case by case basis by the employee's supervisor.
- **D.** Leave will be earned by regular full time employees beginning from the date of appointment to the regular full time position. Full time service credit will be given for part time regular service on a pro-rated basis.
- **E.** Leave used shall not exceed the total amount accrued by an employee at the time of absence. No leave shall be advanced to any employee except under exceptional circumstances and with the approval of the Town Manager. Leave without pay may be granted by the Town Manager for leave extending beyond the amount accrued. Employees may use annual leave or compensatory leave for sick leave when sick leave credits are exhausted.
- **F.** All leave credits held by a regular full time or part time employee at the time of promotion or transfer from one department to another shall be transferred to the new department.

# **6.2 Application**

The terms of this section shall only apply to all regular full time and regular part time employees. Flexible employees may have additional procedures that must be followed as directed by their Department Director or Manager.

# **6.3 Department Work Schedules**

#### A. Scheduling

- 1. Department Directors or Managers, or their appointed designee shall establish work schedules for employees in accordance with the current Fair Labor Standards Act.
- **2.** All employees are expected to report to work on time and are to be absent only in the event of illness, pre-approved leave, or an emergency situation.

3. Flexible work schedules may be utilized by departments in order to meet operational demands and to the extent possible, the needs of the employees. Flexible work schedules may include beginning early and working late provided the Department Director or Manager assures that adequate staffing is maintained during the regular operating hours. Department Directors or Managers, or their designees will determine and approve flexible work schedules for their employees.

#### **B.** On-Call Status

- 1. Department Directors or Managers, or their designees, are authorized to schedule work where an employee may be required to be "on-call."
- **2.** An employee should only be required to be on-call, if it is essential for such employee to be immediately available to return to duty outside of his/her regular duty hours or on a holiday.
- **3.** For the administration of on-call pay, see Section 5 Compensation.

#### C. Re-Call Status

- 1. Department Directors or Managers, or their designees, are authorized to schedule work where employees may be required to be on "re-call status."
- 2. Re-call status is when employees are placed on the Town's Emergency Call List. These employees may be called upon during non-operational hours when an emergency or other situation that needs immediate attention arises. Usually, the first person on the list is contacted first. If they are not available, the next person on the list would be contacted, until someone is found that is available to respond.
- **3.** These employees will be paid overtime when these situations arise. For additional pay related details, please refer to Section 5 Employee Compensation.

# D. Light/Alternative Duty Policies

- 1. It shall be the policy of the Town to provide, when possible, light/alternative duty assignments to employees recovering from an injury or illness when restrictions have been set by the treating physician. This policy is intended to maximize employee productivity time as well as provide a therapeutic work assignment consistent with the employee's physical or mental capabilities during the recuperation period and prior to returning to full activity.
- 2. This program will include employees who are recovering from a job-related injury or illness for which worker's compensation benefits are being provided. It may also include employees who are recovering from non-work-related injury or illness, at the discretion of the employee's Department Director or Manager, or their designee. Written restrictions must be provided from the treating physician to the employee's Department Director or Manager, or their designee prior to assignment to light/alternative duties.

- **3.** The employee's Department Director or Manager, or their designee shall make the initial determination of eligibility for participation. In cases of doubt or dispute, the Town Manager shall make the final determination.
- **4.** Light/alternative assignments shall be in the employee's regular department. If no such assignment is available, the employee may be temporarily assigned to another department. Wages shall be at the rate of the pay the employee receives in their regular position, but charged to the department in which the employee is assigned.
- 5. The Town is under no obligation to provide a light/alternative duty assignment. Light/alternative duty assignments will be given at the discretion of the Human Resources Manager, the employee's Department Director or Manager, and the Department Director or Manager where the work will be done or their designees. In cases of doubt or dispute, the Town Manager shall make the final determination. Any action concerning light/alternative duty assignments shall not be subject to the grievance procedure.
- **6.** Every attempt will be made to accommodate the employee's schedule to ensure that the employee is able to attend medical appointments and maintain consistency in their personal lives.
- 7. Light/alternative duty assignments will initially be available for a period of up to 120 calendar days. If at the conclusion of 120 calendar days it is determined by the employee's treating physician that the employee is unable to return to his/her regular position without limitations, the Department Director or Manager shall determine whether a permanent accommodation may be made which would allow the employee to perform the essential functions of his/her job, continue light duty, or if a job reassignment is possible without undue hardship to the Town.
- **8.** Once off light/alternative duty status, an employee must be back to work at least 120 calendar days before being eligible for light duty status.
- **9.** Employees offered light/alternative duty assignments who do not accept such an assignment shall receive no salary or disability payments unless the Town or Workers' Compensation Appeals Board makes a determination to the contrary.
- 10. The employee may continue to work in the light/alternative duty assignment during a worker's compensation appeals process; or may elect to remain off work in a non-pay status by obtaining an approved leave of absence without pay pursuant to the personnel rules of the Town until medically cleared to return to their regular position or a decision is rendered by the workers compensation board.
- 11. Should the employee refuse light duty status or if light/alternative duty assignment is not available, the Town shall hold the position for as long as required by State and Federal law.

#### E. Telecommuting

#### 1. Introduction

The Town supports telecommuting as an alternative work arrangement when appropriate based on job responsibilities and the employee. Telecommuting is an arrangement between an employee and the Town which allows an employee to work at a designated remote location on a pre-determined basis. Telecommuting reduces transportation costs and traffic while encouraging energy conservation and allows employees to better manage work-life responsibilities. Such programs aim to reduce absenteeism and increase job satisfaction and employee retention rates.

## 2. Policy

Telecommuting, as an alternative work arrangement, may be designed to address a specific circumstance or be on a regularly scheduled basis. While many work situations may lend themselves to telecommuting, the Town maintains the authority to determine when, and if, telecommuting is appropriate and suitable for a position and an employee. Telecommuting is a mutually agreed upon arrangement – not a benefit or entitlement. It is an effective work option when technology permits work to be performed at a remote location without loss in quality, service, health, and safety, and overall standards of performance. Telecommuting does not change the conditions of employment or required compliance with Town policies.

# 3. Arrangements

Arrangements should be reached on a case-by-case basis and require the prior approval of the Department Director or Manager, Information Technology Manager, and the Town Manager.

Generally positions with the following characteristics may be appropriate for telecommuting:

- Require independent work
- Require infrequent face-to-face interaction
- Require concentration
- Result in specific, quantifiable work products
- Can be monitored via output rather than time spent on job

Generally employees who will be successful in telecommuting have the following qualities:

- Self-motivated and flexible
- Experienced; knowledgeable about the job
- Independent
- Dependable
- Possess above average performance records
- Organized
- Good communication skills

## **6.4 Holiday Leave**

## A. Holiday Observance:

The Town provides all employees with a minimum of 12.5 paid days off from work for each calendar year for holiday observance. The actual dates of holidays are published by the Human Resources Department each year and distributed to all departments for posting.

# **B.** Holiday Dates:

The following will be observed as paid holidays for all Town employees not specifically exempt from this section:

- **1.** First day of January *New Year's Day*
- 2. Third Monday in January Martin Luther King, Jr's Birthday
- **3.** Third Monday in February *President's Day*
- **4.** Last Monday in May Memorial Day
- **5.** Fourth Day of July *Independence Day*
- **6.** First Monday in September *Labor Day*
- 7. Second Monday in October *Columbus Day*
- **8.** Eleventh Day in November *Veteran's Day*
- **9.** Fourth Thursday in November *Thanksgiving Day*
- **10.** Fourth Friday in November Day after Thanksgiving
- **11.** Twenty-fourth day of December *Christmas Eve half-day off*
- **12.** Twenty-fifth day of December *Christmas Day*
- **13.** Twenty-sixth day of December Day after Christmas
- 14. Last Day of December New Year's Eve half-day off\*
- 15. Other days as determined by Town Council.

# C. Pay for Employees Required to Work on Holidays (Section 5 Employee Compensation)

#### D. Holidays for Part-Time Employees

All eligible regular part-time employees scheduled to work an average of 20 hours or more per week on a continuous basis shall receive half of the holiday pay for each holiday that regular full time employees receive.

# 6.5 Annual Leave

### A. Annual Leave Accrual

All regular full-time employees in the service of the Town shall be credited with annual leave after it is earned at the following amounts (with the exception of Department Directors or Managers):

<sup>\*</sup>To be observed when New Year's Eve falls on a weekday. Employees will get half-day off.

<b>YEARS OF SERVICE:</b>	DAYS PER YEAR:
less than two years	12 days
2 years	13 days
3 years	14 days
4 years	15 days
5 through 9 years	18 days
10 through 14 years	21 days
15 through 19 years	24 days
20 years plus	26 days

Regular part-time employees who work an average of 20 hours or more per week shall be eligible to accrue annual leave benefits at half the rate of regular full time employees.

Employees must use annual leave in amounts proportionate to their normal work hours. Employees working a regular 40-hour week (80-hour payroll period) shall use annual leave based on an 8-hour day. Employees working a 37.50-hour week (75-hour payroll period) shall use annual leave based on a 7.50 hour day. Employees that work a 12 hour shift shall use annual leave based on a 12 hour day. Part-time employees working a 20-hour week (40-hour payroll period) or more shall use annual leave based on a 4-hour day.

- **B.** New employees with the exception of Department Directors and Managers, and the Clerk of Council shall begin accruing annual leave during the first full two-week period worked. Department Directors and Managers, and the Clerk of Council will be granted 15 days of annual leave on their hire date and each subsequent anniversary date until the fourth anniversary at which point they begin accruing annual leave at the same rate as all other regular full-time employees.
- **C.** All annual leave requests will require prior approval from the applicable Department Director or Manager.
- **D.** The Town Manager shall require that all employees use a minimum of five days of annual leave of the total accrued during each year. Employees are able to maintain annual leave to a maximum of two times the annual accrual rate.
- **E.** Employees may not accrue annual leave beyond the established limits, unless they are able to use some of their leave during the same pay period they are at their maximum.
- **F.** However, the employee may be allowed to accrue annual leave beyond the established limits when authorized by the Town Manager in cases where job constraints do not allow the employee to use annual leave.
- **G.** Upon voluntary separation, an employee shall be paid for any unused accrued annual leave.

#### **6.6 Sick Leave**

**A.** All regular employees in the service of the Town shall be credited with sick leave after it is earned at the following rates:

Regular hours worked per Amount accrued per Days accrued

2 - week payroll period	2-week payroll period	Annually
80	3.70	12
75	3.46	12
40	1.85	6

Sick leave is earned regardless of the years of service. Regular part-time employees who work an average of 20 hours or more per week shall accrue sick leave benefits at half the rate of regular full time employees. There is no limit on the amount of sick leave that may be accrued.

Employees must use sick leave in amounts proportionate to their normal work hours. Employees working a regular 40-work week (80-hour pay period) shall use sick leave based on an 8-hour day. Employees working a 37.50-hour week (75-hour pay period) shall use sick leave based on a 7.50 hour day. Employees that work a 12 hour shift shall use sick leave based on a 12 hour day. Employees working a 20-hour week (40-hour pay period) shall use sick leave based on a 4-hour day.

- **B.** Employee use of sick leave shall be limited to the following circumstances:
  - **1.** Personal illness or injury
  - **2.** Visits to physicians, dentists, optometrists, and other approved medical professional health care
  - **3.** Family Illness or injury
  - **4.** Quarantine
- C. To receive paid sick leave, an employee must notify his/her Department Director or Manager prior to his/her starting time unless some other arrangement has been approved by the Department Director or Manager. A physician's statement or examination by a physician designated by the Town may be required by the Department Director or Manager when extensive sick leave occurs.
- **D.** Sick leave may be used for illness, injury or death of an immediate family member. Immediate family member, for the purposes of sick leave, includes spouse, parents, grandparents, child, grandchild, stepchild, brother, sister, mother-in-law, father-in-law, or relative living in the same household. The amount of sick leave used for a family member shall be limited to five (5) days, per incident in a calendar year. If an illness/injury is severe or catastrophic, additional use of sick leave may be allowed with the approval of the Town Manager.

- **E.** Employees who retire from the Town services shall be paid for 25-percent of their unused sick leave accrued during Town employment.
- **F.** Employees who have lost time because of illness or injury and have exhausted sick leave may have such time deducted from annual leave.
- **G.** If an employee becomes seriously ill or injured, and will be out of work for an extended period of time, the Town may approve sick leave sharing for the employee if he/she does not have sufficient leave. Employees may have 40 hours or less of their combined sick and annual leave. The determination of a qualifying event will be done jointly by the Town Manager and the Human Resources Manager. Requests for sick leave sharing will be forwarded to the Human Resources Department by the employee's Department Director or Manager, or his/her designee.

Sick Leave Sharing is not intended to be used for Maternity Leave.

Sick leave sharing is not intended to be used instead of Long Term Disability after the first 30 days of the illness. Employees must apply for Long Term Disability after the first 30 days or return to work with a doctor's release. An employee may apply for sick leave sharing if it is determined that Long Term Disability is inappropriate as determined by the Town Manager.

Employees may voluntarily participate in sick leave sharing, where they are able to give from their sick leave balance to employees who exhaust their sick leave due to illness or injury. Employees should consider, when participating in sick leave sharing, the amount of sick leave balance needed for their own use.

Employees must maintain a minimum balance of 100 sick leave hours to be eligible to donate sick leave.

Employees receiving donations will be issued the necessary sick leave to maintain their salary at the end of a payroll period and will not receive sick leave in a lump sum of donated hours.

Employees, who are separating from Town employment through resignation, dismissal, retirement, etc., are not eligible to participate in donating sick leave.

**H.** Sick leave sharing is not intended to be used to care for ill or injured family members. In rare cases such as this, the Town Manager may approve annual or sick leave sharing on a case by case basis.

# 6.7 Compensatory Time

Compensatory time is offered by the Town to employees whose job classifications fall into grades 5 through 14. These employees can accumulate no more than 80 hours of compensatory time and must adhere to the following rules:

- **A.** The employee must obtain prior approval from his/her supervisor to work overtime.
- **B.** Compensatory time, for employees on a 37.5 hour schedule, shall earn one hour for each overtime hour worked up to 40 hours. Hours worked in excess of 40 hours will be earned at one and one half times the regular pay.

## **Overtime Rules (Employees- Grades 5-12):**

- i. The employee must obtain prior approval from his/her supervisor to work overtime.
- **ii.** All hours above 40 hours shall be compensated at one and one-half times regular pay.
- iii. Time spent on authorized paid leave shall be computed as time worked.

# 6.8 Family and Medical Leave Act (FMLA)

The Federal Family and Medical Leave Act (FMLA) of 1993 requires that all eligible employees are provided up to 12 weeks of protected FMLA leave annually for certain family and medical reasons. The object of this policy is to explain to employees and supervisors when FMLA leave may be taken and how FMLA leave is calculated and accounted for, giving consideration to the leave benefits employees already receive. An employee's leave may qualify for FMLA leave, and may be designated by the Town as FMLA leave, even when an employee does not specifically request FMLA leave.

#### A. Eligibility

To be eligible for leave, employees must have been employed for at least 12 months with the Town, but the 12 months do not need to be consecutive. Employees must also have worked 1,250 hours for the Town during the 12 months prior to the beginning of leave. In determining the number of hours worked, annual, sick leave or unpaid leave would not be included.

# **B.** Purposes for using FMLA Leave

If the employee meets the eligibility requirements, he/she is qualified to receive FMLA leave for the following three purposes:

- 1. To take care of his/her child after birth, or placement for adoption or foster care.
- **2.** To care for the spouse, son, daughter, or parent of the employee with a serious health condition;

For the employee's own serious health condition which makes the employee unable to perform the essential functions of his/her job.

# C. Defining a Serious Health Condition

A serious health condition is defined by the Department of Labor to mean an illness, injury, impairment, or physical or mental condition that requires inpatient care in a hospital, hospice or residential medical care facility or continuing treatment by a health care provider. The regulation specifically excludes routine physicals, eye examinations

or the evaluation of an illness.

#### D. Amount of Leave to be Taken

An eligible employee is entitled a maximum of 12 weeks of leave during any 12 month period.

FMLA leave may be taken all at once, intermittently or on a reduced leave schedule. Intermittent leave includes leave taken in hourly, daily and weekly increments, or spread over several months due to a single qualifying reason. Intermittent leave will be granted if medically necessary. The Town and employee must agree on the use of intermittent leave when taking leave for the birth, or placement for adoption or foster care. A reduced leave schedule is a leave schedule that reduces an employee's usual number of working hours per day or week. FMLA leave must be taken within a year of the birth and/or placement.

In cases where both spouses work for the Town, leave for the birth, adoption or placement of a child is limited to 12 weeks of combined FMLA leave.

Once an employee has exhausted FMLA leave and cannot return to work, the Town may terminate employment even if the employee has remaining accrued leave balance.

#### E. Calculation of FMLA Leave

The method used to determine the employee's eligibility to FMLA leave will be the rolling year method. For example, when an employee starts his/her leave March 1, he/she will not be eligible for an additional 12 weeks until the following March 1. In determining the amount of leave taken, a holiday occurring within a week has no effect; the week is still counted as a week of FMLA leave.

# F. FMLA Leave with or without pay

The law provides that an employee may elect, or an employer may require the employee to substitute accrued annual leave for unpaid leave. Eligible Town employees will be required to use paid leave prior to going on unpaid leave.

1. For the employee's own serious health condition: An employee's accumulated sick leave is counted toward the 12 weeks he/she is entitled to under FMLA for his/her own serious health condition. The employee will also be required to use his/her accrued annual leave and any accrued compensatory leave before taking unpaid FMLA leave.

The employee may also be eligible for long term disability payments if the condition of the leave meets the qualifications of the plan.

**2.** For the care of an immediate family member's serious health condition: Eligible employees will be required to exhaust accrued annual leave and any accrued compensatory leave. The employee may also use a limited amount of sick leave.

**3.** For birth or placement of a new child: Eligible employees will be required to use accrued annual leave and accrued compensatory leave for the birth or placement of a new child. The employee may also make use of accrued sick leave. This will apply in the case of maternity leave, in which case the employee will be required to exhaust sick leave first. Please refer to Maternity Leave policy 6.9 in this Section.

#### G. Benefits while on FMLA Leave

Employees who take FMLA leave are entitled to be restored at the conclusion of their leave to the same job or an equivalent job. Taking FMLA leave cannot result in the loss of any employment benefit accrued before the leave began.

The Town will maintain healthcare coverage for employees who take FMLA leave based on the same conditions that would have been provided had the employee not taken leave. That is, group policies remain in effect, with both employee and employer paying their respective share of any premiums.

The employee's share of the health insurance premiums will be deducted from his/her payroll check while on paid leave. Premium payments that are due when the employee is on unpaid leave will be collected on a pre-tax basis upon the return of the employee from FMLA leave. This will be accomplished by making multiple health care premium deductions per pay period (not to exceed 4). If an employee fails to return to work in his/her original or equivalent full time position after the employee's FMLA leave entitlement has expired (unless for medical disability), the employee must reimburse the Town for all health benefit premiums paid by the Town (i.e. the employee's share) during the period of unpaid FMLA leave.

Evaluation dates and leave accrual dates for employees on FMLA leave will not change during their absence.

Life insurance and long-term disability benefits will be maintained by the Town while the employee is on FMLA leave without pay. Contributions toward VRS are discontinued when an employee is on FMLA leave without pay.

#### **Worker's Compensation:**

An employee who is on "no duty" status due to a work injury for more than three (3) consecutive business days will be subject to Family Medical Leave. Worker's compensation and FMLA leave shall run concurrently. The supervisor or Department Director or Manager shall notify Human Resources if the employee has missed more than three (3) days due to a work related injury. Human Resources will be responsible for providing to the employee the necessary forms required to be eligible for FMLA.

An employee who is receiving worker's compensation benefits while on FMLA leave may not be forced to return to work in a light duty assignment prior to the expiration of the FMLA leave entitlement.

## H. Employee's Responsibility

Employees are required to give his/her employer at least 30 days' notice that leave is required if the need to leave is foreseeable; where the leave is not foreseeable 30 days in advance, the employee must provide notice as soon as possible; and, in an emergency situation, the employee must provide notice no later than two business days after the absence begins.

Employee requesting FMLA leave will be required to complete a Request for or Designation of FMLA Leave Form provided by the Human Resources Department.

# I. Procedures for Employees Requesting FMLA Leave

When an employee requests FMLA leave, the Human Resources Department shall provide the employee with the FMLA Leave Packet, which includes the FMLA Fact Sheet, the Certification of Health Care Provider, the Request for or Designation of FMLA form, and the Definitions for "Serious Health Conditions" and gather the following information:

- 1. Determine the employee's eligibility. Did the employee work for the Town at least 12 months (not necessarily consecutive) as of the date leave will begin? Did the employee work at least 1,250 hours during the 12 months immediately preceding the beginning of leave? Does the Town have 50 or more employees within 75 miles of the employee's jobsite?
- 2. Determine the estimated date for the leave. Has the employee given at least 30 calendar days' notice? If not, was 30 days' notice practical? If so, the Human Resources Department may delay the starting date to 30 calendar days from the request. The decision to delay the beginning date must be made in writing and be made part of the employee's personnel file.
- **3. Determine the type of leave requested**. Does the employee want to take intermittent leave? Remember that granting intermittent leave for the birth, adoption, or foster care placement of a child should be an agreement between both the employer and the employee. Intermittent leave for a serious health condition must be granted by the Town Manager.
- **4. Determine the anticipated duration of leave**. Remember, a total of 12 work weeks within the fixed 12-month "leave year" is the maximum that is permitted. Requests for leave beyond the stated maximum would be subject to approval under other applicable leave policies.
- **5.** Check the employee's leave balance. How much sick, annual, and compensatory leave does the employee have? For the employee's own serious health condition, the employee must exhaust all sick leave before going on annual leave, compensatory leave or leave without pay.

6. Is the employee's spouse also an employee of the Town? Remember that for new children a maximum 12 work weeks combined is allowed between both the employees. The employee must arrange for a health care provider to complete and return the Certification of Health Care Provider form to the Human Resources Department. When possible, the employee will provide the medical certification before leave begins. When this is not possible, the employee will provide certification within 15 calendar days of the request, unless it is not practicable under the particular circumstances to do so despite the employee's diligent, good faith efforts. Health Care Provider Certification forms must be kept in a separate confidential file and be treated as confidential medical records.

The Human Resources Department or designee must forward a completed copy of the Request for (or) Designation of FMLA Leave Form to the employee approving or denying the leave request. If the request is denied, the Human Resources Department must notify the employee in writing, outlining the reasons for denial.

When an employee who has been out on FMLA leave for his/her own serious health condition is ready to return to work, the employee may be required to present a statement from his/her health care provider certifying that the employee is medically able to return to work.

Whenever a request for FMLA leave is denied, the denial and the reasons therefore must be made in writing and a copy sent to the employee and placed in the employee's confidential personnel file.

### **6.9 Maternity Leave**

Maternity Leave is leave (with or without pay) granted for pregnancy, childbirth or related medical conditions associated with birth. Maternity leave shall be treated as a temporary disability and accrued sick leave shall be used by the employee. If the employee's sick leave balance becomes exhausted, the employee must use annual and compensatory leave if additional time off is necessary. Additionally, maternity leave without pay may be granted to an employee up to a period of 6 months. At the end of that period, the incumbent shall be entitled to return to the same class and pay grade which she vacated.

### **Health Insurance Continuation:**

While on Maternity Leave, the Town will continue to provide health insurance benefits to the employee eligible under FMLA. At the conclusion of the FMLA period, the employee will be able to continue under the Town's group health insurance, with coverage and benefits equivalent to those the employee would have had if leave had not been taken, however, the employee will be responsible for paying 100% of the premiums.

# **6.10 Bereavement Leave**

**A.** All eligible employees shall be granted up to five consecutive days leave with pay for death occurring in the employee's immediate family. With the approval of the Town

Manager, sick leave may also be used if additional time is needed. Immediate family, for purposes of bereavement leave, includes spouse, child, parents, brother, and sister. For all other family members, three consecutive days leave with pay will be granted. For the purposes of this leave the other family members consist of grandparents, grandchildren, mother-in-law, father-in-law or relative living in the same household.

- **B.** Under special circumstances, as determined by the Town Manager, one or more days off with pay for death occurring to other members of the employee's family not listed above, may be approved.
- **C.** Bereavement leave may be granted to attend the funeral of a former employee with the Town Manager's approval.
- **D.** Employees requesting bereavement leave may be required to provide documentary evidence of the relative's death to qualify for paid leave.

# 6.11 Military Leave

# A. Military Leave with Pay

An employee who is a member of an officially recognized reserve or, National Guard unit shall be entitled to 15 business days, per fiscal year, of military leave for training purposes or active duty and shall be paid regular pay. Fifteen days per fiscal year is normally meant to be consecutive, but may be fragmented or nonconsecutive if supported by military orders. There will be no charge against any other leave. The employee must be on paid status to be paid military leave.

When performing reserve drills or training that is in excess of fifteen business days, the employee will be considered to be on military leave without pay. Such employees shall not be charged with annual, sick or compensatory leave when absent for attending such reserve drills or training, unless the employee so elects.

#### **B.** Advance Notice

An employee who is leaving to perform military service must provide advance written notice to his/her immediate supervisor (including the best approximation of the expected dates of the leave). If military orders are not available in advance of the military leave, the employee shall provide his/her immediate supervisor with oral notice as soon as the date of the military leave is known. A copy of the orders or other documentation shall be provided to the immediate supervisor as soon as possible, as the orders or documentation become available. If orders are not available, a letter from the commanding officer or other authorized representative will be sufficient.

## C. Military Leave Pay for Reservist Called to Active Duty

An employee who is called to active duty may have his/her military salary supplemented for up to one year provided he/she submits military salary information to the Human Resources Department before the commencement of the leave. Additional pay supplement may be approved by the Town Manager.

Sick leave and annual leave will continue to accrue while the employee is on active duty.

# D. Voluntary Enlistment in the Uniformed Services of the United States

Employees that plan to serve for up to five years in the uniformed services shall be placed on a military leave of absence status. Employees may use their annual leave, and/or compensatory leave before being placed on military leave. These employees will not accrue annual, or sick leave while on voluntary military leave. Reemployment will be afforded if required conditions are met.

# E. Basic Provisions and Requirements for Re-employment

The Town shall reemploy military service members to the same or an equivalent position if they meet the following criteria consistent with Federal law:

- 1. The employee must have given notice to his/her department that he/she was leaving the job for service in the uniformed services, unless giving notice was precluded by military necessity or otherwise impossible or unreasonable;
- 2. The period of service must not have exceeded five years;
- **3.** The person must not have been released from service under dishonorable or other punitive conditions; and
- **4.** The person must have reported back to the job in a timely manner or have submitted a timely request for reemployment.

The restoration timelines are based on the duration of military service. The time limits for returning to work are as follows:

- a) Less than 31 days of service: The employee must request reemployment by the beginning of the first regularly scheduled work period after the end of the last calendar day of duty, plus time required to return home safely and an eight- hour rest period. If this is impossible or unreasonable, then as soon as possible.
- b) 31 to 180 days of service: The employee must request reemployment no later than 14 days after completion of military service. If this is impossible or unreasonable through no fault of the employee, then as soon as possible.
- c) 181 days or more of service: The employee must request reemployment no later than 90 days after the completion of military service.
- **d)** *Notice by disabled persons:* Returning employees who are hospitalized for or convalescing from injuries incurred in or aggravated by military service may apply for reemployment within two (2) years following the recovery from such injuries. Generally, employees selected to fill vacancies created by

persons on military leave shall be employed on a provisional basis. Department Directors and Managers may waive this provision if they believe there will be a comparable vacancy available upon the departing employee's return from military service. Upon returning to the Town, the employee may return to the same or comparable position.

#### F. Health Insurance

When Military Leave is less than 31 days, the employee that is participating in the Town's health insurance program prior to the beginning of leave, will be provided health insurance under the same conditions that existed prior to the leave.

When Military Leave lasts more than 31 days, the Town will continue to provide health insurance coverage for the employee and his or her family under the same conditions that existed prior to the leave, for up to one year. Upon the conclusion of the first year of military service, the employee will be entitled to continue health insurance coverage for an additional year. At this time, the employee may be required to pay not more than 102 percent of the full premium. The employee may choose to decline health insurance coverage while on military leave.

Upon return from Military Leave, the employee's health insurance coverage will be reinstated without any waiting period or exclusion for preexisting conditions. However, this rule will not apply to the coverage of any illness or injury determined by the Secretary of Veterans Affairs to have been incurred in, or aggravated during the employee's performance on military duty.

#### G. Retirement Plan

Each period of time served by a person in the uniformed services on Military Leave shall, upon reemployment, not be treated as a break in service with the Town. The Town will continue to pay retirement contributions during Military Leave during the first year. The Town Manager may approve payment for additional time.

# **6.12 Jury/Court Leave**

Jury Leave - Employees called upon for jury service shall be entitled to pay received as a juror and their regular salary. Such leave shall not be deducted from any other leave earned by the employee. If after reporting for jury duty it is determined that the individual's service is not required and the employee is dismissed for the day, if time permits, the employee shall be required to return to his/her regular job. Employees shall notify and present a copy of the official notice to the applicable Department Director or Manager when they are selected for jury service prior to using jury leave.

Court Leave - An employee who is subpoenaed to appear in court in a matter unrelated to his or her official capacity may be allowed to do so without loss of compensation. A copy of the subpoena shall be presented to the Department Director or Manager. If an employee, other than an employee of the Public Safety Division, is subpoenaed to appear in court on a matter related to his/her official capacity with the Town, a copy of the subpoena must be provided to the Town Attorney.

## **6.13 Public Safety Leave**

Employees who are listed by the Loudoun County Department of Fire and Rescue Services as active members of the Leesburg Volunteer Fire Department or Rescue Squad may respond to calls within the Town's corporate limits during normal working hours without loss of pay and without charge of any leave accrued. Regular volunteer activities, events or training are not included.

# A. Eligible employees are responsible for:

- 1. Making their supervisors aware of their commitment and volunteer status.
- **2.** Providing proof of hours and calls which they have responded to if requested by supervisor.
- **3.** Assisting with an emergency situation without undue disruption to the operational requirements of the department. The employee will return to normal work duties as soon as practicable following the completion of functions associated with the emergency situation.

# B. Ineligible Employees.

- **1.** Police Officers and civilian Police Department employees who are deemed essential by the Chief of Police are not eligible for Public Safety Leave.
- **2.** A Department Director or Manager can deem essential employees ineligible for Public Safety Leave.

# **6.14 Professional Leave**

At the Department Director's or Manager's discretion, employees may attend local, regional and or state meetings, serve on boards, committees, task forces, etc. in an official capacity during normal working hours and shall not be required to use their annual or compensatory leave. Employees shall use annual or compensatory leave for attendance at functions which are determined to not be official.

## **6.15 Administrative Leave**

Leave of absence with or without pay for the purposes of (1) an employee to be off work as recommended by the Department Director or Manager, and approved by the Town Manager; or (2) investigating disciplinary charges against an employee. In cases where compensation is not approved, annual, sick or compensatory leave may not be used.

# **6.16 Leave Without Pay**

No advance leave shall be given when leave has not yet accrued except in cases of exceptional circumstances and with the approval of the Town Manager. The Town Manager may authorize leave without pay. While in a leave without pay status, employees may not accrue sick or annual leave, continue health insurance coverage or any other benefit without appropriate payment to the Town to continue such benefits.

# **6.17 Education Leave**

The Town Manager may grant an employee leave without pay for a period not to exceed one year for education continuance, when it is in the best interest of the Town. Conditions for the use of this leave will be determined by the Town Manager on a case by case basis.

The employee on education leave may be entitled to continue to participate in the Town's group health insurance plan. However, the employee will be responsible for the payment of the total cost.

## 6.18 Inclement Weather /Liberal Leave and Emergency Leave

## A. Policy

Emergency Leave and Liberal Leave are granted by the Town Manager. Such leaves are most frequently authorized when severe weather makes it hazardous to get to work or requires an early release from work, or when equipment breaks down or facility closings make it impossible to work. It may be limited to specific shifts, time periods, or groups of employees. The policy as described below applies on weekends as well as during the regular Monday through Friday work week. This policy applies to regular full-time employees and regular part-time employees.

# 1. EMERGENCY SERVICE PERSONNEL

## a) Definition:

Those employees who, due to the nature of their specific job duties or the nature of the emergency which has occurred, must report to work to ensure that public health and safety needs of critical operational requirements are met.

## b) Procedure:

Department Directors and Manager are responsible for clearly designating those employees considered emergency service personnel. A list of designated emergency service personnel should be updated periodically. Employees should be notified in advance in writing that they are so designated. The requirement that these employees report to work during periods of emergency leave and/or liberal leave must be stated. Department Directors and Managers should consider the employee's distance from the work site and likelihood of availability during weather emergencies when designating emergency service personnel.

#### 2. LIBERAL LEAVE

- a) Liberal Leave is granted by the Town Manager. It authorizes all employees, except those designated as emergency service personnel, to use their own leave to cover a period of missed work without obtaining prior approval from their supervisor. Employees taking leave shall, however, notify their supervisor in accordance with departmental policy. Employees may use annual leave, compensatory leave, or leave without pay during the time liberal leave is in effect.
- b) The Town Manager determines the period of Liberal Leave. Unless otherwise notified, if declared prior to beginning of business, Liberal Leave extends from 6:00 A.M. on the day declared until 12:01 A.M. the following day. If declared later in the

day, it is in effect until 12:01 A.M. the following day.

# c) Effect on Emergency Service Personnel:

During Liberal Leave, emergency service personnel are required to report for work or to secure approval from their supervisors before not reporting to work.

# d) Time and Attendance Reporting:

- **i.** The payroll report is coded for annual, compensatory, or leave without pay as appropriate.
- **ii.** Sick leave may never be used during a period of liberal leave unless the employee is actually sick or meets the conditions described in Section 6.6, Sick Leave of this manual.

#### 3. EMERGENCY LEAVE

#### a) Definition:

Emergency leave is granted by the Town Manager. It is paid leave granted to all employees. This time is not charged to an employee's annual or compensatory leave balance.

# b) Notice of Emergency Leave:

Departments will be notified by the Town Manager's office when emergency leave is declared during normal working hours. At other times, including weekends, announcements may be made by television and radio stations.

The Town Manager determines the period of emergency leave. Unless otherwise notified, if declared prior to beginning of business, administrative emergency leave extends from 6:00 A.M. on the day declared until 12:01 A.M. the following day.

# c) Effect on Emergency Service Personnel:

During Emergency Leave, emergency service personnel are required to report to work or to secure approval from their supervisors before not reporting to work. If an employee so designated cannot report to work and the supervisor has been appropriately notified, emergency leave shall be granted upon department approval.

# d) Time and Attendance Reporting:

- **i.** Employees who are not designated as emergency service personnel are not required to report to work during periods of emergency leave.
- **ii.** Employees already on scheduled leave with pay are eligible for emergency leave if declared during the period of scheduled leave.
- **iii.** If the Town opens offices late, employees who do not report to work are not eligible for the emergency leave during the hours the offices are open. Employees who do report to work late may combine annual or compensatory leave and emergency leave to cover hours missed.

- **iv.** Employees who are required to work during a period for which emergency leave has been granted are entitled to compensation in addition to emergency leave in accordance with the Compensation Section 5 of this manual
- **v.** Employees who cannot report to work because their work site is closed are eligible for emergency leave for all regularly scheduled hours.

# **6.19 Executive Discretionary Leave**

Executive Discretionary Leave is available to employees at grade 15-18 and other positions, as designated by the Town Manager.

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# Section 7: Employee Benefits

# 7.1 Benefit Eligibility

- **A.** All employees currently participating in the Town's Life, Health, Disability Income/Group Insurance Program and the Town retirement program shall continue to do so following the enactment of these rules. All eligible employees shall participate in the VRS pursuant to Title 51 of the Code of Virginia.
- **B.** This Section shall not apply to the following positions and categories of positions:
  - Flexible employees (all benefits)
  - Regular part-time employees (some benefits may not be available)

## **7.2 Health Insurance**

- **A.** All employees and elected officials of the Town, unless provided otherwise by these rules, are eligible to participate in the group health insurance programs as approved by the Town Council. Participants shall pay a portion, as determined by the Town Manager, of their own health insurance premiums, as well as a portion for their spouse, family or other dependent coverage when the employee requests such coverage. For procedures to enroll in health insurance and other such relevant information, see the document entitled "Health Insurance Enrollment."
- **B.** Employees retiring under the state retirement system with a minimum of 10 years of Town service shall be eligible to participate in the Town's group health insurance until the employee becomes eligible for supplemental Medicare insurance, in compliance with all state and federal law (GASB, etc.).
  - 1. Employees who retire under the state retirement system with 20 years or more of Town service shall pay 10% of the individual health insurance premium or the supplemental Medicare insurance program as determined by the Town Manager.
  - **2.** Employees who retire under the state retirement system with at least 15 but less than 20 years of Town service shall be required to pay 50% of the monthly individual health insurance premium and supplemental Medicare insurance.
  - 3. Employees who retire under the state retirement system with at least 10 years but less than 15 years of Town service shall be required to pay 75% of the monthly health insurance premiums and supplemental Medicare insurance.
  - **4.** Retired employees participating in the plan shall pay all additional premiums for spouse or other dependent coverage requested by the retiree.
  - 5. A surviving spouse of a retired Town employee may continue to participate in the Town's health insurance program entirely at his/her own cost until the spouse remarries or is eligible to convert to Medicare coverage. When eligible for Medicare coverage, a surviving spouse that remains unmarried may participate in the Town's supplemental insurance program at his/her own cost.

#### C. Health Insurance Continuation under COBRA

Federal law entitled the "Consolidated Omnibus Budget Reconciliation Act (COBRA)" (Public Law 99-272, Title X) requiring that most employers sponsoring a group health/dental plan offer employees and their families the opportunity for a temporary extension of coverage (called "continuation coverage") at group rates in certain instances where coverage under a plan would otherwise end.

An employee of the Town covered by the one of the Town's Group Health Insurance Plans, has a right to choose this continuation coverage if group health coverage is lost because of reduction in hours of employment or the termination of employment (for reasons other than gross misconduct on the employee's part).

A spouse of an employee covered by one of the Town's Group Health Insurance Plans, has the right to choose continuation for themselves if group health coverage is lost for any of the following four reasons:

- 1. The death of spouse;
- **2.** A termination of the spouse's employment (for reasons other than gross misconduct) or reduction in spouse's hours of employment;
- 3. Divorce or legal separation from your spouse; or
- 4. Spouse becomes eligible for Medicare.

A dependent child of an employee covered by one of the Town's Group Health Insurance Plans, has the right to continuation coverage if group health coverage under the plan is lost for any of the following five reasons:

- **1.** The death of a parent;
- **2.** The termination of a parent's employment (for reasons other than gross misconduct) or reduction in a parent's hours of employment;
- **3.** Parent's divorce or legal separation;
- 4. A parent becomes eligible for Medicare; or
- **5.** The dependent ceases to be a "dependent child".

Under the law, the employee or a family member has the responsibility to inform the Human Resources Department of a divorce, legal separation, or of a child losing eligible dependent status under the Plan within sixty (60) days of the date of the event, or the date in which coverage under the Plan would end because of the event, whichever is later.

When the Human Resources Department is notified that one of these events has happened, the employee or qualifying family member will be informed in writing of the option to elect continuation of coverage. Under the law, there is a 60 day time frame from the date coverage would be lost because of one of the "qualifying events" described above to inform the Human Resources Department that coverage should be continued. The first insurance premium payment is due no later than 45 days after election to continue

coverage. If coverage is not chosen, group health insurance coverage will end. If notification is not received within the 60-day period stated above, this will automatically waive your rights under COBRA.

If the employee or family member elects continuation coverage, the Town is required to provide coverage that is identical to the coverage provided under the Plan to similarly situated employees or family members. The law requires that the employee be afforded the opportunity to maintain continuation coverage for 36 months unless the group health coverage was lost due to termination of employment or reduction in hours. If either of these two events occurs, the required continuation period is 18 months. These 18 months may be extended for affected individuals to 36 months from termination of employment if other events (such as a death, divorce, legal separation, or Medicare entitlement) occur during that 18-month period.

In no event will continuation coverage last beyond 36 months from the date of the event that originally made a qualified beneficiary eligible to elect coverage. The 18 months may be extended to 29 months if a qualified beneficiary is determined by the Social Security Administration to be disabled (for Social Security disability purposes) at any time during the first 60 days of COBRA coverage. This 11-month extension is available to all individuals who are qualified beneficiaries due to a termination or reduction in hours of employment. To benefit from this extension, a qualified beneficiary must notify the Human Resources Department of the eligibility determination within 60 days and before the end of the original 18-month period. The affected individual must also notify the Human Resources Department within 30 days of any final determination that the individual is no longer disabled.

A child who is born to, or placed for adoption with the covered employee, during a period of COBRA coverage, will be eligible to become a qualified beneficiary. In accordance with the terms of the Town's Group Health Insurance Plan and the requirements of federal law, these qualified beneficiaries can be added to COBRA coverage upon proper notification to the Human Resources Department of the birth or adoption.

The law also provides that COBRA continuation coverage may be terminated for any of the following five reasons:

- 1. The Town no longer provides group health insurance to any of its employees;
- 2. The premium for the continuation coverage is not paid on time;
- **3.** Employee, spouse or dependent child becomes covered, after the date of your COBRA election, under another group health insurance plan that does not contain any exclusion or limitation with respect to any pre-existing conditions.
- **4.** Employee becomes eligible for Medicare, unless Medicare is the secondary payer in which case continuation coverage is primary, until Medicare becomes primary or continuation coverage is otherwise terminated;
- **5.** Coverage was extended for up to 29 months due to disability and there has been final determination that the individual is no longer disabled;
- **6.** The maximum continuation period ends;

- 7. For cause, including fraud, as long as for such case, termination would be imposed on a non-COBRA participant;
- **8.** Any other cause or reason that would give rise to termination of coverage for an active participant/.

The employee does not have to show that insurability to choose continuation coverage. Under the law, the Town may charge up to 102% of the insurance premium rate to anyone who elects continuation coverage (150% for beneficiaries who qualify due to disability during the 19th through 29th month). The Town is also permitted to add 2% to defray administrative expenses. At the end of the 18, 29 or 36 month, continuation coverage period, the employee must be allowed to enroll in an individual conversion health plan.

The Health Insurance Portability and Accountability Act of 1996 (HIPAA) restricts the extent to which group health plans may impose pre-existing condition limitations. These rules are generally effective for plan years beginning after June 30, 1997. HIPAA coordinates COBRA's other coverage cut-off rule with these new limits as follows.

If the employee becomes covered by another group health plan and that plan contains a pre-existing condition limitation that affects them, the COBRA coverage cannot be terminated. However, if the other plan's pre-existing condition rule does not apply by reason of HIPAA's restrictions on pre-existing condition clauses; the Town's Group Health Insurance Plan may terminate coverage.

# 7.3 Long Term Disability

The Town provides all regular full-time employees with a Long Term Disability Insurance (LTD) at no cost to the employee. The LTD plan is an income replacement benefit which provides financial protection for the employee and his/her family by paying a portion of their income while he/she is disabled. Requirements of the plan include:

- **A. Eligibility:** All active, regular, full-time employees of the Town regularly scheduled to work at least 37.50 hours per week or 80 hours in a two-week period.
- **B.** Waiting Period: Coverage for work-related disability benefits will start on the first day of the month following the employee's start date. Should the employment date be the first of the month, coverage will then begin on the date of employment.
- **C. Elimination Period:** Elimination period means the length of time you must be continuously disabled before LTD benefits become payable.

Your elimination period is the first 30 days of each period of continuous disability and will begin on the date you become disabled. No LTD benefits are payable for the elimination period.

Employees will not be entitled to long term disability payments until he/she has used up accrued sick leave, annual leave and compensatory time.

You must be treated and seen regularly by a physician during the elimination period.

#### D. Rehire:

If your employment ends and you are rehired within 12 months, your previous work while in an eligible group will apply toward the waiting period. All other provisions apply.

- **E. Maximum Benefit:** The LTD monthly benefit is 60% of your pre-disability earnings to a maximum monthly benefit of \$5,000 reduced by income from other sources. Some disabilities may not be covered or may have limited coverage under this plan.
- **F. Minimum LTD Benefit:** The minimum LTD benefit payment is the greater of:
  - **i.** \$100; or
  - ii. 10% of your gross disability payment.
- **G. Benefit Payments:** Benefit payments begin after you have satisfied the elimination period (30 days) of continuous disability. The elimination period is the number of consecutive days you are disabled. Your maximum benefit period begins at the end of the elimination period.

The maximum benefit period is as follows:

Age at Which Disability Begins	<b>Maximum Period of Payment</b>
Less than Age 62	To Social Security Normal Retirement Age
Age 62 Age 63 Age 64 Age 65	60 months 48 months 42 months 36 months
Age 66 Age 67 Age 68 Age 69 and older	30 months 24 months 18 months 12 months

# **Year of Birth**

# **Social Security Normal Retirement Age**

1937 or before	65 years
1938	65 years 2 months
1939	66 years 4 months
1940	65 years 6 months
1941	65 years 8 months
1942	65 years 10 months
1943-1954	66 years
1955	66 years 2 months
1956	66 years 4 months
1957	66 years 6 months

1958 66 years 8 months 1959 66 years 10 months

1960 and after 67 years

- **H. Offsets To Your LTD Benefits:** While you are disabled, you may be eligible to receive benefits from other sources. If so, your LTD provider will offset your LTD benefit by the amount you are eligible to receive from other sources. These sources may include, but are not limited to:
  - 1. Any amount you receive or are eligible to receive as a result of your disability under a Worker's Compensation Act or similar law;
  - 2. Any amount you, your spouse or your children receive or are eligible to receive because of your disability retirement under the Federal Social Security Act or the VRS:
  - **3.** Any amount you receive or are eligible to receive because of your disability under any state unemployment compensation disability benefit law;
  - **4.** Any disability or retirement benefit paid to you under the VRS which are covered as a result of your employment with the Town.

Your payment will not be reduced by your Social Security retirement income if your disability begins after age 65 and you were already receiving Social Security retirement payments.

- **I. Survivor Benefit:** If you die while LTD benefits are payable to you, your LTD provider will pay a lump sum to your eligible survivor. When proof of death is received, your eligible survivor will receive a lump sum benefit equal to 3 months of your gross disability income payment if, on the date of your death your disability had continued for 180 or more consecutive days; and you were receiving or were entitled to receive payments under the plan.
- **J. Exclusions & Limitations:** No benefit will be paid for a disability or for any period of disability:
  - 1. Due to war or any act of war;
  - **2.** Due to an intentionally self-inflicted injury.
  - **3.** For a pre-existing condition unless you have been continuously insured under the group policy for at least 12 months and you have been actively at work for at least one full day after those 12 months of continuous insurance.
  - **4.** No LTD benefits are payable during the elimination period or after the end of the maximum benefit period.

- **5.** No LTD benefits will be paid for any period of disability when you are not under the regular care of a physician.
- **6**. No LTD benefits will be paid for active participation in a riot.
- 7. LTD benefits will not be paid due to loss of a professional license, occupational license or certification.
- **8.** No LTD benefits will be paid for any disability caused by, or resulting from your commission of a crime for which you have been convicted.
- **9.** LTD benefits will not be paid for any period of disability which you are incarcerated.

# **K.** Applying for LTD Benefits:

- 1. Town employees must apply for disability payments after being disabled for 30 days.
- **2.** The employee must contact the Human Resources Department to complete the required application.

#### L. Rehabilitation and Return to Work Assistance Benefit:

The benefit will be 10% of your gross disability payment to a maximum benefit of \$1000 per month.

In addition, your LTD provider will make payments to you for 3 months following the date your disability ends if they determined you are no longer disabled while:

- **1.** You are participating in the Rehabilitation and Return to Work Assistance Program; and
- **2.** You are not able to find employment.

#### M. Dependent Care Expense Benefit:

While you are participating in the Rehabilitation and Return to Work Assistance program, you may receive payments to cover certain dependent care expenses limited to the following amounts:

- 1. Dependent Care Expense Benefit Amount: \$350 per month, per dependent.
- **2.** Dependent Care Expense Maximum Benefit amount: \$1000 per month for all eligible dependent care expenses combined.

### N. Total Benefit Cap:

The total benefit payable to you on a monthly basis, including all benefits provided under this plan) will not exceed 100% of your monthly earnings. However, if you are participating in the Rehabilitation and Return to Work Assistance program, the total benefit to you on a monthly basis (including all benefits provided under this plan) will not exceed 110% of your monthly benefits.

Please refer to the plan document for specifics on your long term disability policy. Copies of this LTD policy are available through the Town's employee intranet (Tolnet) or in the Human Resources Department.

### 7.4 Optional Benefit

- **A.** All regular full-time employees are eligible to participate in an optional benefit program, which is hereby established. Subject to annual appropriations, the amount available for each employee shall be \$900. The plan will be administered by the Town Manager under the following policies:
- **B.** The plan will be administered on a fiscal year basis.
- **C.** Prior to the beginning of the fiscal year, each employee may select his/her optional benefits for the upcoming year. The optional benefit selected cannot be changed during the fiscal year unless the employee has had a change in family status such as marriage, divorce, death of spouse or child, birth or adoption of a child or a change in the employment of a spouse.
- **D.** Employees may select from either non-taxable or taxable benefits annually. No part of any unused optional benefit may be carried over to subsequent fiscal years.
- **E.** Employees are authorized to select any of the following benefits up to a maximum amount of \$900. All benefits under the heading of "non-taxable" will not be subject to federal and state income taxes or social security withholding. Benefits under the heading "taxable" are subject to federal and state income taxes and social security withholding.

### 1. Non-Taxable Benefits

### a) Optional Life Insurance:

Additional amounts of group life insurance may be selected from insurance made available to all full-time employees.

- **b) Health Care Insurance:** Coverage up to \$900 of the total annual premium for employee, family or child dependent hospitalization/major medical coverage under the Town's group plan may be selected.
- c) Flexible spending Account: Employees may elect to receive reimbursements for medical expenses incurred by spouse or child dependent not covered in whole or in part by payment under the Town's major medical/hospitalization group plan. These expenses include the professional services of a physician, dentist, ophthalmologist,

psychiatrist, optician, psychologist, family counselor, chiropractor, any prescribed or required diagnostic examination, prescribed drugs or medical, ophthalmologic or dental devices or appliances. Employees will be required to sign-up with the Flexible Spending Account provider to take advantage of this option.

**d) Deferred Compensation Accounts:** Employees may elect to invest their optional benefit in a 457 account. Employees will be required to sign up with a Town sponsored deferred compensation company to be able to take advantage of this option.

#### 2. Taxable Benefits

Employees may elect to receive a one-time payment of their optional benefit only if the above options have not been selected. This payment will be made at the beginning of the fiscal year. Employees starting after July 1<sup>st</sup> may receive a pro-rated amount of their optional benefit with their first paycheck of the fiscal year.

### 7.5 Life Insurance Benefits

Your VRS group life insurance provides you with two kinds of insurance during your active employment: basic life insurance and accidental death and dismemberment insurance.

- **A.** Eligibility: You are eligible to participate if you are a regular full-time employee of the Town. Flexible and regular part-time employees are not eligible for life insurance coverage.
- **B.** Amount of Benefit: For natural death, the amount of basic group life insurance is equal to your annual salary rounded to the next highest thousand, and then doubled.

*Example:* If your annual salary is \$25,200, it is rounded up to the next highest thousand - \$26,000. When doubled, the benefit amount is \$52,000 for natural death. If death is accidental, the original amount is quadrupled, so in this example, the benefit amount is \$104,000 (\$52,000 natural death benefit and \$52,000 for accidental death).

If you have been working for the Town for 20 or more years, the amount of basic group life insurance you receive through VRS is equal to your highest annual compensation while employed by the Town, even if your compensation at retirement was lower.

- **C. Additional benefits:** Under the group life insurance provided by the Town, eligible employees are also entitled to the following benefits:
  - 1. Dismemberment Benefit:
  - 2. Felonious Assault Benefit;
  - **3.** Repatriation Benefit;
  - 4. Safety Belt Benefit; and

#### **5.** Accelerated Death Benefit

- **D. Life Insurance after Retirement:** Upon retirement, basic group life insurance coverage continues at no cost to the retiree provided they are at least 50 (or 55 with five years of service) years of age and have at least 10 years of service. After retirement, the amount of the life insurance reduces by 25 percent annually starting January 1 following the first full year of retirement and each January 1 thereafter, until coverage reaches 25 percent of its value at retirement.
- **E. Designation of Beneficiaries:** The employee should complete a Designation of Beneficiary (VRS-2) form only if you wish to designate a beneficiary other than following the order of precedence, or if your beneficiary form on file is incorrect. The order of precedence is as follows:
  - 1. To the spouse;
  - 2. If no surviving spouse, to the children and descendants of deceased children;
  - **3.** If none of the above, to the parents, equally;
  - **4.** If none of the above, to the duly appointed executor or administrator of the estate; or
  - **5.** If none of the above, to the next of kin under the laws of the state where the employee resided at the time of death.

Town employees will be responsible for updating their Designation of Beneficiary (VRS-2).

- **F. Termination of Employment:** Basic Group Life Insurance benefits end when a covered employee leaves his/her employment before they are eligible for retirement. The group life insurance policy may be converted to an individual whole-life policy at non-group rates, however. The conversion must take place within 31 days of the last day of the month in which employment is terminated. If the employee dies within 31 days of the last day of the month in which employment is terminated, the natural death benefit is payable. The terminating employee may obtain the appropriate conversion form (VRS-35) from the Human Resources Department.
- **G. Death of Employee/Retiree:** Upon the death of a Town employee, a family member should contact the Human Resources Department for assistance in filing a death claim and to get information about life insurance or death-in-service benefits that may be payable. The Human Resources Department will report the death to VRS once they have received the death notification. Information will be given only to those designated as beneficiaries by the employee.

For more information on the above you may request a copy of the Handbook for Members of the VRS from your Human Resources Department. You may also access a copy of the handbook by visiting VRS' website at <a href="https://www.varetire.org">www.varetire.org</a>.

### 7.6 Optional Life Insurances

The Optional Group Life Insurance Program is a voluntary program that allows you to purchase additional protection for yourself and your family.

- **A. Eligibility:** If you have basic group life coverage and the amount of basic group life insurance provided does not totally meet your life insurance needs, you may be eligible to purchase optional group life insurance for natural death and accidental death and dismemberment for yourself, your spouse and your child dependents.
- **B. Benefit Amount:** Eligible employees can purchase the optional group life insurance coverage for one, two, three, or four times your salary, not to exceed \$500,000. The employee will be responsible for paying the premiums through payroll deductions.
- **C. Child Dependent Coverage:** Active employees participating in the Optional Group Life Insurance plan will also be eligible to purchase optional life insurance for their spouse and dependent children. The employee's spouse is eligible for up to 50 percent of the maximum amount of the employee's optional life insurance coverage. Employees may also purchase optional group life coverage for their minor child.

If both the employee and the spouse are covered under VRS-sponsored group life insurance, both can purchase optional life insurance coverage, but neither one can choose spousal coverage. If the employee has a minor child, the employee or the spouse, but not both, may elect coverage for the child.

**D. Proof of Good Health**: Proof of good health is required for all coverage if not elected within 31 days of the employee's first day of coverage under basic group life insurance or qualifying event (e.g., marriage, or birth or adoption of a child). Proof of good health is also required for amounts in excess of \$250,000 for the employee and for more than one-half of the employee's salary for the spouse's coverage.

#### 7.7 Retirement

**A. Eligibility:** All regular full-time employees shall participate in the Virginia Retirement System (VRS). The Director of Finance and Administrative Services shall insure that the appropriate Town contributions are made to the system, the proper employee contributions collected and the program in general administered in accordance with Title 51, Chapter 3.2, and Sections 51-11.9 through 51-11.67 of the Code of Virginia as or may be amended.

**B. Benefit:** Employees who retire from the VRS are eligible to begin receiving retirement benefits upon reaching the following age and service combination:

<u>Plan 1:</u>	<b>Age</b> 50 65	Years of Service 30 5
Plan 2:	50 55 60	25 30 5
Hybrid Plan:	60	5

Retirement benefits are determined by the employee's age at retirement, average final compensation, years of service, type of retirement, and position classification (for employees covered under the LEO/Fire Provision).

- **C. Service Credit:** Eligible employees are credited with one month of service for each month a contribution is made by the Town.
- **D. Vesting:** An employee is vested after being credited with five (5) years of accumulated service.
- **E. Plans:** Employees qualify for one of the following under VRS:
  - i. Plan 1: Employees hired before July 1, 2010 and were vested as of January 1, 2013. Employees under this plan are eligible for VRS Disability Retirement.
  - ii. Plan 2: Employees hired on or after July 1, 2010; employees hired before January 1, 2010 but were not vested as of January 1, 2013. Employees under this plan are eligible for VRS Disability Retirement.
  - iii. Hybrid Plan: Employees hired on or after January 1, 2014; employees in Plan 1 or Plan 2 that opted in to this plan during the election window January 1-April 30, 2014. Employees under this plan are automatically enrolled in Virginia Local Disability Program, and are thus eligible for Long Term Disability and Short Term Disability coverage.
- **F.** The above retirement calculations are guidelines; check with the plan administrator or VRS.

#### 7.8 Deferred Compensation

Deferred compensation is the portion of income before taxes that the employee chooses to have withheld and put into a retirement plan for distribution to the employee at a later date, usually at retirement.

The Town currently offers a deferred compensation plan that allows employees to set aside a portion of their income to be utilized for retirement purposes. Employees may choose from various types of investments (stocks, mutual funds & fixed income interest bearing accounts). These products are managed by financial firms chosen by the Town.

### 7.9 Flexible Spending Accounts

Employees may elect to take advantage of Section 125 of the Internal Revenue Service Code by participating in a flexible spending plan. This plan allows employees to set aside money to be paid prior to withholding of federal income and social security taxes to cover extra health care needs or dependent care, including child care. The option to participate shall be offered only once per year on July 1 (after the initial enrollment period).

# 7.10 Employee Assistance Program

- **A.** The Town recognizes that a wide range of issues, such as child and elder care, stress, financial and legal concerns, and substance abuse, can affect an employee's performance on the job. Consequently, the Town believes it is in the best interest of employees and the Town of Leesburg to provide an effective program to assist employees and their families in resolving problems as they arise.
- **B.** To this end, confidential counseling is available to all full-time employees and their dependents. The Town's employee assistance program (EAP) provides consultation services for referrals to local community treatment sources. Up to three visits per family per incident are paid by the Town. Employee sessions are held in confidence to the maximum possible extent.
- **C.** Participation in the employee assistance program does not excuse employees from complying with Town policies or from meeting normal job requirements during or after receiving assistance.
- **D.** Employees interested in learning more about the employee assistance program may contact the Human Resources Department for a confidential discussion of the program and/or referral.

### 7.11 Ida Lee Park Recreation Center

Current Employees and immediate family members receive free membership to Ida Lee Park Recreation Center. This does not include AV Symington Aquatic Center or Ida Lee Park Tennis Center.

Employees who retire under the state retirement system with a minimum of 10 years of Town service shall be eligible to use Ida Lee Park Recreation Center free of charge.

### 7.12 Legal Assistance

Employees may elect to participate in a taxable benefit to curtail the costs of legal services for themselves and/or their family. This benefit is available through payroll deduction.

# 7.13 Supplemental Insurance

Employees may elect insurance policies to help supplement their primary health plan. Some of the additional benefits that may be available include:

#### A. Non-taxable Benefits:

- 1. Accident/Disability
- 2. Cancer Insurance
- 3. Dental
- **4.** Hospital Confinement Indemnity
- **5.** Hospital Intensive Care
- 6. Long-Term Care
- 7. Hospital Confinement Sickness Indemnity
- **8.** Life
- **9.** Specified Health Event

#### **B.** Taxable Benefits:

1. Short-Term Disability

### 7.14 Worker's Compensation Program

The Virginia State Code § 65.2-300 requires the Town to provide worker's compensation coverage for employees who are injured by work-related accident or who develop a disease which is caused by their employment. For detailed information on this program, see the SOP entitled "Worker's Compensation Program."

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### Section 8: Safety, Health & Security

### **8.1 Town Policy**

It is the policy of the Town that every employee is entitled to work under the safest possible conditions representing all occupations. To this end every reasonable effort will be made to provide and maintain a safe, healthy, and secure workplace, safe equipment, proper materials, and to establish and insist upon safe methods and practices at all times. Accidents which injure people, damage machinery or equipment, and destroy materials or property cause needless suffering, inconvenience, and expense. The safety rules and regulations developed herein are for the protection of all Town employees.

# **8.2 Application**

The provisions of this section apply to all employees of the Town.

# **8.3 Town Emergency Operations Plan**

The Town has established and maintains the "Town of Leesburg Virginia Emergency Operations Plan." This plan is herein referred to as the Emergency Operations Plan.

The purpose of the Emergency Operations Plan is to establish a formalized process for executing command and control over disaster situations and to utilize processes that can integrate readily with Joint Operations and Unified Command structures.

The Emergency Operations Plan contains annexes and appendices that outline actions by critical facilities in the Town in response to a terrorist threat, bomb threat or weapons of mass destruction event that may affect critical facilities within the Town.

#### **Responsibilities:**

The Town Manager has overall responsibility for the delivery of all Town services and thus serves as the Director of Emergency Management.

The Chief of Police is responsible for the day-to-day activities of the emergency preparedness program, is responsible for developing and maintaining the Town's Emergency Operations Plan, and serves as the Emergency Preparedness Coordinator. The Chief of Police or designee serves as the Town's principal representative to the Loudoun County Emergency Management Group (EMG).

In the event of an emergency situation that requires a significant commitment of Town resources or presents a significant risk to the health and safety of the Town, the Town Manager, or in his absence the Chief of Police, will appoint a disaster manager to direct and control emergency operations in time of emergency and issue directives.

Department Directors and Manager will develop and maintain detailed plans and standing operating procedures necessary for their departments to effectively accomplish their assigned tasks. In time of emergency, the Department Directors and Managers will continue to be responsible for the protection and preservation of records essential for the

continuity of government operations. Department Directors and Managers will establish lists of succession of key emergency personnel.

The Emergency Operations Plan was developed with various levels of response. This was done to mirror state and federal plans and allow the Town Manager and the senior Town staff flexibility in dealing with changing intelligence and service requirements throughout the Town.

The Emergency Operations Plan is an active document that sets forth specific plans of the local government in emergency or disaster situations. The document is subject to revisions, refinement, and periodic review. As such, the Emergency Operations Plan and associated annexes are considered confidential and not for public release.

### **8.4 Town Security Plan**

Department Directors and Managers, and/or their designated appointees, in coordination with the Leesburg Police Department, will develop and maintain detailed security plans and standing operating procedures necessary for their individual work sites to effectively accomplish their assigned tasks.

### **8.5 Responsibilities**

#### A. Town Council

Ordinances and provision of all necessary resources to implement all Town-wide Safety, Health, and Security (SH&S) Programs are considered at the discretion of the Leesburg Town Council, under the advisement of the Town's management staff.

### **B.** Town Management

The Human Resources Manager and Department Directors and Managers should have Town-wide Safety, Health & Security (SH&S) Programs prepared and reviewed annually for compliance with all regulations. Resources required to implement Town-wide SH&S Programs will be identified for the Town Council's budget approval, and subsequently allocated to support and enforce the requirements contained in the Town-wide SH&S Programs.

### C. Safety Committee

A Town-wide Safety Committee functions under the guidance of the Human Resources Manager with management and employee representatives from all departments and/or divisions to:

- 1. Identify, recommend, and develop new Town-wide SH&S Programs.
- 2. Review and update existing Town-wide SH&S Programs.
- **3.** Identify, address, and make recommendations for change in improving SH&S in the workplace.
- **4.** Help in identifying employee SH&S training needs.
- **5.** Assist Town management in complying with the requirements pertaining to SH&S.

**6.** Promote SH&S on a Town-wide basis.

### **D.** Supervisors

- 1. Supervisors will assume responsibility for safe working conditions within their department, division, and/or crew. This includes compliance of all regulations and the requirements of all relevant Town-wide SH&S Programs.
- **2. Supervisors** will ensure their subordinates are aware of the requirements of all relevant Town-wide SH&S Programs through new employee and annual training sessions.

## E. Employees

All Town employees will assume responsibility for their own safe working actions, and follow the workplace guidelines as established in all relevant Town-wide SH&S Programs, as well as, any other guidelines established for their specific work area. Employees should also report any unsafe acts, unsafe practices, and/or unsafe conditions to their immediate supervisor.

### **8.6 Accident Investigation and Reporting**

- **A.** When an injury occurs on the job, an employee or his/her supervisor will begin the process by calling NT24 to report the injury within 24 hours of the incident.
- **B.** If an injury requires medical attention, the employee shall treat at one of the Town's approved panel physicians, or in the case of an emergency, the nearest hospital.
- **C.** After treating with a panel physician, the doctor will make the following determinations regarding the injured employee:
  - a. The employee is released to work with no restrictions
  - b. The employee is released to work with defined restrictions (light duty)
  - c. The employee is not able to return to work until a later date (no duty status)
- **D.** Light duty: A light duty assignment without loss of pay may be made for an employee who is temporarily disabled. Light duty status will be available for a period of up to 120 calendar days. If an employee is released to a light duty status with defined restrictions, the Town will make every attempt to accommodate the employee's restrictions. Light duty assignments shall first be attempted to remain within the employee's department. If this is not feasible, light duty assignments may be available in other departments. These assignments are short-term in nature and are not considered to be an accommodation of the employee's regular position pursuant to the ADA. Employees on light duty shall meet with the supervisor and a Human Resources representative every 30 calendar days to determine whether light duty status is still appropriate.

- a. Not later than 120 calendar days from the date of the injury, or another qualifying event, the employee's authorized treating physician will provide a determination as to whether the employee is able to return to his/her regular position without limitations. If the employee is unable to return without restrictions the department head in consultation with the Human Resources Manager and the Town manager will determine whether a reasonable accommodation can be made which would allow the employee to perform the essential functions of his/her job. If a reasonable accommodation cannot be made, the Town may be able to provide an opportunity for another position within the Town. The availability of light duty status is at the discretion of the Town. The determination and availability will be made on a case-by-case basis.
- b. Eligibility for light duty assignments is limited to employees who have been employed by the Town for at least 1 year. An employee may not apply for the same within a 12 month period after the end of a light duty assignment.
- **E.** No Duty Status: An employee is only permitted to be off work for a job related injury if a panel approved doctor has determined that the employee is unable to perform the duties as set forth in the job function description. Employees must follow up with their panel physician on a regular basis, and keep their supervisor and the Human Resources Department informed of their medical status. The employee is to meet with his/her supervisor, a Human Resources representative, and the Town Manager at three (3), six (6), and nine (9) month interims to determine the feasibility of the employee returning to work in a full status capacity.
- **F.** Compensation: While on approved worker's compensation leave, an eligible employee will be entitled to receive full salary and benefits from the Town. Reimbursement checks issued by the claims adjustment service provider will be endorsed to the Town while the Town is providing full salary and benefits to the employee; annual and sick leave is excepted and will not continue to accrue. It shall be the responsibility of the Finance Department to request reimbursements from the appropriate entity or employee upon notification of a worker's compensation claim.
  - a. For payroll purposes, an employee who is on "no duty status" will have "WC" entered onto their timesheet for days missed due to an on-the-job injury. Should the claim be denied by the worker's compensation carrier, the employee will have to use his/her personal sick leave. Payroll and Human Resources will communicate on a weekly basis to determine who is on a "no duty status." If an employee's worker's compensation claim is denied, the employee must notify the Human Resources Department immediately.
  - b. An employee who is on "no duty" status due to a work injury for more than three (3) consecutive business days will be subject to Family Medical Leave. Worker's compensation and FMLA leave shall run concurrently. The supervisor or Department Director or Manager shall notify Human Resources if the employee has missed more than three (3) days due to a work related injury. Human

Resources will be responsible for providing to the employee the necessary forms required to be eligible for FMLA.

**G.** Human Resources shall notify the risk manager so that he/she may notify the Town's insurance carrier.

# **8.7 Drug and Alcohol Workplace Policy**

The Town of Leesburg prohibits the unlawful manufacture, distribution, dispensing, possession or use of a controlled substance during working hours or on Town property at any time.

Town employees are also prohibited from reporting to work under the influence of alcohol or controlled substances. In the event either prohibition is violated, the employee is subject to disciplinary action up to and including dismissal under Section 13 Employee Discipline of this manual.

### A. Drug and Alcohol Testing Program

It is the policy of the Town that all Town government work sites shall be maintained as a drug-free, alcohol-free workplace.

- 1. No employee shall unlawfully manufacture, distribute, dispense, possess, or use on or in the workplace any narcotic drug, hallucinogenic drug, amphetamine, barbiturate, marijuana, or any other controlled substance, as defined in schedules I through V of Section 202 of the Controlled Substances Act (21 U.S.C. Sec. 12) and as further defined by Federal regulation at 21 CFR Sec. 1300.11 1300.15.
- 2. "Workplace" is defined to mean any site for the performance of work by the employee, including but not limited to any Town building or premise; and Town-owned vehicle; and building or premise used by the Town for Town business; and any non-Town property during any Town-sponsored or Town approved activity, event or function. "Workplace" also includes all Town-owned property such as, but not limited to offices, desks, lockers, safes, file cabinets, toolboxes, etc.
- **3. As a condition of employment**, an employee shall notify his/her supervisor of his/her conviction of any criminal drug statute no later than 5 days after such conviction.
- **4. As a condition of employment**, all employees shall abide by the terms of this policy and regulations respecting a drug-free workplace.
- **5. All Town work sites** and all Town-owned property are subject to drug detection inspection at the discretion of the Town Manager.

- **6.** The possession and/or consumption of illegal drugs or alcoholic beverages in the workplace are prohibited.
- **7. Violation of this policy** and regulations will result in appropriate disciplinary action up to and including termination.
- **8.** All employees will be required to sign that they have received this policy.

### **B.** Drug and Alcohol Testing

Drug and/or alcohol tests may be required in the following cases:

- 1. Where an applicant for a Town position critical to the safety and security of employees or citizens has been given a conditional offer of employment, subject to passage of a drug test;
- **2.** Where an employee in a Town position critical to the safety and security of employees or citizens has been selected for a random drug test;
- **3.** Where there is reasonable suspicion that any Town employee, regardless of position, is under the influence of illegal drugs or alcohol;
- **4. As required by the Omnibus Transportation Employee Testing Act of 1991**, Regulations of the Federal Highway Administration (49 CFR, Parts 40 and 382, et al). All employees and applicants who hold or are offered a position that requires a Commercial Driver's License (CDL) or safety sensitive position as a condition of employment and continued employment will be tested for drugs and alcohol under the following conditions:
  - a) Pre-employment
  - **b**) Random
  - c) Post-accident
  - d) Reasonable suspicion
  - e) Return to work after testing positive and follow-up
- 5. A refusal to immediately submit to a drug test when required under the circumstances above or a verified finding of alcohol or illegal drug use may result in withdrawal of a conditional offer of employment or disciplinary action up to and including termination. The list of Town positions determined to be critical to the safety and security of employees or citizens for purposes of this policy are: all street maintenance employees, all equipment maintenance employees, meter technician, heavy equipment operators, all utilities department employees excluding administrative staff, aquatic recreation program supervisors, lifeguards I, II, and III, airport manager and supervisors and all inspectors. This list may be periodically revised by the Town Manager or Human Resources Manager.

#### C. Test Procedures in General

- 1. The administration of the Drug & Alcohol Testing Program will be in accordance with the Department of Transportation Regulations, Federal Highway Administration and the Drug-Free Workplace Act of 1986. An Evidential Breath Testing device operated by a trained Breath Alcohol Technician will be used to test for presence of alcohol. Urinalysis will be used for the detection of controlled substances. All employees tested will be required to sign an authorization and consent form releasing the information to the employer. The testing of the sample will be performed by a laboratory approved by the National Institute on Drug Abuse (NIDA), including a NIDA panel screening with gas chromatography/mass spectrometry (GCIMS) confirmation on all positive tests. The panel includes screening for amphetamines, marijuana, cocaine, opium, and phencyclidine (PCP). The cutoff level for each substance tested for, both drugs and alcohol, will be consistent with those currently recommended by the Department of Transportation guidelines. The cost for all drug tests ordered will be borne by the Town.
- **2. Any employee** subject to testing under this plan will be permitted to provide urine specimens in a manner such that the employee is not observed while actually providing the specimen, unless there is reason to believe that the employee has altered or substituted the urine specimen provided.
- **3. Failure to appear** for testing without prior notice acceptable to the Town will be considered refusal to participate in the testing and will subject the employee to the full range of disciplinary action, including dismissal; or in the case of an applicant, the rescinding of a conditional offer of employment.
- **4.** When a confirmed positive test result for drugs has been returned by the laboratory, the tested employee will be given an opportunity to provide to the Medical Review Officer appropriate and corroborated information to demonstrate the confirmed positive test is from a legally prescribed medication or other ingestion. Evidence to justify a positive test result may include, but is not limited to:
  - a) A valid prescription; or
  - **b)** Verification from the individual's physician verifying a valid prescription.
- 5. If the Medical Review Officer determines there is a lack of legitimate reason for the positive result, the result will then be considered a verified positive test result. In a timely fashion, the Medical Review Officer will confidentially notify the Human Resources Manager in writing of the verified positive test result. If the test results are positive, the employee must be evaluated by a Substance Abuse Professional. A Return-to-Duty test must be

conducted prior to returning to the job. The employee will be subject to a minimum of six unannounced follow-up drug tests in the first 12 months. The employee may submit a written request for a retest of the original specimen within 72 hours of being notified by the Medical Review Officer. The retest will be at the employee's expense if it is positive.

- **6.** The laboratory may disclose laboratory test results only to the Medical Review Officer. Any positive result which the Medical Review Officer justifies by acceptable and appropriate medical or scientific documentation to account for the result as other than the intentional ingestion of drugs will be treated as a negative test result and may not be released for purposes of identifying drug use/misuse.
- 7. If the results of the employee's alcohol test indicate a blood alcohol concentration of any amount that is not disclosed prior to testing as the ingredient of a medicine (example: cough medicine) prescribed by a physician the employee will be suspended without pay and shall not be permitted to perform the duties of a position that requires a CDL for at least 24 hours. Any amount of alcohol detected by the test is considered a positive result and the employee must be evaluated by a Substance Abuse Professional. Return-to-Duty tests must be conducted prior to returning to the job. The employee will be subject to a minimum of six unannounced follow-up alcohol tests in the first 12 months. All positive tests will be confirmed by a second test. The results of these tests will be reported immediately to the Human Resources Manager.
- **8.** All drug testing information specifically relating to employees and applicants are confidential and should be treated as such by anyone authorized to review such information. In order to implement this program efficiently and make information readily retrievable, the Human Resources Department shall maintain all records relating to reasonable suspicion of tampering with evidence, and other authorized documentation necessary to implement and maintain this program.
- **9.** All records and information of any personnel actions taken on employees with verified positive test results shall be maintained in confidential and secured files in the Human Resources Department and disseminated only to authorized individuals on a confirmed "Need to Know" basis as determined by the Human Resources Manager.

#### D. Guidelines for Reasonable Suspicion Testing

The following guidelines are provided as an aid in administering and enforcing the Town's Drug and Alcohol Workplace Policy. They are not meant to cover every situation; however, they are designed to help avoid allegations of unlawful treatment. These guidelines cannot be used as a substitute for good judgment; each situation must be reviewed on a case-by-case basis. When a supervisor, in his or her

judgment, has reason to believe that an employee has used and is under the influence of drugs or alcohol, the supervisor should ask his or her supervisor to corroborate the observations. The following examples, alone or in combination, may comprise reasonable suspicion. The list is not all inclusive.

- 1. Unexplained inability to perform normal job functions.
- 2. Slurred speech.
- **3.** Smell of alcohol or drugs on breath.
- **4.** Any unusual lack of physical coordination or loss of equilibrium.
- **5.** Unexplained hyperactivity or depression and withdrawal.
- **6.** Unexplained inability to think or reason at the employee's normal level.
- 7. Bizarre behavior.
- **8.** Possession of alcohol or illegal drugs; the presence of alcohol, alcohol containers, illegal drugs, or drug paraphernalia in an area subject to the employee's control.
- 9. Information provided by a reliable and credible person.

If, during normal working hours, reasonable suspicion is confirmed, the supervisor shall contact the Human Resources Manager to discuss the observations and to determine the appropriate course of action. If the employee is to be tested, the Human Resources Manager shall be notified to make the arrangements with the Town's designated collection center for the necessary drug tests. The employee will be transported to the testing site. If the reasonable suspicion is confirmed outside of normal working hours, then the supervisor shall arrange to have the employee transported to the approved collection site. For purposes of these guidelines, normal working hours are considered 8:00 a.m. to 5:00 p.m., Monday -Friday.

If the employee refuses to be tested, the employee shall be immediately suspended from duty without pay and transported home. The refusal of an employee to submit to a reasonable suspicion test shall be considered insubordination and may be the basis for discipline, up to and including termination.

The supervisor who orders a drug test shall document in writing the conduct giving rise to the reasonable belief of drug use within 24 hours of the observed behavior. It should include any statements made and any actions taken by any persons involved in the incident. All records should immediately be sent to the Human Resources Manager.

For the purposes of maintaining a workplace free of drugs and alcohol, the Town Manager retains the right to search the lockers, file cabinets, desks, etc., of employees.

#### 8.8 Safety, Health, and Security Programs

All Town-wide SH&S Programs, including site-specific programs, are to be in compliance with the Virginia Occupational Safety and Health (VOSH) Program and Occupational

Safety and Health Administration (OSHA) regulations, written in easily understandable language, include a listing of typical unsafe acts, typical unsafe conditions, and other material as deemed appropriate by the Town Manager, the Human Resources Manager, and the recommendations of the Town-wide SH&S Committee, and are to be updated as stated in VOSH and OSHA regulations, as well as the Town-wide SH&S Programs. These programs will be made available to all employees and management will ensure that all employees receive annual training. Copies of these programs are located at each Town facility, and on all Town computers.

### A. Employee Safety and Health Program

The Employee Safety and Health Program addresses both employer and employee requirements in the areas of safety and health issues, accident investigation and reporting, training requirements, and other responsibilities as deemed necessary. See Town-wide SH&S Program Book Number 1.

### **B.** General Safety and Health Program

The General Safety and Health Program addresses both employer and employee requirements in the areas of general safety, health, and wellness issues. safety aspects such as personal protective equipment (PPE) and tools, accident investigation and reporting, training requirements, and other responsibilities as deemed necessary. See Town-wide SH&S Program Book Number 1.

# C. Building Safety and Security Program

The Building Safety and Security Program addresses both employer and employee requirements for building safety and security, and will include requirements for compliance with the Americans with Disabilities Act (ADA) as they relate to Townowned facilities. See Town-wide SH&S Program Book Number 2.

### D. Respiratory Protection Program

The Respiratory Protection Program addresses both employer and employee requirements including Occupational Safety & Health Administration (OSHA) laws and regulations. See Town-wide SH&S Program Book Number 3.

#### E. Hazard Communication Program

The Hazard Communication Program addresses both employer and employee requirements in the hazards of all chemicals which are known to be present in the workplace; ensures these hazards are evaluated in order to reduce or eliminate the possibility of death or injury as the result of exposure to a hazardous material; and that this hazard information and protective measures be transmitted to the employees who are exposed to the hazardous material. See Town-wide SH&S Program Book Number 4.

### F. Highway and Vehicular Safety Program

The Town will ensure that all drivers while operating Town vehicles comply with all applicable laws of the State and maintain driver's licensing appropriate to the types of vehicles operated. This program addresses both employer and employee requirements in defensive driving techniques, required annual defensive driving training, operation, maintenance, and servicing of heavy equipment. See Town-wide SH&S Program Book Number 5.

# **A.** Employee Driving Records

### a. Purpose

- i. Establish minimum driving standards for the drivers of all motor vehicles owned or insured by the Town of Leesburg;
- **ii.** Provide for an annual driving record and license status review for the drivers of Town vehicles;
- iii. Define reporting procedures for circumstances that may detrimentally affect an employee's driving record or status; and
- iv. Establish procedures dealing with employees with unacceptable driving records or license status.

### b. Responsibility

- i. All Town employees who operate motor vehicles and Town equipment, leased or insured by the Town of Leesburg, are responsible for compliance with these requirements.
- **ii.** Department Directors and Managers, or their designees, are responsible for the implementation and continued compliance with this requirement.

#### c. Scope of Application

This policy includes all employees and volunteers who drive or may drive as part of their job or duties, Town-insured motor vehicles or motorized self-propelled equipment on any public roadway or along public rights-of-way.

An employee's record that indicates a trend over the past five year driving period of reckless driving disregard in following the law in the operation of a motor vehicle, or who has been convicted of a DUI offense is not eligible to drive a Town vehicle.

The Town Manager shall have the authority to waive these criteria if there are unusual mitigating circumstances and he/she believes the waiver is in the best interest of the Town.

### d. Training

All Town employees who are included on the Town's liability coverage will participate in an approved defensive driving training course.

### **B.** Minimum Driver Requirements

- **a.** All drivers shall possess a valid driver's license issued by their state of residence.
- **b.** Employees who drive Town-owned or insured vehicles must immediately report in writing any change in their license status to their department head through their immediate supervisor. Failure to report such an incident may result in discipline, including dismissal. Employees must also report, no later than their next immediate workday, any offense that results in a conviction for the following violations:
  - i. Driving under the influence of drugs or intoxicants;
  - **ii.** Refusal to submit to a blood or breath test for determination of drug or alcohol content;
  - iii. Reckless driving;
  - iv. Leaving the scene of an accident; or
  - v. Any incident involving death or serious injury

Convictions shall be handled on a case-by-case basis.

All drivers shall promptly report to their immediate supervisor any moving violation or involvement in any accident which occurs while they are operating a Town-owned or insured vehicle.

Employees whose driving privileges have been revoked or suspended shall lose their Town driving privileges. If driving is an essential function of the employee's job, he/she may be placed in a probationary status, or may be disciplined, up to and including dismissal.

If a department head approves the revocation of an employee's driving privileges with the Town, such action will be reviewed by the Town Manager.

Should the decision to revoke an employee's Town driving privilege be sustained by the Town Manager, the employee will be notified in writing of the length of revocation. If the employee serves in a position that requires driving, the employee's Supervisor will consider placing the employee in a vacant non-driving position for which the employee is qualified. If there is no such position available, the employee may be dismissed.

If such change in the employee's job status, other than dismissal, is within a lower grade, the change shall be considered as a demotion.

If an employee has been placed in a non-driving position as a result of violating his/her probationary status and then regains the right to drive, he/she may competitively apply for driving positions as they become vacant.

Immediate supervisors will be held accountable by the appropriate department head for monitoring the driving abilities and safety records of their immediate subordinates. Supervisors shall have the responsibility of reviewing all accidents and unsafe driving reported of their subordinates.

The supervisors shall have the authority to recommend remedial training, probation, or disciplinary action (including dismissal) which they deem appropriate based upon the employee's driving record.

The Human Resources Office shall annually check on employee driving records, for those covered by this section, while employed by the Town and status with the appropriate issuing authority.

#### G. First Aid/CPR/AED Certification Program

The First Aid/CPR/AED Certification Program addresses both employer and employee requirements in these areas. See Town-wide SH&S Program Book Number 6.

### H. Drug and Alcohol Program

The Drug and Alcohol Program addresses both employer and employee requirements including Department of Transportation guidelines, testing procedures, and Reasonable Suspicion Testing. See Town-wide SH&S Program Book Number 7.

### I. Confined Space Entry Program

The Confined Space Entry Program addresses both employer and employee requirements in recognizing, entering, and complying with the requirements associated with working in confined space areas. See Town-wide SH&S Program Book Number 8.

# J. Infection Control Program

The Infection Control Program addresses both employer and employee safety and health requirements of infectious diseases caused by blood borne pathogens and air contaminants such as AIDS, Tuberculosis, Hepatitis B, Lyme disease, West Nile Virus, Meningitis, and Severe Acute Respiratory Syndrome (SARS), with recommendations made by the National Centers for Disease Control. See Townwide SH&S Program Book Number 9.

### K. Fire Safety Program

The Fire Safety Program addresses both employer and employee requirements to reduce or eliminate hazards and accidents involving fire safety, and thereby, improve the safety of employees and the general public. Facility managers will be responsible for preparing and maintaining site-specific fire prevention and emergency action plans as required under OSHA 29 CFR 1910.38 and 1910.39. See Town-wide SH&S Program Book Number 10.

### L. Mechanical Safety Program

The Mechanical Safety Program addresses employer and employee requirements, mandated training, authorization and certification requirements for welding, acetylene torch operations, lock out/tag out procedures, power saw operation, and proper use of all other Town-owned equipment. See Town-wide SH&S Program Book Number 11.

# M. Site-Specific Programs

SH&S Programs that are necessary at specific locations or by specific operations, as required by VOSH and OSHA regulations, will be identified by Department Directors and Managers, or their designated appointees. Examples of these site-specific programs include respiratory protection, personal protective equipment (PPE), chemical hygiene, and electrical safety.

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### Section 9: Orientation, Training, and Travel

### 9.1 Policy

The Town will provide the employees with opportunities for career development and enhancement. It is the intent of the Town to continue to offer job-related training programs through the Human Resources Department so that employees may develop and utilize their talents to the fullest degree possible in the best interest of the Town, and to provide a solid base of occupational skills necessary to meet current and future employment needs.

For procedures to coordinate and establish a training program, see "Checklist – Coordinating a Training Program."

### **9.2 Employee Orientation**

The Human Resources Department shall be responsible for directing and developing a program to orient each new employee to the requirements of Town service.

- **A.** The Human Resources Department shall advise new employees on all general conditions of Town employment including personnel policies, fringe benefits, pay and such other similar matters. Each employee shall receive a copy of the necessary documents benefits information packets, a list of which may be found on the SOP entitled "Employee Orientation," a copy of the Employee Handbook, and access to this Personnel Procedures Manual on Tolnet. A hard copy of this manual is to be kept available in each department.
- **B.** Department Directors or Managers shall orient each new employee within their department or division to the conditions related to the job and work site. Said orientation shall include introductions to fellow workers, work standards, safety regulations, supplies, duties and responsibilities, work schedule and other pertinent department policies and procedures, including a manual if applicable.
- **C.** The Human Resources Department should follow the SOP entitled "Employee Orientation" in conducting an orientation for all newly hired employees.
- **D.** Follow-up Evaluation. Each new employee will be given an evaluation form to complete so that the Human Resources Department may determine the quality and completeness of the orientation effort. This form should be completed by the new employee and returned to the Human Resources Department.

### 9.3 Career Development

The Town supports career development programs that allow all employees to experience careers that provide opportunities for growth, challenge, variety and accomplishment. These goals will be met through career coaching, education, and resources that enhance individual careers and contribute to the growth of the organization.

The Town will provide the resources to assist employees in their career development. The Town encourages employees to join and actively participate in appropriate professional organizations and/or associations. Upon approval by the Department Director or Manager, the Town may reimburse membership dues. There must also be a commitment on the part of the employee to pursue these opportunities.

# The Human Resources Department will:

- **A.** Have available all job descriptions listed within the classification plan.
- **B.** Work with Department Directors and Managers to provide resources to employees regarding specific careers in their department. An employee may have the opportunity to obtain more in-depth information through hands-on experience.
- C. Encourage each department to budget funds for employee training and development.
- **D.** Encourage Department Directors and Managers to ensure employees have the opportunity to attend professional conferences and/or seminars that will enrich their careers.
- **E.** Assure that equitable treatment is given to all employees for training and development purposes.
- **F.** Require employees to submit evidence of all training attended to the Human Resources Department.

### 9.4 Computer Training

The Town offers to its employees, basic and intermediate computer and office suite training (to include email, data base, word processing, and other applicable software applications). The Town will provide training to meet current software practices. Employees should contact the Human Resources Department for more information. Departmental training will be provided on an as needed basis.

#### 9.5 Technical Training

Technical training services are driven by the Town's needs, a changing technological environment, and resource constraints. Therefore, the Town will provide a variety of high quality training opportunities (classroom training, one-on-one training, online courses, and other delivery systems) that deliver timely, appropriate, technical training for staff, departments, and the Town as a whole.

It should be the responsibility of the Department Director or Manager, and division managers to provide technical training opportunities for an employee to obtain specialized knowledge of an applied art or science that will benefit both the Town and employee relating to the proficiency in a practical skill(s).

### 9.6 Licensing and Certifications

- A. State Required: Department Directors and Managers are responsible for ensuring licensure and certification for those employee positions that require current Virginia licensure or certification. Employees are responsible for maintaining licensure or certification in accordance with the State requirements. Employees must retain a current status and retain a copy of a current license or certification on file with the Human Resources Department at all times. Costs for job required licenses and certifications, including renewals, shall be borne by the Town.
- **B. Preferred:** Employees may pursue a professional certification or license from an accredited college or university, professional society or organization that is considered preferred in their job description. Department Directors and Managers will have discretion in determining what costs should be covered by the Town or shared by employees in obtaining licenses or certifications as well as renewals that are preferred but not required.
- **C. Voluntary:** Employees are encouraged to enhance their qualifications, work performance or contribution to the Town by voluntarily pursuing to receive a professional certification or license from an accredited college or university, professional society or organization. Department Directors and Managers will have discretion in determining what costs should be covered by the Town or shared by employees in obtaining licenses or certifications as well as renewals on a voluntary basis to improve skills.
- **D. Review:** A review committee, comprised of all Department Directors and Managers, will be established from time to time to approve requests for new licenses, certifications or certificates not already approved through past practice.
- **E. Renewal:** If employees are unable or unwilling to renew the license or certification, they will forfeit additional compensation in the same percentage as they received for the license or certification, based upon the salary at the time of the increase.
- **F. Pay:** Refer to Section 5 Compensation in this manual regarding pay increase for required, preferred or voluntary pursuit of licensing or certification.

### **G.** Definitions

- **1. License:** A license issued by the federal or state government and carries clearly defined responsibilities and liabilities (penalties) if duties are not performed in compliance.
- **2. Professional Certification**: A certification issued to an individual by a state or local government or nationally recognized professional association. It generally requires a combination of specific job knowledge, experience/education/training, and a written (and sometimes practical) examination. The certificate implies a significant level of training, experience and effort to meet the requirement.

- **3. Technical Certification:** A certification issued by a national or state-recognized organization to an individual who achieves a very specific job-related technical skill.
- **4. Other:** Certificates and certifications can take many forms and may be presented by any training organization to employees who attend training courses, frequently without meeting any standard of course knowledge or content.

### 9.7 Supervisory and Management Training

All supervisors and managers should receive training periodically to update their knowledge, skills and abilities for performing the duties of their positions. In addition, training may be offered to employees that are in a position to prepare for a supervisory or management position.

# 9.8 On the Job Training

Each department should have a program or practice of orienting new employees at the department level. On the job training should include details from section 9.2 Employee Orientation, familiarization and training on equipment and tools used by employees, and a mentoring program. A mentoring program may be instituted at the departmental level to assist new employees in learning specific skills and knowledge related to their job.

# 9.9 Cross Training

Cross-Training allows an individual to obtain the knowledge, skills, or understanding of some or all of the job requirements within his/her department or other departments in the Town.

This new set of experiences will generally be related to the job requirements of the employee such that the increase in the employee's knowledge, skills, or understanding enhances the ability of the employee to perform the requirements of his/her original position to the benefit of the Town.

Cross-training can be either a requirement or an enhancement of the current position. It may also be a requirement of a future position to which the employee aspires. In all cases, the Town sponsored training requires department approval and support.

### 9.10 Emergency Safety Training

All Town employees should receive safety training applicable to their individual position and department, as deemed necessary by the Department Director or Manager, or his/her designee. In addition all employees should become familiar with the Emergency Operations Plan and the Town's Health and Safety Plan. Training will be provided for all employees that are in a position to be called upon in an emergency situation i.e. essential employees. Refer to the Town of Leesburg Emergency Operations Plan and the READI Program.

### 9.11 Tuition Assistance Program

Tuition Reimbursement is designed to attract and retain qualified persons for Town service, to improve the quality of employee leadership and productivity, and to encourage employees to continue their education as a means for improving job skills and enhancing promotional opportunities.

- **A.** The Department of Human Resources shall administer the program and maintain a record of all courses taken.
- **B.** Only regular full-time employees are eligible to participate in this program, after twelve months of consecutive employment.
- **C.** Tuition reimbursement is for an approved degree program administered by an accredited institution. Each employee must complete a degree program form for approval by the Department Director or Manager, and Town Manager prior to enrolling at the institution selected. The approved degree program form will remain on file with the Human Resources Department during the completion of the program. In order for a degree program to be approved, it must relate to the employee job responsibilities or broaden knowledge of Town wide municipal functions through promotional advancement.
- **D.** Upon approval, the Town will pay up to 75% of tuition costs for each class taken. However, assistance is limited to the in-state tuition rate and may not exceed \$2,500 per fiscal year. Reimbursement will be made for tuition fees only. Reimbursement will not be made for laboratory fees, textbooks, supplies, transportation, parking stickers, registration, etc. Employees must earn a grade of "C" or better for undergraduate studies and a "B" or better for graduate work to be eligible for reimbursement. Courses taken on a pass/fail basis will be reimbursed for tuition at the rate of 75% should the employee receive a passing grade and the course is required for the degree program. Audited courses will not be approved.
- **E.** Approval for degree program participation and course enrollment may be granted after an evaluation of the following criteria: available equivalent educational institutions and resources cost of the courses, and the anticipated benefit to the Town.
  - 1. Tuition reimbursement application forms must be submitted to the Department of Human Resources prior to the beginning of the fiscal year or at least one month prior to course registration deadline.
  - **2.** The application will be reviewed and the Human Resources Department will obtain all required signatures within seven days. If approved, the employee will be authorized to take the listed courses; approval should be received prior to registration.

- **3.** A copy of the processed application should be returned to the employee upon final approval from the Town Manager.
- **F.** Specific training and workshops related to an employee's position shall be provided through the department's training account rather than the tuition assistance program.
- **G.** If funds are not adequate to support all applications, the Town Manager shall establish priorities based upon the needs of the Town.
- **H.** If an employee is eligible for or is receiving tuition benefits under the GI Bill, scholarships, or other forms of tuition assistance, any assistance paid by the Town shall not exceed either two-thirds of tuition fees or the difference between the amount paid under the GI Bill, scholarships, or other forms of tuition assistance and the total cost of the course.
- **I.** Employees who utilize the tuition assistance program are to work 6 months after completion of a course for every \$1000 in tuition reimbursement or fraction thereof received from the Town.

#### **J.** Reimbursement Procedures

- 1. Within 60 days of course completion, the employee will forward to the Human Resources Department proof of cost of the course, receipt or canceled check, and evidence of final grade from the educational institution.
- **2.** Following review of documents submitted, the Human Resources Department shall forward a request for payment to the Finance Department within 7 days. Upon receipt from Human Resources the Finance Department will issue a reimbursement in a timely manner to the employee.
- **3.** In special hardship cases, tuition may be paid in advance rather than reimbursement. This will be determined by the Town Manager on a case-by-case basis. Final grades will be submitted to the Human Resources Department at the end of the term.

#### 9.12 Environmental Management System

The Town is committed to a Town-wide and departmental Environmental Management System (EMS). An EMS is a set of management processes and procedures that allows an organization to analyze, control and reduce the environmental impact of its activities, products and services, and operate with greater efficiency and control. Through continual

improvement, employees will be given training opportunities in order to learn and implement their departmental or division EMS program.

# **9.13 Travel Policy and Expenses**

This policy is intended to provide guidelines and clarification for travel reimbursements and expenses.

These procedures address allowable and payable travel costs for persons traveling using Town funds. Travel is permitted only for official and approved business.

#### A. Definitions:

1. *Travel* is defined as transportation, lodging, meals and incidental expenses associated with conducting Town business or professional development. This may include, but is not limited to, travel for meetings, conferences, educational workshops, seminars and training, and conventions from which the employee and Town directly benefit.

Payment occurs only for travel expenses that are reasonable and necessary. Travel expenses are public information and must be able to sustain the test of public review.

- **2.** *Employee* is defined as any person traveling using Town funds.
- **3.** Expenses are defined as costs incurred by an employee on Town Business and costs may be reimbursed when approved by the employee's supervisor. Reimbursement of costs may not be more than the per diem for meals unless approved by the employee's supervisor and are not limited to employee travel.

#### **B.** General Guidelines:

- 1. These procedures apply to all persons using Town funds to travel on official Town business.
- **2.** Each person traveling at Town expense is required to exercise sound and prudent judgment when arranging for, and incurring travel expenditures.
- **3.** Travel expenditures must not exceed a department's total travel budgetary allocation.
- **4.** Employees required to travel on Town business must have the travel approved in advance by the Department Director or Manager. However, the

approval authority will be the Town Manager or the Town Manager's designee for Town Council, Board and Commission Members, Department Directors and Managers, and any travel outside the continental United States, or when the Town Manager deems it necessary.

- 5. Criteria in determining whether time spent in travel is compensable can be referenced in the Personnel Procedures Manual under Compensation 5.6(B)Travel Time.
- **6.** Petty cash will be used for final settlement reimbursement amounts of \$50.00 or less. A copy of the approved Travel Expense Form will be provided to the Finance Department to obtain these funds. Prior arrangements shall be made with the Finance Department a minimum of seven (7) days in advance for multiple travel advance requests.

#### **Procedures**

### A. Approval and Attendance:

- **1.** All travel must be pre-approved by the Department Director or Manager, and/or Town Manager.
- **2.** Travel expenses will be reimbursed up to \$50.00 with petty cash funds. Reimbursement amounts higher than \$50.00 are to be through filing of a requisition for reimbursement. Final settlement approval by the Director of Finance and Administrative Services or his/her designee on the Travel Expense Form is required for all reimbursements.
- **3.** A \$50 minimum is required for the issuance of a travel advance. However, the Town will issue an advance of \$25.00 in certain instances with the approval of the Department Director or Manager. All advances are to follow the normal requisition process.
- **4.** Employees will attend conferences, training sessions, or seminars at locations closest to the Town, if the event is offered at different locations.
- **5.** Employees are not guaranteed attendance at conferences and training seminars. Department Directors and Managers have the authority to approve or disapprove requests for conferences, training, seminars and other business travel for their department. Department Directors and Managers are expected to provide these opportunities appropriately and fairly.
- **6.** Town Manager approval is required when any employee is planning to travel outside the continental United States.

#### **B.** Limitations:

- 1. Travel expenses will be reimbursed only for travel within the continental United States, unless specifically approved by the Town Manager.
- **2.** The Town will not reimburse expenses of family members or guests.
- **3.** Travel for Town Council, Board and Commission Members, must be preapproved by the Town Manager. Departments shall assist Town Council and Board and Commission Members in filling out the Travel Expense Form and/or submitting all travel reimbursement requests.

## C. Transportation:

- **1.** Employees will arrange and use the most direct, practical, and economical mode and route of travel.
- **2.** Town Vehicles: Town vehicles will be used for all travel whenever possible.
- 3. Personal Vehicles: Personal vehicles may be used for transportation only when a Town vehicle is not available or when it is not practical to utilize a Town vehicle due to the employee's work schedule. The rate of reimbursement is equal to the rate established by the Internal Revenue Services. Mileage reimbursement is determined using the distance from Leesburg via MapQuest, unless the employee is traveling directly from home, in which case reimbursement is for the distance from the employee's home minus their usual commute distance. Example: If an employee lives in Winchester and has a meeting in Alexandria, the employee would be reimbursed for mileage from Leesburg to Alexandria, not Winchester to Alexandria. If the employee lives in Ashburn and has a meeting in Alexandria, the employee is reimbursed from Ashburn to Alexandria. If the submitted reimbursement is not based on Map Quest and actually higher than Map Quest, a written explanation must be provided by the employee prior to approval.

**Note**: Employees who receive a car allowance will receive mileage reimbursement for travel to a business function or training **outside** of the Northern Virginia Region with approval from the Town Manager. The Northern Virginia Region as defined by the Northern Virginia Transportation Commission includes the Counties of Arlington; Fairfax; Loudoun; Prince William; and the Cities of Alexandria; Fairfax; Falls Church; Manassas, Manassas Park; and the Town of Dumfries, Herndon, Leesburg, Purcellville and Vienna. This should also include Frederick County and Montgomery County in Maryland.

**4.** Mileage reimbursement for travel between Town facilities is discouraged and would require Town Manager approval in advance.

5. Airplane, Train, Taxicab, Shuttle Bus, Public Transportation, and Rental Car: Persons traveling at Town expense are to use the most economical and efficient mode, and route of travel, and only undertaking travel that is necessary to accomplish Town business. Transportation should be shared by employees traveling together whenever possible. Rental cars may be used only when necessary for official purposes while traveling, and when more practical and economical than public transportation. (For example, when multiple employees are traveling together and the cost to rent a vehicle is less than the total cost for the employees to utilize a shuttle service, or taxi service if a shuttle service is not available.) When the use of a rental vehicle is authorized, a travel advance for this cost may be obtained. Hotel shuttles should be used whenever available in lieu of taxi service. Employees are encouraged to have someone drop them off and pick them up at the airport. If they must park at the airport, reimbursement will be at the long-term parking rate ONLY. Economy class rates will be used for all air travel. If the employee uses a personal vehicle, the amount of reimbursement will not exceed the cost of a round trip economy class airfare ticket\*. (For example, if an employee travels to a seminar and actual miles driven are 1,000 miles round trip, then the mileage reimbursement would be \$365.00. If an economy round trip airfare ticket costs \$300.00, then the amount of the reimbursement would be \$300.00, the lesser of the two amounts.)

\*Town Manager approval is required for any exceptions.

# D. Lodging:

- 1. Accommodations are arranged on a single occupancy basis, unless employees agree to share a room. Accommodations are arranged at or closest to the site of business. A receipt for lodging expenses is required for reimbursement and must accompany the reconciled Travel Expense Form. Conference hotels should be used whenever available. If the conference hotel is full, then accommodations should be made at a hotel within proximity of the conference that has a rate equal to or less than what the cost would have been if the employee had stayed at the conference hotel. If the conference hotel is full and all other hotels in the general proximity of the conference charge a higher rate than the conference hotel, the hotel with the lowest rate shall be chosen only after prior approval has been granted by the Department Director or Manager, or the Town Manager.
- 2. Lodging for overnight stay must be necessary and reasonable to accomplish the Town's business. In determining the need for overnight travel, the Department Director or Manager may consider circumstances, such as distance from home and times that the training begins and ends, as to what constitutes a legitimate need for overnight lodging. Time and distance are criteria to be used by Department Directors and Managers when approving overnight stays.
- **3.** Town purchase cards may be utilized to place reservations for lodging. The employee must pay for the lodging at the time of travel with their own funds, or

if time allows, they may obtain a travel advance or may obtain a Town check payable to the hotel in advance to pay for the lodging. Any lodging costs in excess of the advanced estimated amount will be paid by the employee. The overage amount will be reimbursed to the employee following final settlement approval of the Travel Expense Form.

### E. Meals and Incidental Expenses:

- 1. Per Diem: Typically, meal and incidental expenses (meal tax, meal tips\*) while traveling are provided through per diem rates. Employees are not eligible for meal per diem for any travel within Loudoun County. No receipts are necessary for full or partial day per diem. The amount of per diem depends on the time period of travel:
  - **a.** Full days travel: For full days travel, the per diem rate is \$55/day.
  - **b.** Partial days of travel: For partial days of travel, per diem rates are: Morning Meal (generally from 6:00 a.m. 10:00 a.m.) = \$10.00 Mid-Day Meal (generally from 11:00 a.m. 2:00 p.m.) = \$15.00 Evening Meal (generally from 5:00 p.m. 9:00 p.m.) = \$30.00
    - \*Tip is included in the per diem amount. If actual expenses are reimbursed (with receipt) tip should not exceed 20%.
  - **c.** Employees are **not eligible** for Morning Meal per diem on the day of travel unless the employee must leave for their destination prior to 6:00 a.m. and are **not eligible** for Evening Meal per diem if able to be home by 7:30 p.m.
  - **d.** Upon return from travel, the employee does not need to submit receipts or to itemize meal expenses for the per diem if expenses **do not exceed** the established meal rate limits.
  - **e.** If meals are provided at the conference, seminar training, etc., and paid by the Town, the employee is required to deduct the per diem amount for any such meal(s).
  - **f.** Tips for skycap, bellhop, maid, and etc. if claimed, must be explained on the reconciled Travel Expense Form and signed by the Department Director or Manager. The limit for these tips should not exceed \$5.00 total per day of travel.
- 2. Reimbursement for travel expenses must be requested from funds allocated for travel in the same fiscal year in which the travel occurred. Travel Expense Forms (Form C-14 of Appendix C) must be completed and submitted to the Director of Finance and Administrative Services for final settlement approval within 30 business days following the completion of travel. If it is necessary to

delay the submission, then the employee shall notify the Director of Finance and Administrative Services in writing the reason for the delay. The Travel Expense Form with final settlement approval will be utilized to obtain any travel reimbursement.

#### F. Phone Calls:

Business calls: While on overnight travel, work related phone calls (office, voicemail or other necessary business calls) may be reimbursed to employees that do not have Town issued phones. These calls shall only be as long as necessary to conduct Town business.

## **G.** Payment of Travel Expenses:

While the Town recognizes that a number of different payment methods (direct billing, purchase order, employee payment with reimbursement, and/or expense advance) may be used when traveling, the employee is responsible for ensuring the Town is not double-billed in any way.

### H. Personal and Non-Allowable Travel Expenses:

Town resources will not be used to process personal and non-allowable travel arrangements and expenditures. The employee must personally pay for these expenses at the time of checkout or through direct billing to the employee's residence. Personal and non-allowable travel expenses include:

- 1. Costs of alcoholic beverages.
- **2.** Personal expenses, such as laundry, haircuts, valet service, and in-room services such as movies and video games.
- **3.** Expenses for any social or recreational activities, such as golf, tours, movies, etc.
- **4.** Insurance premiums paid by Town employee. Note: The Town of Leesburg's Insurance Provider covers the employee and the rental vehicle while traveling on Town business ONLY.
- **5.** Any funds or personal belongings lost or stolen.
- **6.** Expenses incurred if travel has been extended due to personal choice.
- **7.** Expenses related to family members or guests.

#### I. Periodic Review:

This policy is subject to periodic review to ensure that best practices are represented, and that per diem rates are reasonable and the policy represents the mission of the Town as it relates to travel reimbursements and expenses.

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## Section 10: Employee Conduct

## **10.1 Policy**

All Town employees and members of boards and commissions are expected to conduct themselves in an ethical, professional, courteous and respectful manner in the workplace and while representing the Town in any capacity. All employees will maintain high standards of integrity and concern for the public interest. Further, all Town employees are expected to adhere to procedures regarding the use of Town equipment and any Town resources.

## **10.2 Financial Disclosure Requirements**

All Members of the Town Council, Planning Commission, Board of Zoning Appeals and Board of Architectural Review and the Town Manager, Deputy or Assistant Town Managers and all Department Directors and Managers shall file, as a condition to assuming office or employment and within thirty days of employment, a disclosure statement of personal interest and such other information as specified on the forms set forth in Section 2.2-3114 and 2.2-3115 of the Code of Virginia, as amended, and thereafter shall file such a statement annually on or before January 15. The Clerk of Council shall cause the forms to be distributed no later than December 10 of each year to each officer or person required to file such a form under the provisions of this section. Such disclosure forms shall be filed and maintained as public records for five years in the office of the Clerk of Council. Commencing July 1, 2015 such a form must be filed twice a year.

### 10.3 Employee Conduct during Mayor and Council Elections

## A. Application

- 1. All Town employees except those listed in Section 12.1-3, paragraph (a)(1) of these rules
  - a) Mayor and Council
  - **b)** Planning Commission
  - c) Board of Zoning Appeals
  - **d**) Board of Architectural Review
  - e) Executive Airport Commission
  - f) Technology and Communications Commission
  - g) Economic Development Commission
  - h) Parks and Recreation Commission
  - i) Tree Commission
  - j) Thomas Balch Library Commission
  - k) Environmental Advisory Commission
  - 1) Other Town Boards, Commissions and Committees
- **2.** As used in this article the meaning of the words "public office in the Town" shall include only the elected offices of the Mayor and Council.

#### **B.** General Prohibitions

- 1. No employee shall continue in his/her position with the Town after becoming elected to any public office in the Town.
- 2. No Town employee shall accept orally, by letter or otherwise any assessment, subscription or contribution for any Town political purpose.
- **3.** No employee shall take part in the management, affairs or political office in the Town or take any part in the management, affairs or political campaign of any candidate for public office during work hours.
- **4.** Employees are not allowed to carry unauthorized weapons of any type during their hours of employment while on Town owned facilities, grounds or Town sponsored events. This applies to all Town employees and volunteers. Nothing in this section shall prohibit a law enforcement officer, as defined in Virginia Code Section 9.1-101 from acting within the scope of his duties.

### 10.4 Whistle Blower Protection

### A. Disclosure of Violations

# 1. Reprisal Prohibited

The Town of Leesburg shall not engage in reprisal against an employee for disclosing a violation or suspected violation of a local, state, or federal law.

## 2. Application

An employee of the Town of Leesburg who reports or who is known by the Town to have indicated an intent to report, such violation or suspected violations shall be protected by this rule, unless the employee knew the report was false. This protection shall extend to employees who participate, or who were known by the Town to have indicated an intent to participate, in an investigation, hearing or inquiry conducted by a public body, and to employees who participate, or were known by the Town to have indicated an intent to participate in a court proceeding

## 3. Forms of Reprisal

Reprisal includes such actions as discharge, threats of discipline or arbitrary and capricious changes in the conditions of employment.

### 10.5 Sexual and other forms of harassment in the workplace and retaliation

## A. Policy

It is the Town's policy that all employees have a right to work in an environment free from discrimination, which includes freedom from harassment, whether that harassment is based on gender, age, race, national origin, religious creed, political affiliation, sexual orientation, disability, marital status, or membership in groups. Any form of harassment of the general public by any on duty Town employee will likewise not be tolerated. Employees will always be polite and courteous in their behavior toward the public.

### **B.** Purpose

With specific reference to sexual harassment, the purpose of this policy is to protect all employees against unsolicited and unwelcome sexual overtures and conduct, either physical or verbal. This also includes creating an intimidating, hostile or offensive working environment.

### C. Definitions

#### 1. Verbal Harassment

For example, epithets, derogatory comments, stories or slurs on the basis of race, religious creed, color, national origin, ancestry, disability, sexual orientation, medical condition, marital status, gender or age.

### 2. Physical Harassment

For example, assault, impeding or blocking movement, with the physical interference with normal work or movement when directed at an individual on the basis of race, religious creed, color, national origin, political affiliation, disability, physical characteristics or appearance, medical condition, marital status, sexual orientation, gender, age or any other physical behavior perceived as intimidating. This could be conduct in the form of pinching, grabbing, patting, leering, or making explicit or implied job threats or promises in return for submission to physical acts. Extreme cases of physical harassment could be determined as violence in the workplace and dealt with in Section 10.13.

#### 3. Sexual Harassment

While all forms of discrimination and harassment are prohibited, it is important to describe the protection against sexual harassment in greater detail, since it is often misunderstood and has a special legal significance.

Sexual harassment generally consists of unwelcome sexual advances, requests for sexual acts or favors, or other physical or verbal conduct or visual displays of a sexual nature when 1) submission to such conduct is made either explicitly a term of condition of an individual's employment (e.g., hiring, compensation, advancement, promotion or retention); 2) submission to or rejection of such conduct by an individual (e.g., treating an employee favorably for engaging in such conduct or unfavorably for refusing to engage in the conduct); or 3) such conduct has the purpose or effect of unreasonably interfering with an individual's work performance or creating an intimidating, hostile or offensive working environment.

Sexual harassment may include a range of behaviors and may involve individuals of the same or different gender. These behaviors may include, but are not limited to: unwanted sexual advances; subtle or overt pressure for sexual favors; sexual jokes; innuendoes; advances or propositions; verbal abuse of a sexual nature; graphic commentary about an individual's body, sexual prowess or sexual deficiencies; leering, whistling, touching, pinching, assault, coerced sexual acts; display of sexually suggestive objects or pictures; and other physical or verbal conduct of a sexual nature. It is also essential to understand that consenting romantic and sexual relationships between supervisory and subordinate employees, or between coworkers, may lead to unforeseen complications. The respect and trust accorded a more senior/supervisory person by a lower-level staff member, as well as the power held by that person in evaluating or otherwise supervising the lowerlevel person could diminish the extent to which the lower-level employee feels free to choose. Therefore, employees should be aware of the possible risks of even an apparently consensual sexual relationship.

### 4. Visual Forms of Harassment

For example, derogatory posters, notices, bulletins, cartoons, or drawings on the basis of race, religious creed, color, national origin, ancestry, disability, medical condition, sexual orientation, marital status, gender or age.

## D. Harassment Reporting Procedure

Any employee who feels he or she is a victim of harassment should respond immediately and directly to his/her immediate supervisor or the Human Resources Department. If the offensive behavior continues, it is very important that the employee being harassed report it to management. The Town expects all perceived incidents of harassment to be reported, regardless of the alleged offender's identity or position. Management will document the specifics of the alleged harassment; date, time, place, witnesses, if any, and what happened and what was said, even though this may be difficult or embarrassing to do so. Harassment is a serious charge and without this kind of documentation it may be difficult or impossible to conduct an investigation that is fair to all parties.

Individuals who believe they have witnessed or been the victim of harassment should discuss their concerns with their supervisor or Department Director or Manager. If the situation cannot be adequately resolved at the department level, the employee who is the victim of harassment should report the matter to the Human Resources Manager, who will conduct an investigation and present the results of the investigation to the Town Manager to decide the appropriate action.

Supervisors and managers who observe or hear about harassment must immediately report such information to the Human Resources Department.

If at any time the employee who is suffering the harassment feels that his/her complaint is being handled inappropriately, the employee may report the matter directly to the Town Manager.

If the results of the investigation are inconclusive and no discipline is to be administered, there will be no record of the charge or investigation in either employee's personnel file. Under no circumstances shall any Town employee retaliate in any manner against the complaining party for having lodged the complaint; however, if after the investigation of the complaint, the Town determines that the complaint is not bona fide or that an employee has provided false information regarding the complaint, disciplinary action may be taken against the individual who filed the complaint or who gave the false information.

## 1. Confidentiality

All complaints of discrimination or harassment and any information received during the course of the investigation will be kept confidential and made available for review only by those with a legitimate need to know, unless required to be divulged as part of the investigation or pursuant to a legal proceeding. At the conclusion of the investigation, all documents collected or prepared during the investigation will be maintained by the Human Resources Department in confidential files. However, if disciplinary documents are issued as a result of the investigation, they will also be placed in the appropriate personnel files. All personnel, including the person making the complaint, who are involved in the investigation, are expected to use discretion in maintaining the confidentiality of information and documents generated or discussed during the investigation.

### 2. No Retaliation

There will be no retaliation, harassment of, or discrimination against any person who has pursued his or her rights under applicable law or this policy, or anyone who has assisted a person making a complaint or provided information during an investigation under this policy. Any person who believes that he or she has been retaliated against for pursuing rights under applicable law or this policy should report the retaliation to the Town's Human Resources Department, which will investigate in the same manner as allegations of discrimination or harassment are investigated.

### 10.6 Gifts and Gratuities

### A. Policy

No employee, board or commission member or others persons acting on behalf of the Town shall solicit or accept in the course of work favors, gifts, meals, gratuities or any other valuable thing which could be construed as influencing the performance of Town duties and responsibilities. This rule is not intended, however, to prohibit the following:

- 1. Receipt of unsolicited articles, which are distributed generally such as calendars, pens, note pads, and similar articles of minimal value;
- **2.** Attendance at social functions, which promote good relationship with citizens and the professional and business community;
- **3.** Attendance at any trade association or commercially sponsored training program approved by the Town Manager;
- **4.** Attendance at commercially sponsored social events when part of the social calendar of professional conferences;
- **5.** Consumption of food provided as a gift to Town employee groups generally (example holiday food basket);
- **6.** Acceptance of gifts or awards when made in public presentation by legitimate service, civic, or fraternal organizations and approved in advance by the manager.
- **7.** Acceptance of meals while representing the Town as a speaker at certain functions, such as professional conferences.

## 10.7 Internet/E-Mail Policy

### A. Policy

The Internet/E-Mail Policy is intended to encourage responsible and acceptable use of the Internet and email services through resources provided by the Town. This policy applies to all users of the Town internal and external e-mail and Internet systems.

## **B.** Introduction

The Internet is an electronic communications network that provides access to vast, diverse and unique resources. It has become a default information source, distribution medium, and worldwide communications tool.

The Town's goal, in providing Internet access to employees, is to facilitate resource sharing, innovation, and communication. As such the Information Technology Department supports and encourages the use of the Internet and email and considers the Town Internet connection an invaluable resource.

Access to the Internet/e-mail has been provided to staff members for the benefit of The Town government and its customers. Every staff member has a responsibility to maintain and enhance the Town's public image and to use the Internet/e-mail in a productive manner. To ensure that all employees are

responsible, productive Internet/e-mail users and that the Town's image is protected, the following policy guidelines are established.

## C. Acceptable Uses of the Internet/E-mail

Employees accessing the Internet/e-mail are representing The Town. Employees are responsible for seeing that the Internet is used in an effective, ethical and lawful manner. The Internet/e-mail should be accessed and used to conduct official Town business, to gain technical and job-related information and for business contacts. Limited use of personal email account by an employee may be allowed. These guidelines are intended to coordinate with Town employees' job responsibilities.

## D. Unacceptable Uses of the Internet/E-mail

The following uses of the Town Internet and e-mail systems are prohibited:

- 1. Personal gain or advancement of personal interests;
- **2.** Any use that disrupts Town services, the Town computer network or the networks of other users;
- **3.** Any use that interferes with employee productivity;
- **4.** Revealing or sharing user identification codes or passwords with others;
- **5.** Fraudulent, harassing or obscene messages;
- **6.** Messages with derogatory or inflammatory remarks about an individual's or group's race, sex, religion, national origin, disabilities; physical attributes, or sexual preferences;
- 7. Messages containing abusive, profane, or offensive language;
- **8.** Any information that violates or infringes upon the rights of others.
- **9.** Employees using electronic organizers may install necessary software to download data for scheduling, etc.

#### E. Communications

Each employee is responsible for the content of all text, audio or images that he/she places or sends over the Internet/e-mail. All messages communicated on the Internet or through e-mail must have the employee name attached.

### F. Security

All messages created, sent or retrieved over the Internet or through e-mail are the property of The Town and should be considered public information. No aspect of the Town computer system, including the use of passwords to gain access to the system should be construed to create any expectation of privacy on the part of any person. The Town reserves the right to access and monitor all messages and files on the computer system as deemed convenient. Internet/e-mail messages are public, not private, communications. Do not use the systems to send or receive confidential information. All communications, including text and images, may be disclosed without prior consent of the sender or the receiver. Such monitoring, access and disclosure may occur at any time, without notice and without the user's permission.

## **G.** Email/Internet Monitoring Policy:

When a violation of Section 10.7(D) is suspected by any Department Director or Manager:

- 1. The Director or Manager contacts HR with any perceived violation of the Town's Internet/E-mail as set forth in Section 10.7(D) Unacceptable Uses of Internet Policy.
- 2. The HR Manager shall contact Director of Finance and Administrative Services (DFAS) and Town Manager (TM) with all pertinent information. DFAS and Town Manager shall speak to Department Director or Manager and confirm information. If both DFAS and Town Manager believe that reasonable suspicion exists that an employee is violating any provisions in 10.7(D), the DFAS shall contact the IT Manager to commence email and/or internet monitoring.
- 3. The IT Manager or designee shall monitor the employee's email/internet usage.
- 4. Email/internet monitoring shall be re-evaluated on a weekly basis and shall continue for a reasonable period of time which shall be dependent upon the employee's job description relative to time at the Town's computers.
- 5. Evidence should be maintained of all issues raised with employees and management at each level to provide support in the event of challenge by an employee.
- 6. If misuse is admitted or established, disciplinary action may be undertaken in accordance with the PPM policies.
- 7. In the event a criminal act is found after monitoring, the director or manager, in consultation with the Town Manager and Town Attorney, shall contact the Leesburg Police Department (LPD) without delay and immediate disciplinary action shall be taken with regard to the employee pending an investigation by the LPD and/or HR.

## H. Applicable Laws

In Virginia, the Virginia Public Records Act and the Virginia Freedom of Information Act (FOIA) are the laws governing management of public records. These laws treat electronic data generated by the public employer exactly the same as other written documents. If the data is a "public record" within the definition of statues, it is subject to disclosure unless a particular exemption or privilege applies. Any questions about the applicability of these statutes or about a specific request for electronic data should be referred to the Town Attorney's Office. There are also state and federal wiretapping laws that prohibit improper interception and use of electronic data and which carry criminal and civil penalties for violations.

### I. Document Management

Employees should actively manage their e-mail files by archiving those files dealing with Town business and deleting all others. Employees should remain aware of the strain on storage capacity that numerous files and large picture and data files place on the Town computer network and server. Good document management practices include reducing particularly important correspondences and documents to paper versions.

#### 1. Software

To prevent computer viruses from being transmitted through the system, all downloaded information must be run though a virus scanner. Freeware/shareware downloading from the Internet is not permitted under current policy.

Users shall not load unauthorized software (games, non-Town standard software) on Town owned computers.

### 2. Copyright Issues

Staff members may not transmit copyrighted materials over the Internet or through e-mail. Failure to observe copyright or license agreements may result in disciplinary action up to and including termination, or legal action by the copyright owner.

#### 3. Violations

Any violation of these guidelines may result in disciplinary action up to and including termination. The Town Manager has the authority to determine what is and is not appropriate and official use, and to grant, suspend or cancel an employee's access to the Internet/e-mail at any time for any reason. All suspected improper use of the Internet/e-mail may be referred to the appropriate investigative authority.

## **10.8 Cell phones and Pagers**

# A. Policy

### 1. Purchase Authorization:

The Town Manager will authorize the purchase and issuance of cell phones and pagers to Town employees based upon recommendations from Department Directors and Managers, Information Technology Manager, and the criteria outlined in this policy.

### 2. Department Directors and Managers are responsible for:

 a) Preparing recommendations for the assignment of cell phones and pagers to department employees based upon the criteria listed in # 3 below;

- **b)** Periodically reviewing the assignment of cell phones and pagers to department staff; and
- **c**) Reviewing monthly cell phone charges to ensure employees are paying for personal calls, as appropriate.

## 3. Cell phones and pagers may be issued when:

- a) An employee spends considerable time outside the office and has regular occasion to be in contact with the office for job-related purposes;
- **b**) Efficiency of service delivery can be significantly increased;
- c) The level of employee safety can be increased;
- **d)** An employee has a significant role during a disaster or emergency situation.

# 4. Purchases of cell phones and pagers

- a) All cell phone service will be consolidated into a single cell phone provider. The cell phones will have a redundant communication capability to provide Town employees with an alternative means of communication when the telephone capability is not available.
- **b)** All pagers shall be converted to a single alphanumeric system to allow staff to receive information concerning their assignment and be dispatched directly to an assignment.

## 5. Cell phone and pager usage

- **a)** Employees assigned a cell phone or pager are expected to have it with them at least during normal business hours.
- **b**) Department Directors and Managers may establish policies and procedures for their employee's use of cell phones and pagers that are based upon this regulation and not inconsistent with it. A copy of department policies and procedures will be provided to the Town Manager.
- c) In a disaster or Code Orange or higher alert status, employees who are assigned a cell phone or pager are expected to answer all calls or pages except when on approved leave.
- **d)** Cell phones and pagers may be reassigned by the Town Manager and Department Directors and Managers to expedite the Town's response and coordinate the deployment and operations of essential staff and services in an emergency or disaster.
- e) Employees assigned a cell phone or pager should not use the communication device for personal use.
- **f**) With the exception of Leesburg Police Officers, all employees are prohibited from receiving or initiating a cell phone call while operating a Town vehicle. (Leesburg Police Department employees

are to adhere to the department policy regarding cell phone use while operating a vehicle).

## g) Cell phone and pager inventory

- i. The Department of Finance will maintain a master inventory of all cell phones and pagers by department and individual assignment.
- ii. The master inventory and any changes will be provided to the Information Technology Department for inclusion of the cell phone and pager numbers, except for law enforcement officers, in the Town directory. A copy of the master inventory will be provided to the Human Resources Department for emergency planning purposes.
- **iii.** Each department will maintain a list of the cell phones and pagers by assignment. Changes to the list will be provided to the Department of Finance when the changes are made.

#### B. Procedure

## 1. Request for cell phone or pager

- a) Employees or division chiefs will submit requests for cell phones or pagers to Department Directors and Managers based upon criteria set forth in Section 10.8 above.
- **b)** The Department Director or Manager will submit the request to the Town Manager for final decision.
- c) If the Town Manager approves a cell phone or pager, the department will submit a purchase order to the Finance Department.
- **d)** The Department of Finance will update the master inventory of cell phones and pagers on a semi-annual basis.

## **10.9 Personal Phone Calls**

#### A. Purpose

Establish a policy on the use of personal phones calls in the work place.

## **B.** Policy

Employees are encouraged to limit the initiation and receiving personal phone calls during regular work hours. Personal cell phones should be turned off or on vibrate during the workday, and should not be visible in the workplace. If it becomes necessary to use their personal cell phone, the employee should, if possible, leave their work area to go to a less populated or occupied area as to not disrupt the conduct of Town business and to be considerate of other employees.

### 10.10 Use of Town Vehicles and Car Allowance

# A. Purpose

The Town provides a limited number of employees with vehicles to assist them in carrying out their jobs both effectively and efficiently.

# **B.** Policy

Vehicles shall only be authorized and assigned to departments and individuals by the Town Manager. Department Directors and Managers may recommend the allocation of vehicles to their own department or to employees under their supervision. (See Section 7 Employee Benefits of this manual). Any Town employee who operates a Town vehicle must have a valid driver's license for the type of vehicle operated. Use of any type of tobacco product or smoking device in Town vehicles is not permitted. The term "smoking device" shall also include electronic cigarettes, also referred to as e-cigarettes, electronic vaping devices, personal vaporizers and electronic delivery systems.

## **10.11 Dress Code for Employees**

## A. Dress Code Policy

Employees of the Town are expected to dress in a manner that is consistent with the duties and responsibilities of their job. Employees should at all times represent the Town in a respectable and positive manner including:

- 1. All clothing must be neat, clean, and in good repair
- 2. Personal cleanliness and good personal hygiene is required
- 3. Revealing clothing that is sheer or cut inappropriately is not acceptable
- **4.** Employees will be briefed on their department dress code policy.
- **5.** Town Hall dress standard may differ from other Town locations as they have the most business interaction. Directors with offices in Town Hall will work with the Town Manager to develop a consistent dress code for employees working in Town Hall.
- **6.** If the Department Director or Manager notices, or is made aware, of an employee's non-compliance with the Town or department guidelines, the director will take action.
- 7. At certain times or for special events the Town Manager or Department Directors or Managers may give employees permission to deviate from the policy.

## 10.12 Drug and Alcohol Free Workplace

### A. Policy

The Town prohibits the unlawful manufacture, distribution, dispensing, possession or use of a controlled substance during working hours. Town employees are also prohibited from reporting to work under the influence of

alcohol or unlawful controlled substances. In the event either prohibition is violated, the employee is subject to disciplinary action up to and including dismissal. (See Section 8 Safety, Health and Security of this manual for details regarding the Town's Drug and Alcohol Workplace Policy).

## **B.** Application

This policy applies to all Town employees. In addition, as required by federal law the Town conducts random testing of those Town employees holding Commercial Driver's Licenses or who are in safety sensitive positions. The program also allows for testing as part of reasonable suspicion of any employee.

## C. Employee Assistance

The Town recognizes that a wide range of issues can affect an employee's performance on the job. Consequently, the Town believes it is in the best interest of employees and the Town to provide an effective program to assist employees in resolving problems. The Town's employee assistance program (EAP) provides consultation services for referrals to local treatment sources. However, participation in the EAP does not excuse employees from complying with Town policies or from meeting normal job requirements during or after receiving assistance.

(See Section 7 Employee Assistance Program of this manual for more information.).

### 10.13 Violence in the Workplace

### A. Policy

The Town is committed to maintaining a workplace that is free from violence or threats of violence. The Town will not tolerate violence behavior or threats in the workplace. The workplace is considered to be Town buildings and property, Town vehicles and private vehicles while used on Town business, off-site training, or other assigned work locations.

## **B.** Violent Behavior

No Town employee should be subject to either verbal abuse or physical conduct that is violent in nature. In addition, no employee is permitted to engage in violence, or threaten violence toward another employee, supervisor, manager, customer, or resident.

# Examples of behavior covered by this policy include, but are not limited to:

- 1. Violent physical actions;
- **2.** Direct or implied threats to do harm to person or to property, including intimidating use of one's body or physical objects;
- **3.** Verbally abusive or intimidating language and gestures;

- **4.** Threatening, abusive or harassing communication (for example, phone calls, letters, memoranda, faxes, e-mail, electronic messages of any kind, text messages, or voice mail messages);
- **5.** Destructive or sabotaging actions against Town or personal property;
- **6.** Engaging in a pattern of unwanted or intrusive behavior against another (for example: stalking, spying, etc.); or
- 7. Violation of a restraining order.

## C. Duty to Report

An actual or reasonable perceived form or threat of violence involving a Town employee or occurring in the workplace must be reported to a supervisor or the Human Resources Department as soon as practical. This report must be made regardless of who commits the violent or threatening behavior, including a Town employee, contract employee, or a person representing the Town, or a member of the public. If there is uncertainty as to whether a situation constitutes violent or threatening behavior, the concerned individual is encouraged to discuss the matter with a supervisor or the Human Resources Department. Every employee has a responsibility in reporting violence:

- 1. It is the duty of an employee who experiences violent acts or behavior to report it.
- 2. It is the duty of any employee who witnesses or is aware of any violence or the threat of violence to report it.
- **3.** Supervisors, managers and executives should monitor their respective work place and immediately intervene and report any suspected behavior even if the person or persons engaged in the conduct are not received a complaint.
- **4.** Failure to report violent acts or threatening behavior can be a serious offense and may result in discipline.

Each department, in conjunction with the Human Resources Department, will conduct a prompt and thorough investigation in response to a report. Violence in the work place is defined in Section 8 Safety, Health and Security in this manual.

## **10.14 Prevention and Detection of Fraud and Other Irregularities**

### A. Policv

The Town of Leesburg is committed to protecting its revenue, property, information, and other assets from any attempt, either by members of the public, contractors, subcontractors, agents, intermediaries or its own employees (including appointed and elected officials), to gain by deceit financial or other benefits.

This policy sets out specific guidelines and responsibilities regarding appropriate actions that must be followed for the investigation of fraud and other similar irregularities.

# **B.** Application

This policy applies to all employees (including appointed or elected officials) of the Town of Leesburg.

#### C. Definitions

Fraud and other similar irregularities include, but are not limited to the following:

- 1. Forgery or alteration of checks, drafts, promissory notes and securities.
- **2.** Any misappropriation of funds, securities, supplies or any other asset, including employee time and resources.
- **3.** Falsification of work hours in reporting time and attendance.
- **4.** Any irregularity in the handling or reporting of money transactions.
- **5.** Misappropriation of furniture, fixtures, and equipment.
- **6.** Seeking or accepting anything of material value from vendors, consultants or contractors doing business with the Town in violation of any applicable Town or Commonwealth conflict of interest policies.
- **7.** Unauthorized use or misuse of Town property, equipment, materials or records.
- **8.** Any computer related activity involving the alteration, destruction, forgery or manipulation of data for fraudulent purposes or misappropriation of Town-owned software.
- **9.** Any claim for reimbursement of expenses that are not made for the exclusive benefit of the Town.
- **10.** Any similar or related irregularity.
- 11. Any falsification of any Town document.

# **D.** General Policy and Responsibilities

- 1. It is the Town's intent to fully investigate any suspected acts of fraud, misappropriation or other similar irregularity. An objective and impartial investigation will be conducted regardless of the position, title, length of service, or relationship with the Town of any party who might be or becomes involved in or becomes/is the subject of such investigation.
- 2. Each Department Director or Manager is responsible for instituting and maintaining a system of internal control to provide reasonable assurance for the prevention and detection of fraud, misappropriations and other irregularities. Management should be familiar with the types of improprieties that might occur within its area of responsibility and be alert for any indications of such misconduct.

- **3.** The Town Manager, in consultation with the Town Attorney, has the primary responsibility for the investigation of all activity as defined in this policy.
- **4.** At the Town Manager's discretion, he/she will notify the Town Council of a reported allegation of fraudulent or irregular conduct upon the commencement of the investigation to the extent practical. Throughout the investigation the Town Council should be informed of pertinent investigative findings.
- 5. In all circumstances, where there are reasonable grounds to indicate that a fraud may have occurred which is in violation of a criminal statute, the Town Manager, subject to the advice of the Town Attorney, will contact the Leesburg Police Department or, if the suspected fraud is alleged to involve that department, other appropriate law enforcement officials.
- **6.** Upon conclusion of the investigation, the Town Manager will report results of the investigation to the Town Council and the appropriate Department Director or Manager.
- **7.** The Town will pursue every reasonable effort, including court ordered restitution, to obtain recovery of losses from the offender, or other appropriate source(s).

#### E. Procedures

These Procedures are outlined in the SOP entitled "Prevention and Detection of Fraud Process."

## 1. All Employees

Any employee who has knowledge of an occurrence of irregular conduct, or has reason to suspect that a fraud has occurred, shall immediately notify his/her supervisor. If the employee has reason to believe that the employee's supervisor may be involved, the employee shall immediately notify the Department Director or Manager, and the Town Manager.

During the pendency of any fraud investigation an employee should not discuss the matter with anyone other than his/her supervisor, the Department Director or Manager, the Town Manager, and appropriate law enforcement officials. Employees who knowingly make false allegations may be subject to discipline up to and including dismissal.

### 2. Supervisors

Upon notifications from an employee of suspected fraud, or if the supervisor has reason to suspect that a fraud has occurred, the supervisor shall immediately notify the Department Director or Manager, and the Town

Manager. The supervisor shall not attempt to investigate the suspected fraud or to discuss the matter with anyone other than the person to whom the fraud was reported, the Town Manager, and appropriate law enforcement officials.

### 3. Department Director

Upon notification from an employee or supervisor of suspected fraud, or if the Department Director or Manager has reason to suspect that a fraud has occurred, the director shall immediately contact the Town Manager. The director shall not attempt to investigate the suspected fraud or to discuss the matter with anyone other than the Town Manager, Town Attorney, and appropriate law enforcement officials.

### 4. Town Manager

Upon notification or discovery of a suspected fraud, the Town Manager promptly investigates the fraud. The Town Manager shall determine whether this fraud warrants additional investigation and/or violates an existing criminal statute.

#### 5. Contacts/Protocols

After an initial investigation and a determination by the Town Manager that the suspected fraud warrants additional investigation and/or violates an existing criminal statute, the Town Manager shall notify the Town Attorney and the Town Council of the suspected fraud. The Town Manager shall also notify appropriate law enforcement officials at his/her discretion, or if the suspected fraud violates an existing criminal statute.

## 6. Security of Evidence

Once a suspected fraud is reported, the Town Manager, in consultation with the Town Attorney, shall take immediate action to prevent the theft, alteration, or destruction of relevant records. Such actions include, but are not necessarily limited to, removing the records and placing them in a secure location, limiting access to the location where the records currently exist, and preventing the individual suspected of committing the fraud from having access to the records. The records must be adequately secured until the investigation has been completed.

## 7. Confidentiality

All participants in an active fraud investigation shall keep the details and results of the investigation confidential. However, the Town Manager, in consultation with appropriate law enforcement officials, may disclose particulars of the investigation with potential witnesses if such disclosure would further the investigation.

### 8. Personnel Actions

If a suspicion of fraud is substantiated by the investigation, disciplinary action, up to and including dismissal, shall be taken by the appropriate level

of management, in consultation with the Human Resources Department, the Town Manager, and the Town Attorney, in conformance with the Town's personnel policies and procedures.

A person under investigation for fraud shall be given notice in writing of the essential particulars of the allegations following the conclusion of the investigation and prior to final disciplinary action being taken. Where notice is given, the person against whom allegations are being made may submit a written explanation to the Town Manager no later than seven business days after the notice is received. This requirement is subject to any rights of employees during disciplinary proceedings. For instances concerning falsification of records or other incidences at the Town Manager's discretion, the written notice requirement may be waived. However, the affected employee will be allowed to present an explanation to the charges prior to termination.

#### 9. Whistle-Blower Protection

No supervisor or person acting on behalf of the Town shall: dismiss or threaten to dismiss an employee; discipline or suspend or threaten to discipline or suspend an employee; impose any penalty upon an employee; or intimidate or coerce an employee because the employee has acted in accordance with the requirements of this policy, or exercised his duty to make a good faith reporting of a violation of fraud or other irregularities under this policy to appropriate law enforcement officials. Violation of this section will result in discipline up to and including dismissal.

### 10. Other Issues

Great care is to be taken in dealing with suspected fraudulent activities to avoid any incorrect accusations, alerting suspected individuals that an investigation is under way, violating anyone's right to due process, or making statements that could lead to claims of false accusation or other civil rights violation(s).

#### 11. Documentation

At the conclusion of the investigation, the Town Manager will document the results in a memorandum report to the Town Council with a copy to the Department Director or Manager. If the report concludes that the allegations are founded, the report will be forwarded to appropriate law enforcement officials.

The Town Manager will also be required to make recommendations to the appropriate Department Director or Manager which will assist in the prevention of future similar occurrences.

## 12. Completion of Investigation

Upon completion of the investigation including all legal and personnel actions, any records, documents and other evidentiary material will be returned by the Town Manager to the appropriate department.

## 13. Reporting to External Auditors

The Town Manager will report to the external auditors of the Town all information relating to investigations of fraud which violate any criminal statute. .

## 14. Annual Report

As directed by Town Council, the Town Manager will report, on an annual basis, information related to fraud investigations conducted under this policy during the year.

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## Section 11: Employee Performance Evaluation

## 11.1 Application

The terms of this Section shall apply to all regular full-time and regular part-time employees, with the following positions exempt:

- **A.** The Town Manager shall be evaluated on an annual basis as determined by the Town Council
- **B.** The Town Attorney shall be evaluated by the Town Manager on an annual basis.
- **C.** Temporary Full-time and Temporary Part-time.
- **D.** Flexible Part-time.

## **11.2 Policy**

Performance goals and objectives are developed to encourage employees in aligning individual job duties with the goals and objectives of their department and/or divisional responsibilities. Individual performance accomplishments provide the opportunity to evaluate the success of the individual and department in providing services to the citizens and visitors to the Town. Performance evaluations (Form C-8 of Appendix C) are designed to determine how well employees achieve established goals, perform job duties, and interact with customers, coworkers, and team members.

Directors and supervisors are responsible for establishing departmental goals that contribute to the Town's mission and to establish individual employee goals and/or duties that contribute to successfully accomplishing both the department's goals and the Town's mission. The purpose of employee performance evaluation is to help employees focus work activities so that employee, department, and Town goals are achieved. The performance evaluation may be used as the basis for personnel decisions, including career development, salary increases, and disciplinary action, as appropriate. The Performance Evaluation is designed so that employees:

- **A.** Know what is expected of them;
- **B.** Are given the opportunity to contribute to developing individual performance goals;
- C. Receive timely feedback about performance;
- **D.** Receive coaching and constructive criticism when appropriate;
- **E.** Receive opportunities for education, training, career development, and promotion;
- **F.** Receive recognition in a fair and equitable manner.

## 11.3 Responsibilities

**A. Employee.** All employees should receive a semi-annual review, and shall receive an annual performance evaluation. All employees are responsible for:

- 1. Providing input to supervisor in the development of individual goals and objectives that contribute to departmental goals and the Town's mission;
- **2.** Providing input to the performance evaluation, through the optional self-evaluation opportunity;
- 3. Meeting expectations and achieving performance standards;
- **4.** Discussing concerns and/or questions about any part of his/her job description or performance evaluation with his/her supervisor; and
- **5.** Identifying and participating in career development and training opportunities.
- **B.** Supervisor. All supervisors are accountable for the responsibilities listed below and the timeliness, fairness and accuracy of the performance evaluations conducted for each of their subordinate employees. All supervisors are responsible for:
  - 1. Completing training on performance evaluations and recognition;
  - 2. Reviewing departmental goals and objectives;
  - **3.** Seeking input from subordinate employees and working to develop individual goals and identify duties and relevant job competencies;
  - **4.** Providing clear expectations, consistent measures, and achievable standards of performance:
  - **5.** Reasonably supporting and providing resources to meet performance standards:
  - **6.** Providing coaching for correction of any identified job performance deficiencies:
  - 7. Identifying and encouraging participation in career development and training opportunities;
  - **8.** Recognizing outstanding performance;
  - 9. Conducting timely evaluations for each employee assigned to him/her; and
  - **10.** Providing and reviewing a written copy of the job description, including the primary functions of the job, for all new, reassigned, or promoted employees.
- **C. Department Director and Manager.** All Department Directors and Managers are responsible for:
  - 1. Ensuring performance evaluations are completed in a timely fashion;
  - **2.** Ensuring that an appeals process is accessible to employees;
  - **3.** Ensuring consistency and equality are maintained throughout the performance evaluation process;
  - **4.** Ensuring performance evaluation ratings are well documented;
  - 5. Ensuring goals and objectives are developed for the department; and
  - **6.** Reviewing, signing, and approving final performance evaluations.
- **D. Human Resources Department.** The Human Resources Department is responsible for:

- 1. Providing training on the performance evaluation process and forms to all Town employees;
- 2. Maintaining files of all required performance documentation;
- **3.** Actively supporting departments by providing guidance and assistance in the practical application of the performance evaluation process;
- **4.** Ensuring that an appeals process is accessible to employees;
- **5.** Providing a copy of the final evaluation to the employee upon request.
- **E. Town Manager.** The Town Manager or designee is responsible for:
  - 1. Ensuring that all regular full-time and regular part-time employees are given an annual performance evaluation;
  - **2.** Approving all regular full-time and regular part-time performance evaluations.

## **11.4 Performance Evaluation Periods**

- A. **Probationary Period.** A newly hired, reassigned, or promoted employee will be on probation for a period of one year in order to demonstrate that he/she can perform the duties of the position in a satisfactory manner. New, reassigned, or promoted employees shall receive a semi-annual written review after completing 6 months of service in the position, and an annual written performance evaluation at 12 months of service in the position.
- B. **Non-Probationary**. Employees should receive a semi-annual review and shall receive an annual performance evaluation. Employees should receive the semi-annual review midway through the performance evaluation period. Employees should receive the annual performance evaluation on or before the performance evaluation due date.
- C. **Job Changes.** If an employee is transferred, promoted, or demoted the performance evaluation date changes to the effective date of the job change. When a supervisor permanently leaves his/her position, he/she should complete a written performance summary for each of his/her subordinate. The written performance summary should be submitted to the Human Resources Department so it can be placed in the employee's personnel file.
- D. **Semi-Annual Review.** A semi-annual review should be conducted with each employee midway through the evaluation period.
- E. **Other.** An employee, supervisor or Department Director or Manager can request a performance review be completed at any time during the year for any reason.

## 11.5 Employee Self-Evaluation (Optional)

Each employee should be afforded an opportunity to provide the supervisor with a self-evaluation of his/her job performance for the evaluation period. If the employee chooses to provide written self-evaluation comments to his/her supervisor for inclusion in the annual

performance evaluation, they should provide them at least 30 calendar days prior to the performance evaluation due date. If the employee provides a self-evaluation to the supervisor in a timely manner, the supervisor shall review and consider the self-evaluation when completing the employee's performance evaluation.

## 11.6 Signatures

The supervisor shall have the performance evaluation initialed by the Department Director prior to meeting with the employee. At the conclusion of the evaluation, both the supervisor and the employee shall sign the form. However, an employee's signature does not reflect agreement with the assessment, only that the employee was given the opportunity to review and discuss the written evaluation with the supervisor. Upon request, an employee shall be granted a minimum of 5 business days to provide written comments to be attached to an annual evaluation form. The Department Director shall sign the evaluation after the employee has been given the opportunity to provide written comments. The Human Resources Manager and Town Manager should sign the evaluation prior to placing the Performance Evaluation form into the employee's personnel file.

### 11.7 Feedback

Supervisors should provide continuous feedback to their subordinate employees throughout the year. The assessment of particularly good performance, or the need for improvement, is best communicated in the course of normal daily interactions and discussions with the employee or in periodic meetings set up for that purpose.

If an employee is not receiving adequate feedback, the employee should ask his/her supervisor for suggestions on ways to improve the lines of communication. With regular communication, there should be no unexpected outcomes when the performance evaluation is completed.

The content of performance evaluations are not subject to the Town of Leesburg Grievance Procedure.

## 11.8 Training for Performance Evaluations

Training is critical to providing a quality performance evaluation process. Individuals responsible for reviewing employee performance shall complete mandatory training on how to implement the performance evaluation process. Additional programs are available to train, support, and guide supervisors and employees in the development of goals, giving/receiving effective feedback, and writing performance measures and standards. Employees are encouraged to attend available training to better understand the performance evaluation process and forms.

## 11.9 New Employee Orientation

The New Employee Orientation session will introduce the performance evaluation process. More information regarding this orientation can be found in Section 9.2 Employee Orientation.

### **11.10 Documenting Performance**

While it is part of each supervisor's responsibility to document performance, employees are also strongly encouraged to document their own performance. Documentation of performance is critical to support and justify performance evaluation scores. Accurate record-keeping and documentation is the key to a successful and effective performance evaluation.

### 11.11 Retention of Performance Evaluation Forms

- **A. Completed Performance Evaluation Forms.** Performance evaluation forms, including those developed for re-evaluation, are official personnel documents and must be retained in the employee's official personnel files when completed.
- **B.** Confidentiality. Performance Evaluations and all related forms are to be held in strict confidence. Only the following individuals may obtain access to an employee's performance evaluation: employee, supervisor, reviewer (if other than the employee's supervisor), Department Director or Manager, or those specifically authorized by the Human Resources Manager acting on official Town business.

## 11.12 Absenteeism During Performance Evaluation Period

The following types of leave shall not negatively impact the employee's overall performance rating: overtime, compensatory, on-call, worker's compensation, military, Family and Medical Leave, and Short-term Disability under the Virginia Sickness and Disability Program (VSDP). In addition, Worker's Compensation (Code of Virginia, Section 2.1-114.5(5)[Section 2.2-1201 after 10/1/01], military, Family and Medical Leave, Short-term disability, and Long-term disability working status leave shall not affect qualification for a merit increase.

# 11.13 Performance Improvement Plan (PIP)

An employee who receives a rating of "Unsatisfactory Performer" shall develop a Performance Improvement Plan (PIP) with his/her supervisor.

The Performance Improvement Plan (PIP) is designed to facilitate constructive discussion between an employee and his/her supervisor and to clarify the work performance to be improved. The PIP establishes clear, fair and specific performance goals to be measured during the following 60-90 calendar days.

The supervisor and Human Resources Manager shall review the plan to ensure consistent and fair treatment of Town employees prior to meeting with the employee. The supervisor monitors and provides feedback to the employee regarding his/her performance related to the PIP during the following 60-90 calendar days, or other as designated by the supervisor.

The supervisor should review the following four items with the employee when discussing the PIP:

- **A. State performance to be improved.** Examples of desired improvements should be specifically included in writing.
- **B.** State expectations and clearly define the expectations and assignments in writing.
- **C.** Communicate the feedback plan to the employee. Meeting times should be specified along with who will and how often the performance measures will be reviewed and how progress will be determined and documented.
- D. Define consequences if improvements in job performance are not achieved.

#### **PIP Outcome**

If the employee receives a rating of "Unsatisfactory Performer" or lower following the three month evaluation period, the employee may be demoted, reassigned, or terminated at the discretion of the Town Manager after receiving an official recommendation from the Department Director or Manager.

## **11.14 Appeals of Evaluations**

These Procedures are outlined in the SOP entitled "Appeals of Performance Evaluations Process."

- **A.** <u>First Step.</u> If an employee disagrees with a performance evaluation or a performance improvement plan, he/she should first discuss the issues of concern and disagreement with the reviewing supervisor and Department Director or Manager within 5 business days of receiving the evaluation.
  - i. The employee shall set forth the basis of the appeal in writing, and provide supporting documentation to justify any requested revisions.
  - ii. The supervisor and/or the Department Director or Manager shall inform the employee in writing of his/her decision regarding the appeal, and provide the employee with any revisions to the original performance evaluation within 5 business days of receiving the appeal.
- **B.** Second Step. Should the Department Director's or Manager's decision not satisfy either the employee or the reviewing supervisor, the employee or supervisor may appeal in writing within 5 business days to the Human Resources Manager, who will forward the appeal to the Town Manager.
  - i. The employee, supervisor, Department Director or Manager, Human Resources Manager, and Town Manager shall meet to discuss the appeal and determine if there is a resolution available that is acceptable to all parties. The meeting should occur within 5 business days from the receipt of the appeal by the Department of Human Resources.
  - ii. If there is no resolution at the end of this meeting, the Human Resources Manager will provide a written report and recommendation in writing for review by the Town Manager, within 5 business days of this meeting.

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iii. The Town Manager, in consideration of all the facts and circumstances, will accept or amend the original evaluation and provide the decision to the employee, supervisor, Department Director or Manager, and Human Resources Manager within 5 business days of receiving the Human Resources Manager's report. The final result should be included in the evaluation and placed in the employee's file.

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## Section 12: Employee Incentives/Recognition

## **12.1 Policy**

It is the policy of the Town to encourage all employees to fully participate in providing the best service to our citizens. Providing recognition to employees for their loyal and dedicated service to the Town has a positive impact on morale and productivity. Employees who feel appreciated for their work have greater incentive to remain employed by the Town and to demonstrate excellence in public service. To achieve this, the Town will recognize individuals and teams who demonstrate exceptional customer service, continuous improvement, and/or teamwork.

The Town participates in the annual Public Service Employee Recognition month, currently designated in May. Therefore May will be the month in which all awards, with the exception of spot awards, will be presented.

# **12.2 Recognition Principles**

## A. Guiding Principles for Recognition and Incentives:

- **1.** Deserving employees should receive some form of appreciation throughout the year even if only a verbal or written thank you from a supervisor.
- **2.** Appropriate public recognition can enhance impact of any form of appreciation, e.g. at a staff meeting.
- **3.** Appropriate recognition should take into account what is meaningful to the person being recognized.
- **4.** Every employee has a responsibility to ensure actions that merit recognition are brought to the attention of a supervisor.
- **5.** Recognition should never become an entitlement or expected compensation.
- **6.** Both team and individual recognition is important.
- **7.** Recognition of any type must be fairly and equitably considered throughout the organization.

### 12.3 Responsibilities

### A. The Human Resources Department

- **1.** Has the overall responsibility to administer the recognition and incentives program.
- **2.** Assists departments in the interpretation and execution of this program.

**3.** Works with the Employee Activities Committee (EAC) to review the program and recommend changes as necessary to the Town Manager.

## **B.** The Finance Department

- 1. Determines tax implications of reward on employee pay (if any).
- **2.** Facilitates payment to award winners.

## C. Town Manager/Department Directors/Department Managers

- 1. Use the policy as a framework to develop recognition programs within their departments tailored to the needs of their employees.
- **2.** Ensure that recognition and incentives are fairly and uniformly administered based on merit.
- **3.** Ensure that deserving employees are recognized in a timely manner to enhance the impact of the recognition.
- **4.** Ensure that adequate funds exist to cover monetary recognition and employee recognition activities during employee recognition month.

## C. Supervisory/Managerial Employees

Supervisory/managerial employees are encouraged to assist Department Directors and Managers in ensuring that employees receive appropriate recognition.

### D. Peers

Peers are encouraged to recognize each other for team and individual efforts.

### 12.4 Types of Recognition

### A. Individual Awards.

The Awards Committee, through the office of the Town Manager shall determine the awards categories and required criteria for any given year. They will work in concert with the aforementioned groups to assure the intentions of the policy are met. The following categories should be considered, but not limited to: service/longevity bonus, safety team award, innovation/cost savings award, customer service award, outstanding ideas. The Awards Committee, through the office of the Town Manager will be responsible for soliciting nominations for these awards. Recipients of these awards will be recognized during the annual award ceremony. The Awards Committee is composed of volunteers from various departments.

- **1.** *Eligibility.* All regular Town employees in all classifications are eligible to be nominated to receive an award.
- **2.** *Nomination.* Any eligible employee may nominate another employee by submitting the nomination form provided by the Awards Committee.

The forms should be submitted to the Awards Committee by the deadline set forth in its solicitation material. The nomination must explain how the nominated employee has demonstrated a commitment to service excellence and provide additional supporting documentation such as letters or Council minutes.

- **3.** *Selection.* Selections are made by the Awards Committee in coordination with the office of the Town Manager.
- **4.** Award Presentation. Every attempt shall be made to recognize employees in a timely manner so that the recognition does not lose its impact. The actual award will be presented during the Annual Award Ceremony in May.
- **5.** *Notification:* Employees who are nominated, but not selected, will be informed of their nomination as a courtesy.
- **B.** Service/Longevity Awards. These awards are presented to recognize individuals who have been employed with the Town in five year increments, beginning with five years. Determinations of these awards are based on the fiscal, not calendar year.
- C. Spot Awards. Small awards with a value to be determined by the Town Manager can be given by Department Directors or Managers, and/or the Town of Leesburg Town Manager. These discretionary awards are granted on the spot to an employee, or team of employees who perform an outstanding act or service for the Town. Spot awards will not be included during the annual awards ceremony and will be presented as follows:
  - 1. Selection. Department Directors and Managers, and/or the Town Manager may give a Spot Award to any Town employee, or group of employees who have demonstrated outstanding service to that department or the Town, and are not limited to those employees within their department.
  - 2. Nomination. Department Directors or Managers, and/or the Town Manager will complete the Employee Spot Award Form and submit it to the Human Resources Department. Peers may recommend a coworker to a Department Director or to the Town Manager. If an award is being given outside of their own department, the signature of that employee's Department Director or Manager must be obtained prior to notifying the employee.
  - **3.** Award Presentation. The nominating director will provide one copy of the nomination form along with a certificate (to be prepared by Human Resources) to the recipient of the award. The director will keep one copy of the paperwork and will give one copy to the Finance Department.
    - a) If the Spot Award is presented to a team, two options are available: a designated amount can be used to purchase edibles or other items that can be enjoyed by all members of the team, OR cash awards can be

given to each team member in an amount to be determined by the Town Manager, not to exceed the department's allocated amount.

**D.** Outstanding Performer Award. An outstanding performer award may be appropriate when an employee is recognized for exemplary performance. The rewarded performance must be unique and identifiable as an act or series of closely related acts which directly achieved or significantly helped organizational goals.

A one-time payment in an amount to be determined by the Town Manager may be awarded to an individual if it is supported by thorough documentation and approved by the proper levels of management.

- 1. Nomination. Department Directors and Managers, and/or the Town Manager may nominate any Town employee, or group of employees who have demonstrated outstanding service to that department or the Town resulting in monetary savings, exemplifying Town values, identifying a process improvement, initiating productivity enhancements, displaying innovation/creativity, and consistently displaying a positive attitude.
- 2. Selection. Department Directors and Managers must use careful discretion and limit this award to only unique and well deserving cases. Special criteria and guidelines will be put forth by the Awards Committee in conjunction with the Human Resources Department and office of the Town Manager. Final selection will be made by the Awards Committee.
- **3. Award Presentation.** Every attempt shall be made to recognize employees in a timely manner so that the recognition does not lose its impact. The employee will also be recognized at the Annual Award Ceremony in May.

### 12.5 Awards Presentation

- **A. Annual Recognition Event.** Each year the Town will sponsor an event which recognizes employees and to present awards for noteworthy achievements. This event may be a luncheon, reception or other designated event. Special award winners, service award recipients and their Department Directors or Managers, along with the Town Manager, Mayor and Town Council will be invited to participate in this event.
- **B.** Annual Awards Ceremony. Each year, prior to the employee recognition event, award winners and service recipients shall be honored at a ceremony to take place publicly with all employees of the Town, Mayor and Council invited to participate.

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## Section 13: Employee Discipline

## **13.1 Policy**

Discipline is a process that is used to address inappropriate behavior. It is the policy of the Town that discipline or the correction of improper behavior is done at the lowest level, with the first line supervisor. Improper behavior is that which violates laws, policies, regulations, procedures or rules, or behavior which results in unacceptable performance and unethical conduct. Disciplinary action shall be imposed fairly and impartially and shall be proportional to the seriousness of the issue being addressed. Supervisors are primarily responsible for handling disciplinary issues.

# 13.2 Coverage

This section applies to all Town employees including regular full-time and part-time employees as well as flexible employees. All Public Safety Employees, sworn and civilian, are covered by the provisions set forth in this section, but may also be subject to General Orders approved by the Chief Of Police. This section does not apply to the Town Manager or Town Attorney, as they serve at the pleasure of the Town Council.

# 13.3 Causes for Disciplinary Action

The following shall be causes for disciplinary action, however this list shall not be considered all inclusive:

- Habitual tardiness or absenteeism
- Absence from designated work area without permission
- Conducting personal business on Town time without authorization
- Failing to follow safety regulations
- Acts of incompetence
- Absence without leave
- Making false claims of illness or misuse of sick leave
- Failure to report accidents or personal injuries
- Dealing with the public in a discourteous or unprofessional manner
- Insubordination
- Failing to maintain high standards of conduct
- Negligence or carelessness resulting in damage to municipal property or equipment
- Misappropriation, destruction, theft or conversion of municipal or private property
- Proceeding to work under the influence of alcohol, narcotics, or controlled substances without a valid prescription from a physician
- Using alcohol, narcotics, or other controlled substances on municipal property at any time without a physician's prescription
- Operating municipal equipment under the influence of alcohol, narcotics or controlled substances outside of the guidelines set forth by a valid prescription from a physician
- Granting of special favors or privileges, in the course of work, not normally available to citizens or use of confidential information obtained during the course of work for personal gain or private benefit of others

- Using or attempting to use political influence in the securing of a promotion, leave of absence, transfer or any change in status as an employee of the Town
- Violating any Town Policies including but not limited to Equal Employment Opportunities, Sexual Harassment, and Internet Policies
- Being convicted or admitting to participation of a felony or serious misdemeanor crime that could negatively affect their job or job performance.
- Acts of misconduct while on duty
- Falsification of Town records and/or documents
- Employee behavior that results in the inability of the employee to carry out the essential functions of his/her job
- Violating any provision of the Town's Social Media Policy, or representing the Town in a negative light online in any manner

### 13.4 Disciplinary Actions

Disciplinary actions shall be proportional to the seriousness of the violation and shall generally be progressive in nature. Disciplinary actions may include some of the following:

- <u>Oral Reprimand</u> To advise the employee that continued violations will not be tolerated. A supervisor may keep a memo to record the reprimand that is given to the employee and goes into the employee's personnel file.
- Written Reprimand A copy goes to the Department Director or Manager, and to the Human Resources Department for the employee's personnel file.
- <u>Suspension</u> Requires notification from the Department Director or Manager through Human Resources Department and requires approval from the Town Manager.
- <u>Dismissal</u> Requires approval from the Town Manager for regular employees, but not for flexible employees.
- Other forms of disciplinary action as deemed appropriate by the Town Manager

### 13.5 Discipline Procedure

It is the responsibility of the supervisor to speak with the employee concerning the conduct requiring disciplinary action. The actions that can be taken for correcting disciplinary problems will depend on the severity of the action. The supervisor should keep a log to document the steps taken.

The possible disciplinary actions are enumerated in Section 13.4 Disciplinary Actions of this manual. If a written reprimand is warranted, a copy needs to go to the employee, his/her Human Resources personnel folder, and the Department Director or Manager.

If the situation requires that the employee be suspended or dismissed, Town Manager approval will be required.

# 13.6 Employee Appeal

If the employee feels he/she is being wrongly disciplined, he/she may appeal the decision through the grievance procedures. See Section 14 Grievance Process in this manual.

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### **Section 14: Grievance Process**

### **14.1 Statement of Policy**

The Town is committed to the policy that Town employees will receive fair and equitable treatment in all aspects of human resources management (Merit Principle #1). The purpose of this policy is to provide a clearly defined process that allows employees of the Town to submit a grievance if they feel they have not been treated fairly and equitably, and that such grievances shall be handled in a prompt, fair and orderly manner. Further, employees must feel that they can file a grievance without threat of discrimination, coercion, recrimination, restraint or reprisal.

### 14.2 Coverage of Personnel

This grievance procedure is applicable to Town personnel as follows:

- **A.** Regular full-time and regular part-time employees in authorized positions listed in the personnel definition section as approved by the Town Council, are eligible to file grievances under this procedure with the following exceptions:
  - 1. The Town Manager
  - 2. The Town Attorney
  - 3. Employees serving a probationary period
  - 4. Employees whose terms of employment are limited by law
  - 5. Appointees of elected individuals or selected groups
  - **6.** Flexible, limited term and seasonal employees
- **B.** The Town Manager shall determine the officers and employees by position excluded from this grievance procedure and shall maintain a list of such positions in the Department of Human Resources.
- C. The Equal Employment Opportunity Commission (EEOC) Discrimination Complaint Procedure promotes equal employment opportunities for Town employees and provides a means for internal resolution of sexual harassment complaints, and/or discrimination complaints which are based on race, color, religion, national origin, gender, age, political affiliation, marital status, disability or sexual orientation.

### **14.3 Police Officer Procedural Guarantees**

**A.** Sworn police officers of the Town are provided certain procedural rights in matters which could lead to dismissal, demotion, suspension, or transfer for punitive reasons. These rights are mandated by the Law Enforcement Officers' Procedural Guarantee Act, Section 9.1-500-507, Code of Virginia (1950), as amended. Sworn officers, with the exception of the Chief of Police and officers on probation may elect to proceed under the Town's grievance procedure, or the Law Enforcement Officers' Procedural Guarantees, but not both procedures.

**B.** Nothing in this section will be construed to prohibit the informal counseling of a law enforcement officer by a supervisor for a minor infraction of policy or procedure which does not result in a disciplinary action.

### **14.4 Definition of Grievance**

The grievance shall be a complaint or dispute by an eligible Town employee relating to his or her employment, including but not limited to:

- **A.** Disciplinary actions, including dismissals, disciplinary demotions, and suspensions, provided that dismissals result from formal discipline or unsatisfactory job performance; **Performance evaluations are not grievable**; see section 11.14 of this manual, Appeals of Evaluations.
- **B.** The application of personnel policies, procedures, rules and regulations, including the application of policies involving matters referred to in Section 15.4 below;
- **C.** Discrimination on the basis of race, color, religion, national origin, gender, age, political affiliation, marital status, disability, or sexual orientation;
- **D.** An act of retaliation as a result of the participation in a grievance action or because the employee, in complying with any law of the United States or of the Commonwealth, has reported any violation of such law to a governmental authority, has sought any change in law before the Congress of the United States or the General Assembly, or has reported an incidence of fraud, abuse, or gross mismanagement.

### **14.5 Town Responsibilities**

The Town shall continue to have the exclusive right to manage the affairs and operations of government. Accordingly, the following complaints are nongrievable except where such actions affects an employee who has been reinstated within the previous six months, as a result of the final determination of a grievance, termination, layoff, demotion or suspension from duties because of lack of work, reduction in work force, or job abolition:

- **A.** Establishment and revision of wages or salaries, position classification or general benefits:
- **B.** Work activity accepted by the employee as a condition of employment or work activity which may reasonably be expected to be a part of the job requirements;
- **C.** The contents of ordinances, statutes or established personnel policies, procedures, rules and regulations;
- **D.** Failure to promote except where the employee can show that established promotional policies or procedures were not followed or applied fairly,
- **E.** The methods, means and personnel by which work activities are to be carried out, including, but not limited to: (1) provision of equipment, tools and facilities

necessary to accomplish tasks; (2) scheduling of manpower/personnel resources; and (3) training and career development.

- **F.** The hiring, promotion, transfer assignment and retention of employees within the Town;
- **G.** The relief of employees from duties of the Town government in emergencies. In any grievance brought under the exception to provision (f) of this section, the action shall be upheld upon a showing by the Town that: a) there was a valid business reason for the action, and b) the employee was notified of the reason in writing.

### **14.6 Grievance Filing Procedure**

- A. Overview. All grievable employment complaints and disputes will be administered in the manner here specified and processed within the stated time limits. Personal face-to-face meetings are required for all steps, but may be waived for step 1 upon request from the grievant. With the exception of the final management step, the only persons who may normally be present in the management step meeting are the grievant, the appropriate Town official at the level at which the grievance is being heard, and appropriate witnesses for each side. Witnesses shall be present only while actually providing testimony. At the final management step, the grievant, at his/her option, may have present a representative of his/her choice. If the grievant is represented by legal counsel, local government likewise has the option of being represented by counsel.
- **B.** Multiple Grievances. Prior to appointing a hearing officer, multiple grievances may be treated by the parties in a joint manner. The parties could agree to address two or more grievances at any given management step. If more than one grievance is pending involving the same factual background and the same issues or policies, either party may request consolidation for hearing purposes. Accordingly, grievances may be consolidated for hearing without a request from either party.

#### C. Filing Process

See the SOP entitled "Grievance Filing Process" for the procedure to file a grievance.

### 1. Step 1: File Grievance with Immediate Supervisor

An employee who has a grievance shall discuss the problem with his/her immediate supervisor. A grievance alleging discrimination, harassment or retaliation by the immediate supervisor may be initiated with the next level supervisor/manager or other management official.

a) Within 20 business days of the occurrence of the event to be grieved or knowledge of such occurrence, whichever is later, the employee must present this initial statement of grievance to the his/her immediate supervisor.

b) The immediate supervisor (or other management official) will investigate such complaint and respond to the employee within five business days after this initial discussion.

# 2. <u>Step 2: Meeting with Immediate Supervisor and Department Director or Manager.</u>

- i. If the response from step 1 is not acceptable to the grievant, the grievant may file, within five business days from his or her receipt of the supervisor's response to step 1, a written grievance.
- **ii.** The grievant must present this written grievance to the immediate supervisor and forward a copy to the Department Director. The grievance must be filed on a grievance form and must specify the relief sought.
- **iii.** The immediate supervisor and the Department Director will meet with the grievant **within two business days** after receipt of the written grievance to discuss the grievance. Human Resources should provide a copy of the employee's file to the Department Director or Manager for use during this meeting.
- **iv.** Within three business days after this meeting, the Department Director will respond to the grievance in writing.

### 3. Step 3: Meeting with Town Manager.

- i. If the Department Director's written reply from step 2 is not acceptable to the grievant, the grievant may request, in writing, a meeting with the Town Manager for further consideration of the grievance. This request must be made within **three business days** from receipt of the reply from the Department Director.
- **ii.** This meeting shall be scheduled within **ten business days** from receipt of the request from the grievant. Human Resources should provide a copy of the employee's file to the Department Director or Manager for use during this meeting.
- **iii.** The Town Manager will hear both sides of the dispute, investigate causes, and provide a written reply to the grievant within **five business days** of the meeting.

### 4. Step 4: Request for Panel Hearing

**i.** If the Town Manager's reply from step 3 is not acceptable to the grievant, the grievance may request a panel hearing.

- **ii.** The request for a panel hearing must be made on the grievance hearing request form to the Town Manager. This form is available electronically on the Town's website, or through the Human Resources Department.
- **iii.** Request for a panel hearing must be received by the Town Manager within **five business days** after the receipt of the step 3 reply.

### 14.7. Compliance

- **A.** After the initial filing of a written grievance, failure of either party to comply with all procedural requirements of the grievance procedure, including the panel hearing, without just cause, shall result in a decision in favor of the other party on any grievable issue, provided the party who is not in compliance fails to correct the noncompliance within five workdays of receipt of written notification. Such written notification by the grievant shall be made to the Town Manager, or appointed designee.
- **B.** The Town Manager or appointed designee, at his/her option, may require a clear written explanation of the basis for just cause extensions or exceptions. The Town Manager or appointed designee shall determine compliance issues. Compliance determinations made by the Town Manager shall be subject to judicial review by filing a petition with the Loudoun County Circuit Court within **thirty calendar days** of the compliance determination.

### 14.8 Qualification for Panel Hearing

#### A. Qualifying Actions

Not all grievances proceed to a hearing. Only grievances that challenge certain actions qualify for a hearing.

#### **B.** Actions Which Automatically Qualify

- **A.** Formal discipline (with or without written notice), and;
- **B.** Dismissal for unsatisfactory performance.

### C. Actions Which May Qualify

The grievant may qualify for a hearing if (1) it claims, and (2) the facts, taken as a whole, raise a sufficient question as to whether an adverse employment action has occurred, as a result of one or more of the following:

- **1. Unfair application or misapplication** of state and Town personnel policies, procedures, rules, and regulations;
- **2. Discrimination** on the basis of race, color, religion, national origin, gender, age, political affiliation, marital status, disability or sexual orientation;

- **3. Retaliation** for participating in the grievance process, complying with any law or reporting a violation of such law to a governmental authority, seeking to change any law before Congress or the General Assembly, reporting an incidence of fraud, abuse, or gross mismanagement, or exercising any right otherwise protected by law; or
- **4. Informal discipline** for example, transfers, assignments, demotions, and suspensions which are not accompanied by formal discipline (a written notice) but which are taken primarily for disciplinary reasons.

### D. Actions Which Do Not Qualify

Claims that relate solely to the following issues do not qualify for a hearing:

- **1.** Establishment or revision of wages, salaries, position classifications, or general benefits;
- **2.** Contents of statutes, ordinances, personnel policies, procedures, rules, and regulations;
- **3.** Means, methods, and personnel by which work activities are undertaken;
- **4.** Hiring, promotion, transfer, assignment, and retention of employees;
- **5.** Termination, layoff, demotion, or suspension from duties because of a lack of work, reduction in work force, or job abolition;
- **6.** Work activity accepted by an employee as a condition of employment or which reasonably may be expected to be part of the content of the job;
- 7. Relief of employees from duties in emergencies; or
- **8.** Informal supervisory actions for example, interim evaluations, counseling memoranda, and oral reprimands.

The fact that the claim challenges an action under this section does not preclude it from qualifying if (1) the grievance claims, and (2) the facts, taken as a whole, raise a sufficient question as to whether the action constituted an adverse employment action that was improperly tainted by (a) misapplication or unfair application of policy, (b) discrimination, (c) arbitrary performance evaluation, (d) retaliation, or (e) unwarranted discipline.

### 14.9 Determination of Qualification for Panel Hearing

**A.** Decisions regarding grievances and access to the procedure shall be made by the Town Manager or appointed designee, at any time prior to the panel hearing, at the request of the Town or grievant, within ten business days of the request.

- **B.** The Town Attorney shall not be authorized to decide the question of grievability.
- **C.** A copy of the panel hearing ruling shall be sent to the grievant. Decisions of the Town Manager or appointed designee may be appealed to the Loudoun County Circuit Court for a hearing on the issue of whether the grievance qualifies for a panel hearing.
- **D.** Proceedings for the review of the decision of the Town Manager or appointed designee shall be instituted by the grievant by filing a notice of appeal with the Town Manager within ten business days from the date of receipt of the decision and giving a copy thereof to all other parties within ten business days.
- **E.** Thereafter, the Town Manager or appointed designee shall transmit to the clerk of the court to which the appeal is taken:
  - a. Copy of the decision of the Town Manager,
  - **b.** Copy of the notice of appeal, and
  - **c.** The exhibits.
- **F.** A list of the evidence furnished to the court shall also be furnished to the grievant. The failure of the Town Manager or appointed designee to transmit the record shall not prejudice the rights of the grievant. The court, on the motion of the grievant may issue a writ of certiorari requiring the Town Manager to transmit the record on or before a certain date.
- **G.** Within thirty business days of receipt of such records by the clerk, the court, without a jury, shall hear the appeal on the record transmitted by the Town Manager or his or her designee and such additional evidence as may be necessary to resolve any controversy as to the correctness of the record. The court, in its discretion, may receive such other evidence as the ends of justice require. The court may affirm the decision of the Town Manager or his or her designee, or may reverse or modify the decision. The decision of the court shall be rendered no later than the fifteenth business day from the date of the conclusion of the hearing. The decision of the court is final and may not be appealed.

### **14.10 Procedures for and Conduct of Grievance Panel Hearings**

A. Except as otherwise noted, the following rules apply to all levels of grievance hearings.

### 1. Role of the Human Resources Manager

a) The Human Resources Manager or his/her designee shall advise both employees and supervisors in matters concerning this grievance procedure.

- b) Where a grievant appeals the Step 2 or Step 3 decision, the Human Resources Manager or his/her designee shall transmit the grievance record to the administrative hearing officer (if proceeding under the Law Enforcement Officers' Procedural Guarantee Act) or the grievance panel, as the case may be, at the next higher level.
- c) During Step 3 and Step 4 hearings, the Human Resources Manager or his/her designee shall aid the administrative hearing officer (if proceeding under the Law Enforcement Officers' Procedural Guarantee Act) or grievance panel, as the case may be, as facilitator and advisor on personnel-related matters.
- **d**) Neither the Human Resources Manager nor his/her designee shall be present during the grievance panel's private deliberations and decision-making process.
- **e**) Time intervals specified in Steps 1 through 4 may be extended by mutual consent of the parties.
- **f)** Assure that all requirements for the Americans with Disabilities Act of 1990 are met for any parties participating in the Grievance Process.

#### **B.** Scheduling

- 1. When a deadline falls on a Saturday, Sunday, or Town holiday, the next business day that is not a Saturday, Sunday, or Town holiday shall be considered the last business day.
- **2.** As far as practical, all grievance hearings shall be held during normal Town working hours.
- **3.** Town employees who are necessary participants at grievance hearings shall not lose pay for time necessarily lost from their jobs and will not be charged leave because of their attendance at such hearings.
- **4.** At the Step 4 hearing, the grievant, at his option, may have present a representative of his choice. The grievant may be represented by legal counsel. The Town likewise has the option of being represented by counsel.

### C. Pre-hearing Conference

A pre-hearing conference is required and, at the administrative hearing officer's (if proceeding under the Law Enforcement Officers' Procedural Guarantee Act) or the grievance panel's discretion, may be conducted in person or by telephone. This conference provides the opportunity to manage the hearing by addressing procedural and evidentiary issues. It allows either party to request a particular witness or a particular document to be available during the hearing. The Town must make available any employee ordered by the hearing officer to appear as a witness.

#### D. Recording

- 1. The use of recording devices or a court reporter is not permitted at Step 1, 2, and 3 hearings. Only Step 4 hearings may be recorded. Where a Step 4 hearing is recorded, it will be the responsibility of the Human Resources Manager or his/her designee to make the recording. There will be no other recording permitted. If the grievant desires a transcript of the hearing, he shall bear the costs thereof.
- **2.** Hearings are not intended to be conducted like proceedings in court and the rules of evidence do not necessarily apply.

### E. Privacy

- 1. At Steps 3 and 4, the hearing officer or the grievance panel, as the case may be, shall have the discretion to limit the attendance at the hearing of persons not having a direct interest in the hearing; however, the Human Resources Manager and/or his designee may be present at any hearing.
- 2. At the request of either party, Step 3 and Step 4 hearings shall be private.

#### F. Witnesses and Evidence

- 1. Except in cases involving discipline or in cases where the administrative hearing officer (if proceeding under the Law Enforcement Officers' Procedural Guarantee Act) or the grievance panel, as the case may be, determines otherwise, the grievant shall present his evidence first.
- 2. The administrative hearing officer (if proceeding under the Law Enforcement Officers' Procedural Guarantee Act) or grievance panel, as the case may be, shall determine the propriety of and the weight to be given the evidence submitted.
- **3.** Both the grievant and the Town may call appropriate witnesses. All witnesses, including the grievant, shall be subject to examination and cross-examination. The Town shall make available for hearing any employee ordered by the Human Resources Manager or designee to appear as a witness.
- **4.** Witnesses shall be present only while actually giving testimony.
- **5.** The grievant shall not be entitled to recover more than that which he/she has lost.

#### G. Relief

Where a grievant has obtained partial relief at one level of this grievance procedure but decides to appeal to the next higher level, the filing of a request form to the next higher level shall constitute rejection of, and relinquishment of any claim to, any and all relief granted at the previous level.

#### H. Fees

- 1. An employee is entitled to an award of reasonable attorney's fees if he or she files a grievance that challenges his or her discharge; is represented by an attorney at hearing; and "substantially prevails" on the merits of the grievance; unless special circumstances make an award unjust.
  - "Substantially prevail" means the administrative hearing officer's (if proceeding under the Law Enforcement Officers' Procedural Guarantee Act) or the grievance panel's decision must contain an order that the agency reinstate the employee to his or her former (or a similar) position.
- 2. Within 15 days following the administrative hearing officer's (if proceeding under the Law Enforcement Officers' Procedural Guarantee Act), or the grievance panel's initial decision ordering reinstatement, said officer must receive from counsel for the grievant a petition for the award of reasonable attorney's fees. This petition must include an affidavit itemizing services rendered, time billed, and hourly rate not to exceed \$144 per hour. This petition must be provided to the Town at the time it is submitted to the hearing officer.

### 14.11 Grievance Panels and Panel Hearings

#### A. Selection of Grievance Panel.

- 1. Within five business days of receipt of the Step 4 request form, the Town Manager or his/her designee shall appoint a member to serve on a grievance panel. The panel members are selected from a list maintained by the Human Resources Department. The grievant shall select the second member of the grievance panel. The third member is selected by these two panel members.
- 2. If the panel member appointed by the grievant and the panel member appointed by the Town Manager or his/her designee cannot agree upon a third panel member within 20 business days of the Town's receipt of the grievant's Step 4 request form, the third member shall be appointed by the Chief Judge of the Loudoun County Circuit Court.

### B. Eligibility to Serve on a Grievance Panel

1. The panel shall not be composed of any persons having direct involvement with the grievance being heard by the panel, or with the complaint or dispute, giving rise to the grievance. Managers who are in a direct line of supervision of a grievant, persons residing in the same household as the grievant, and the following relatives of a participant in the grievance process or a participant's spouse are prohibited from serving as panel members: spouse, parent, child, descendants of a child, sibling, niece, nephew, and first cousin. No attorney having direct involvement with the subject matter of the grievance, nor a

- partner, associate, employee, or co-employee of the attorney shall serve as a panel member
- **2.** The following rules apply to Step 4 grievance panels and the conduct of Step 4 grievance panel hearings:
  - **a)** The grievant shall bear the reasonable costs and expenses, if any, of his panel members.
  - **b)** The Town shall bear the reasonable costs and expenses, if any, of its panel members and those of the third panel member unless the grievant objects. Upon objection, the reasonable costs and expenses of the third panel member shall be shared equally between the Town and the grievant.
  - c) No person shall receive any compensation, whether monetary or otherwise, for his time in serving as a member of a grievance panel. Notwithstanding this prohibition, a Town employee serving as a member of a grievance panel may receive his usual salary for the period he serves on such a panel.
  - **d)** The panel shall set the date, time, and location for hearing the grievance and shall notify the parties within three (3) business days.
  - e) At the request of the grievant, at least ten (10) business days prior to the scheduled panel hearing, the grievant and his attorney shall be allowed access to and copies of all relevant files intended by the Town to be used by it at the panel hearing.
  - f) The grievant shall furnish to the Town copies of all documents, exhibits, and a list of witnesses it intends to use at the panel hearing seven business days in advance of the hearing. Three business days after receiving these items from the grievant, the Town shall furnish to the grievant copies of all documents, exhibits, and a list of witnesses it intends to use at the panel hearing.
  - g) Both the grievant and the Town may be represented by legal counsel or other representative at the panel hearing. Such representatives may examine, cross-examine, question, and present evidence on behalf of the grievant or the Town before the panel without being in violation of the provisions of Virginia Code §54.1-3904.
  - **h)** The panel shall have the authority to determine the admissibility of evidence without regard to the burden of proof, or the order of presentation of evidence, so long as a full and equal opportunity is afforded to all parties for the presentation of their evidence.

- i) All evidence shall be presented in the presence of the panel and the parties except by mutual consent of the parties.
- j) The decision of the panel should be rendered as soon as possible, but, in any case, not later than five business days following the conclusion of the hearing.
- **k**) The panel shall have the authority, if it finds (based on the greater weight of the evidence) that the grievant has been denied a benefit or wrongly disciplined without just cause (where such cause is required) to reverse, reduce, or otherwise modify such action and, where appropriate, to order the reinstatement of such employee to his former position with back pay.
  - i. Back pay shall not exceed pay for time actually lost due to such suspension or discharge, in an amount the panel believes equitable.
  - **ii.** Any award of back pay shall be offset by interim earnings the grievant earned during the period of separation.
  - iii. The panel also has the power to uphold the Town's action.
- 1) The panel shall not have authority to do any of the following:
  - i. Formulate policies or procedures.
  - ii. Alter existing policies or procedures.
  - **iii.** Circumscribe or modify the rights of the Town as outlined in this procedure.
  - **iv.** Exonerate an employee from all discipline when the guilt of the employee is admitted or is beyond question in the view of the panel.
  - **v.** Grant relief greater than that which the grievant has requested in the request form.
  - vi. Grant partial relief
- **m**) The majority decision of the panel, acting within the scope of its authority, shall be final and binding, subject to existing policies, procedures, and law.

- n) The Human Resources Manager or designee must be notified of any withdrawal of grievance and/or settlement between the parties prior to the issuance of a hearing decision.
- **o)** The panel decision shall be provided within 5 business days after the panel hearing to all parties. In hearings contesting formal discipline, if the hearing panel finds that:
  - i. The employee engaged in the behavior described in the written notice;
  - **ii.** The behavior constituted misconduct or was in violation of the law thereof; and
  - iii. The department's discipline was consistent with law and policy;
  - **iv.** The department's discipline must be upheld and may not be mitigated, unless under the record evidence, the department's discipline exceeds the limits of reasonableness.
- **p)** A hearing panel must consider and assess mitigating and aggravating circumstances, and may mitigate only if under the record evidence the agency's action exceeds the bounds of reasonableness.
  - i. Examples of circumstances under which mitigation may be appropriate because of the department's discipline "exceeds the limits of reasonableness" includes:
    - Lack of Notice: The employee did not have notice of the rule, how the department interpreted the rule, and/or the possible consequences of not complying with it. However, an employee may be presumed to have notice of written rules if those rules had been distributed or made available to the employee. Proper notice of the rule and/or its interpretation by the department may also be found when the rule and/or interpretation have been communicated by word of mouth or by past practice. Notice may not be required when the misconduct is so severe, or is contrary to applicable professional standards, such that a reasonable employee should know that such behavior would not be acceptable.
    - Inconsistent Application: The discipline is inconsistent with how other similarly situated employees have been treated.

• Improper Motive: The discipline was tainted by improper motive, such as retaliation or discrimination.

### **14.12 Implementation of Panel Decisions**

- **A.** The question of whether the relief granted by a panel is consistent with written policy shall be determined by the Town Manager or his designee, unless the Town Manager or his designee has a direct personal involvement with the event or events giving rise to the grievance, in which case the decision shall be made by the Chief Judge of the Loudoun County Circuit Court.
- **B.** Either party may petition the Circuit Court of the County of Loudoun for an order requiring implementation of the panel decision. This petition must specify the basis for the Town's position that the hearing decision is contradictory to law.

### 14.13 EEO Discrimination Complaint Procedure for Town Employees

The Town is an Equal Opportunity Employer. It is committed to the maintenance and promotion of nondiscrimination by incorporating sound merit principles in all aspects of human resource management affecting its employees and applicants. It shall provide equal opportunity to all employees in the service of the Town and all applicants on the basis of race, color, religion, national origin, gender, age, political affiliation, marital status, disability or sexual orientation.

This procedure may be used by all Town employees.

#### A. Administration of the Procedure

#### a. Administration

The Human Resources Manager or designee shall be responsible for administration of the procedure and to assure compliance therewith. Any interpretation of the procedure will be reviewed and approved by the Town's legal counsel prior to its issuance.

### b. Confidentiality

The identity of the complainant, and all records developed during the investigation of the complaint, shall be considered confidential and shall not be released except as required by law. The Human Resources Manager or designee shall be responsible for maintaining such confidentiality.

### **B.** Definitions

For the purposes of this procedure, the following terms have been defined:

#### 1. Discrimination

The demonstration of bias, whether intended or not, against an employee(s) with respect to the terms and conditions of his or her employment on the basis of the employee's race, color, religion, national origin, gender, age, political affiliation, marital status, disability or sexual orientation. Such bias may be demonstrated by the actions of another employee, of a non-employee, or by the

application of a Town, departmental, divisional or other policy, practice or procedure to an employee or group of employees.

#### 2. Sexual Harassment

Unwelcome sexual advances, requests for sexual favors, and/or other verbal or physical conduct of a sexual nature when:

- a) Submission to such conduct is made either explicitly or implicitly a term or condition of an employee's employment;
- **b)** Submission to, or rejection of, such conduct by an employee is used as a basis for employment decisions affecting such employee; or
- **c**) Such conduct has the purpose or effect of unreasonably interfering with an employee's work performance or of creating an intimidating, hostile or offensive working environment.

### 3. Complainant

The Town employee who files a complaint of discrimination and/or sexual harassment with the Human Resources Manager or designee.

### 4. Respondent

The individual named in the discrimination and/or sexual harassment complaint as having taken the action which is the basis of the complaint, or the individual responsible for drafting and/or implementing a policy, practice or procedure.

#### C. Informal Procedure

The Human Resources Manager or designee shall encourage the complainant to discuss the complaint with the respondent. The Human Resources Manager or designee may be present during such discussions if either party requests such presence. If either the complainant or respondent do not agree to discuss the complaint informally, or if the parties are unable to resolve the complaint through informal discussions, the complainant may proceed to the formal procedure.

#### **D.** Formal Procedure

For the procedure to file a formal complaint, and other such information, see the SOP entitled "EEO Discrimination Complaint Filing Process."

#### 1. Formal Complaint

An employee who has a complaint of discrimination and/or sexual harassment may initiate a formal complaint by submitting a written statement to the Human Resources Manager. The written statement shall include the following information:

a. A description of the action, policy, practice or procedure upon which the complaint is based;

- b. If the complaint is based on an action, the date(s) of that action;
- c. If the complaint is based on an action by an employee, the name of that employee;
- d. The nature of the alleged discrimination or sexual harassment;
- e. Whether or not the complainant has informally discussed the matter with the respondent or supervisor; and, if so, the results of the discussion(s); and
- f. Whether or not the complainant has filed a separate grievance through another agency.
- g. Town procedure(s) or has filed a charge of discrimination with the EEOC.

### 2. Timeframe for Filing a Complaint

When the complaint involves an action, the written statement shall be filed within **twenty** (20) calendar days of the date upon which the action described in the complaint occurred. When the complaint involves a Town policy, practice or procedure, the written statement may be filed at any time.

### 3. Response to the Complaint

- a. Within ten (10) calendar days of receipt of the written statement, the Human Resources Manager shall conduct an interview with the complainant.
- b. Within ten (10) calendar days of the complainant's interview, the Human Resources Manager shall notify the respondent in writing that a complaint has been filed and that an interview has been conducted. Such notification shall include a summary of the written statement and the interview.
- c. Within ten (10) calendar days of the receipt of notification from the Human Resources Manager, the respondent shall provide the Human Resources Manager or designee with a written reply to the complaint.

#### 4. Investigating the Complaint

When the respondent's written reply has been received by the Human Resources Manager or designee, the Director shall:

- a. Provide an opportunity for the complainant and the respondent to meet with the Human Resources Manager or designee to discuss the complaint;
- b. Interview all individuals whom the parties have identified as having pertinent information; and
- c. Review all documents provided by both parties.

#### **5.** Conclusion of the Procedure

- a. Within ten (10) calendar days of the date on which the investigation is concluded, the Human Resources Manager or designee shall prepare a report of the investigation and shall present copies of the report to the Town Manager and Town Attorney for their review.
- b. If the Human Resources Manager or designee determines that there is no probable cause to believe that discrimination and/or sexual harassment has occurred, the complaint shall be dismissed, and the complainant and respondent shall be notified in writing of the dismissal of the case.
- c. If the Human Resources Manager or designee determines that there is probable cause to believe that discrimination and/or sexual harassment has occurred, the Director shall recommend an appropriate remedy to the Town Manager.

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### Section 15: Employee Separation/Retirement

### **15.1 Policy**

The Town desires to have procedures in place to successfully guide the employee through their transition to achieve separation or retirement from the Town.

### 15.2 Application

The provisions of this section apply to all employees of the Town.

### 15.3 Types of separation from employment with the Town

- **A. Resignation:** The voluntary separation of an employee at his/her request.
- **B.** Reduction in Work Force (RIF): A temporary or permanent separation of an employee (without cause) but due to the lack of funding or work. A RIF may be voluntary with or without incentive or involuntary.
- **C. Dismissal**: The involuntary separation of an employee.
- **D. Job Abandonment:** Separation of employment due to the failure of an employee to report to work for a period of three (3) consecutive work days, without appropriate notice to their supervisor.
- **E. Retirement:** An action or status of an employee who is eligible for, and receives VRS retirement benefits, and who leaves Town employment for that reason.
- **F. Disability Separation:** Separation of employment due to an illness or injury, which keeps the employee from performing the essential functions of the job.
- **G. Separation:** The voluntary or involuntary separation of an employee from employment with the Town of Leesburg.
- **H. Elimination of Positions**: Specific jobs or classes within departments or specific work areas may be eliminated when determined by Town Council to no longer serve the goals of the Town.
- **I. Separation for drug or alcohol use:** Employees will not be eligible for re-hire after termination for a positive drug and or alcohol test.

### **15.4 Separation Procedures**

The Town has established the following separation procedures to be utilized when an employee separates from employment with the Town:

- **A. Separation Procedure Checklist** The employee's supervisor or designee shall complete a Separation Procedure Checklist (Form C-12 of Appendix C) prior to the employee's last workday. Once completed, the Separation Procedure Checklist should be forwarded to the Human Resources Department. Completion of the checklist ensures that:
  - 1. Computer and building security access is deleted by contacting the IT Department and the Building Supervisor;
  - 2. Items constituting Town Property that have been distributed to Town employees is returned;
  - 3. The Report of Separation is completed;
  - 4. The Personnel Action Form is completed;
  - 5. The employee is provided the opportunity for an Exit Interview;
    - i. The SOP entitled "Exit Interview" should be referenced for all necessary information.
  - 6. The Personnel Action Form, Report of Separation, and Separation Procedure Checklist have been provided to the Human Resources Department;
  - 7. The employee has been deleted from any departmental lists/accounts; and
  - 8. The employee has made arrangements to receive his/her last pay check.

Department Directors and Managers may also make use of an internal checklist to ensure that all Town property is collected prior to the employee's separation.

#### **B.** Resignation

When a department receives notice that an employee intends to resign, an effort should be made by the Department Director or Manager, or his/her designee to advise the employee that he/she should provide written notice of intent to resign at least two weeks prior to the date of the last\_work day. This will ensure that the employee resigns in good standing. Failure to comply with this expectation shall be entered on the employee's personnel record and may be grounds for refusal to rehire the employee. Employees are expected to work their entire two weeks unless otherwise approved by the supervisor. When a letter of resignation has been submitted, it should be attached to the Personnel Action Form, the Report of Separation, and the Separation Procedure Checklist and immediately forwarded to the Human Resources Department to avoid overpayment of salary.

#### C. Retirement

A Town employee eligible and considering retirement should meet with the Benefits Administrator to receive counseling on the retirement process and receive the Retirement Packet provided by the VRS. It is important to apply for retirement benefits three to four months before the date of retirement. The application must be received by VRS according to the current timeline on the VRS website, varetire.org. That timeline is currently at least 60 days, but not more than four months before the effective date of retirement. The Town makes

contributions to each employee's retirement, for the current contribution amount check with the plan administrator.

### **D.** Involuntary Separations (Dismissals)

See the SOP entitled "Dismissal Process" for information relevant to dismissal of an employee and the steps to be taken in such circumstances. Note that all non-probationary, full-time and part-time employees are entitled to make use of the Town's Grievance Procedure in Section 14 of this manual.

All non-probationary, full-time employees are entitled to make use of the Town's Grievance Procedure in Section 14 of this manual.

Once the determination has been made to dismiss terminate an employee, the supervisor or designee will complete the Separation Procedure Checklist. Unless the reason for dismissal termination is based upon a sole incident of misconduct, the supervisor should review the employment history of the employee to insure that all pertinent data to support the dismissal termination action is included on the Report of Separation. Information provided on the Report of Separation shall be specific (i.e. date of counseling, purpose of counseling, letter of reprimand, excessive absenteeism, including dates, specific violation of policies, procedures, orders, dates and circumstances, etc.). The Report of Separation, completed by the supervisor and reviewed by the Department Director or designee, will be attached to the Personnel Action Form reporting the termination.

#### E. Reduction-in-Work Force

When the Director of Finance and Administrative Services certifies to the Town Manager that revenue projections indicate that funds will not be available to meet future payroll obligations at current staffing levels, the Town Manager shall determine the practicality of the following actions in lieu of a reduction in force:

- 1. Elimination of overtime work.
- **2.** Delay of appointments to vacant positions.
- **3.** Appointment of lower grade employees to vacant positions.
- **4.** Conversion of some positions from full-time to part-time status.

After the Town Manager certifies to the Town Council that revenue is insufficient or that the fiscal impact of the revenue is insufficient to avoid a reduction in work force, the following order should be considered:

**1.** Voluntary reduction in force (with or without incentives as determined by the Town Manager after consultation with Town Council).

- **2.** Flexible part-time employees.
- **3.** Regular part-time employees.
- **4.** All other employees: All positions will be evaluated on a case by case basis to determine which positions are the most necessary to maintain optimal service for the Town. Each director should consider and rate the necessity of each position from most important to least important and consider the past performance of each employee. Whenever applicable, when considering employees of equal performance quality and pay grades, the employee's time in service to the Town should be considered.
- **5.** Employees who were separated by a reduction in work force shall be placed at the top of the appropriate eligibility register for their position, for a one-year period, based on the order of reduction in work force within their classification.

Employees are not entitled to make use of the Town's grievance procedure in Section 14 of this manual in the event that there is a separation pursuant to Section 15.4 (D).

#### F. Elimination of Positions

Specific jobs or classes within departments or specific work areas may be eliminated when determined by the Town Manager after consultation with the Town Council to no longer serve the goals of the Town. Employees whose jobs are eliminated shall be placed at the top of the appropriate eligible register for a position within their classification.

Employees are not entitled to make use of the Town's grievance procedure in Section 14 of this manual in the event that there is a separation pursuant to Section 15.4 (E).

### **15.5 Collection of Town property**

The Department Director or Manager shall provide the equipment required for the employee to perform his/her job. A written copy of the assigned property will be maintained by each department. The Town employee is responsible for the safekeeping and maintenance of all delegated property and may be held liable for loss, damage, theft, or misuse.

An assigned property exit inventory will be conducted by the Department Director or Manager, or his/her designee whenever assigned property accountability changes occur due to a Town employee separating or transferring to another department. Failure to perform this exit inventory will result in the Department Director or Manager being responsible for the assigned property until such time it is reassigned to a specific employee.

In the event of the separation or reassignment of a Department Director or Manager, the assigned property exit inventory would be conducted by the Town Manager. The exit inventory would also apply to all director assigned property. However, the Town Manager may require a complete department inventory since the Department Director or Manager is the primary custodian for all departmental property.

In the event of separation of an employee other than a Department Director or Manager, the exit inventory shall be completed using the Separation Procedure Checklist, and a final inventory is to be completed during the final meeting between the Department Director or Manager, the Human Resources Manager, the Director of Finance and Administrative Services, the Town Manager, and the employee.

The completed assigned property exit inventory report shall be signed by the Department Director or Manager, and employee. Final results of the exit inventory will be forwarded to the Town Manager and Human Resources Department. The employee may be held responsible for any discrepancies in the assigned property exit inventory. The Town Manager is authorized to withhold wages due to the employee if the employee fails to reimburse the Town for discrepancies in the assigned property exit inventory. For more information on withholding employee wages, see Section 5.9(E) of this Manual.15.6 Retirement Benefits

#### A. Health Insurance:

- 1. Employees who retire under the state retirement system with 20 years or more of Town service shall be required to pay 10% of the monthly individual health insurance premium and the supplemental Medicare insurance.
- 2. Employees who retire under the state retirement system with at least 15 but less than 20 years of Town service shall be required to pay 50% of the monthly individual health insurance premium and supplemental Medicare insurance.
- **3.** Employees eligible for retirement benefits under the state retirement system with at least 10 years but less than 15 years of Town service shall be required to pay 75% of their own health insurance premiums and supplemental Medicare insurance.
- **4.** Retired employees participating in the plan shall pay all additional premiums for spouse or other dependent coverage requested by the retiree.

**5.** A surviving spouse of a retired Town employee may continue to participate in the Town's health insurance program entirely at his/her own cost until he/she remarries or is eligible to convert to Medicare coverage.

#### **B.** Life Insurance

Upon retirement, basic group life insurance coverage continues at no cost to the retiree provided they are at least 50 (or 55 with five years of service) years of age and have at least 10 years of service. (Refer to Section 7.5 - Benefits of this manual for more information).

### 15.7 Wellness Program

Employees who retire under the state retirement system with a minimum of 10 years of Town service shall be eligible to use Ida Lee Park Recreation Center free of charge.

### **15.8 Farewell Events**

- **A.** To ensure that all employees are honored for their service to the Town before their departure the following policy is established:
  - 1. When an employee exits a department for employment outside the organization, the department may plan a farewell event, such as a lunch, or whatever is acceptable to the employee. Each attendee is expected to pay for his/her own lunch.
  - **2.** The employee's department, in consultation with the employee, will handle retirement recognition.

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### Section 16: Employee Personnel Files

### **16.1 Policy Statement**

The Human Resources Department will establish and maintain the official personnel file for all Town employees. The Human Resources Department is designated as the office of record for the collection, storage and dissemination of data relating to all Town employees. See the SOP entitled "Employee Personnel Filings" regarding how to establish and file all employee personnel files.

### **16.2 Establishment of Department Employee Files**

- **A.** Department Directors and Managers, and their designees will ensure that only personnel information deemed to be critical to the operation of the department is maintained in unofficial personnel records within the department. This information is to be kept confidential in secured files with limited access, to be shared on a need to know basis.
- **B.** The existence of any personnel information system must be open to the Human Resources Department.
- **C.** All data in the personnel file about an employee must be open to that employee and to the Human Resources Department. All employees are entitled to view information in their own personnel file.
- **D.** An individual will have recourse to prohibit the use of information in a manner other than the purpose for which it was collected or intended. If an employee believes that information is being misused, he/she must inform the Human Resources Manager in writing.
- **E.** These requirements do not apply to records maintained by the Police Department containing data gathered through background investigations.

### **16.3 Dissemination of Information**

- **A.** The Human Resources Department will handle all requests for verification of employment for current or past employees. Any request to view an employee's information, such as their personnel file or training certificates, should be documented on the "Personnel File Activity Log" to be included in each employee's personnel file.
- **B.** The Human Resources Department will only release data relating to employee names, job titles, employment dates, and the last salary received. Departments are not authorized to provide any information, personal or otherwise, regarding their employees or former employees to other individuals, businesses or outside agencies. Only the Town Manager, Town Attorney, and Human Resources Manager may approve exceptions to this policy on a case-by-case basis.
- **C.** Employees may sign a waiver to allow co-workers to act as an employee reference.

**D.** Law enforcement agencies, in the course of their business, may be allowed access to file information. This decision will be made at the discretion of the Human Resources Department in response to the request, a legal subpoena, or court order.

### 16.4 Records Retention and Disposal

**A.** The Human Resources Department shall retain and dispose of personnel files in accordance with Virginia state law and the Library of Virginia Retention schedules.

### 16.5 Review Rights of Personnel Records

- **A.** An employee shall have the right to review his/ her personnel file during working hours by contacting the Human Resources Department to schedule an appointment. Copies requested by an employee are to be made by a Human Resources staff member.
- **B.** The employee will review his/her file in the presence of a Human Resources Department representative. If the employee finds information that he or she believes is inaccurate, the employee may request in writing that this be changed or purged appropriately.
- **C.** An employee's immediate supervisor, the Department Director or Manager, and the Town Manager are authorized to review individual employee files, except medical information or other information protected by HIPAA or other confidential information not related to job performance or function.

### 16.6 Employee Files and the Freedom of Information Act

- **A.** The Freedom of Information Act (FOIA) provides that any person has a right to access public records, including everything written or prepared by a public body or its officers. Anything written or prepared by the Town is available for public access.
- **B.** The FOIA has certain exemptions from what may be released to the public; among these are personnel files, as they constitute a clearly unwarranted invasion of privacy. However, if these personnel files may be released without causing any foreseeable harm, and disclosure is not otherwise prohibited by law, the Town may release personnel files.

### **16.7 Confidentiality**

- **A.** Employee files are maintained by the Human Resources Department and are considered confidential. Federal laws require that all employee files be maintained in a confidential manner. This includes official personnel files the Human Resources Department maintains and unofficial departmental files.
- **B.** Departments maintaining employee files must ensure the reliability and confidentiality of the data and take precautions to prevent its misuse.

Page Left Blank Intentionally Glossary

#### Section 17: Glossary

Where used within the context of these policies and procedures, the following definitions and terms will have the meanings indicated below:

<u>Administrative Leave</u> – Leave of absence with or without pay for the purposes of (1) an employee to be off work as recommended by the Department Director or Manager and approved by the Town Manager; or (2) investigating disciplinary charges against an employee.

<u>Anniversary Date</u> – For performance evaluations and/or salary increases, the anniversary date will be based upon the employee's original hire date or date of subsequent promotions.

<u>Classification Plan</u> – The system of identifying groups of Town positions based upon job complexity, scope and impact, among other factors, and arranging these in a logical framework reflecting salaries commensurate with work, skill and responsibilities.

<u>Compensation Plan</u> – The system used to identify and establish salary ranges of the grades in the classification plan.

<u>Compensatory Time</u> – Additional time earned by an employee who has worked in excess of regular hours during a given payroll period, to be granted in lieu of paid overtime.

<u>Continuous Service</u> – Uninterrupted employment except for authorized leave(s) of absence.

<u>Demotion</u> – The change of an employee from one position to another, generally having a lower pay grade and requiring performance of less responsible duties.

<u>Department</u> – A major administrative or operating unit of Town government possibly composed of various divisions.

<u>Department Directors</u> – Collective term that refers to the Directors of Capital Projects, Public Works, Finance and Administrative Services, Parks and Recreation, Planning and Zoning, Utilities, Chief of Police, and Plan Review.

**Department Managers** – Collective term that refers to the Managers of the Airport, Information Technology, and Human Resources Department.

<u>Disability</u> – A physical or mental impairment that substantially limits one or more of the major life activities of such individual, a record of such an impairment, or regarded as having such an impairment.

**<u>Dismissal</u>** – The involuntary separation of employment.

**Division** – A unit within a Town government department.

<u>Eligible Applicant</u> – An applicant who meets the minimum qualifications for employment for a particular position.

**Employee** – A person hired to a position with the Town for which he/she is compensated. Different categories of employees included:

- **Flexible** part-time An employee hired for an indefinite period of time for varying hours of time not to exceed 29 hours per week (not eligible for benefits).
- **Regular full-time** A full-time employee whose regular work schedule is 37.5 hours or more in a week (with the exception of public safety personnel who work 80 hours in two-week pay period). Regular full-time employees are eligible to receive health insurance, life insurance, disability, and other Town benefits, and to accrue annual and sick leave.
- **Regular part-time** A part-time employee whose regular work schedule is more than 20 hours per week and at most 29 hours per week, and is eligible for some pro-rated benefits.
- **Temporary** An employee who is appointed to fill a temporary full-time or part-time position for a limited or fixed period of time, and generally not eligible for benefits.

**Employment-at-will** – "A legal doctrine which states that an employment relationship may be terminated by the employer or employee at any time and for any lawful reason, or for no reason whatsoever."

<u>Evaluation Date</u> – The date the employee is eligible for a performance evaluation. For employees that have been transferred, promoted or demoted, the employee evaluation date will be on the anniversary date of the change.

<u>Exempt Employee</u> – "Employees who meet one of the FLSA exemption tests, are paid on a fixed salary basis, and are not entitled to overtime." (See Town's Classification and Compensation plan)

<u>Flexible Part-time Employee</u> – An employee hired for an indefinite period of time for varying hours of time (not eligible for benefits).

<u>Full-time Employee</u> – An employee who works on a continuing basis and is scheduled to work at least 37.5 hours a week.

<u>Grievance</u> – A grievance is a formal complaint or dispute filed by an employee relating to specific, enumerated conditions of his/her employment.

<u>Grievance Panel</u> – A panel of three members selected from a list maintained by Human Resources, to hear a grievance case requested by an employee.

<u>Harassment</u> – "Conduct or actions based on race, religion, sex, national origin, age, disability, military membership, marital status, sexual orientation, political affiliations, or gender that is severe or pervasive enough to create a hostile, abusive or intimidating work environment for a reasonable person."

<u>Hire Date</u> – Initial date that a person becomes an employee of the Town.

<u>Immediate Family</u> – See definition as stated by the Family Medical Leave Act (FMLA).

<u>Job Abandonment</u> – "Employees who are absent from work for three consecutive days without giving proper notice to their supervisors."

<u>Job Description</u> – A brief, written statement of the general duties, responsibilities, and required education and experience for a particular position.

<u>Layoff (Reduction-in-Force)</u> – A temporary or permanent separation of an employee (without cause) but due to a lack of funds or work.

<u>Leave Without Pay</u> – Employee absence with approval of Department Director or Manager, or Town Manager, generally after exhausting annual leave and sick leave.

**Medical Review Officer** – Representative from the laboratory wherein urine samples are sent for completion of a drug test; responsible for relaying the result of the drug test to the employee and the Town

<u>Merit Increase</u> – An increase in salary based upon an employee's job performance.

<u>Merit Pay System</u> – "A compensation system whereby base pay increases are determined by individual performance."

<u>Minimum Qualifications</u> – Minimum education and experience requirements that qualify an applicant to be considered for selection for a specific Town position.

Non-Exempt Employee — An employee who is not exempt from the Fair Labor Standards Act. (Proposed: "An employee who does not meet any one of the Fair Labor Standards Act exemption tests and is paid on an hourly basis and covered by wage and hour laws regarding hours worked, overtime pay, etc."

<u>Overtime</u> – Time worked in excess of 40-hour regular work schedule; time and a half is generally paid after an employee works 40 hours within a work week.

<u>Officer</u> – Executive positions including Town Manager, Deputy Town Manager, Department Directors, Department Managers, and other executive level positions as determined by the Town Manager.

<u>Open Enrollment Period</u> – "The period of time designated by the employer's health or other benefit plan when employees may enroll in new benefit plans or make changes to existing benefit plans."

<u>Part-time Employee</u> – An employee whose regular work week does not exceed 29 hours.

<u>Performance Evaluation</u> – The method of evaluating each employee on a periodic basis as to his/her performance on the job.

<u>Pay Grade</u> – The numerical designation of a fixed salary range assigned to a position class or group of classes.

<u>Probationary Period</u> – The one year period given to a newly hired or promoted employee to demonstrate that he/she can perform the duties of the position in a satisfactory manner.

<u>Reasonable Accommodation</u> – "Modifying or adjusting a job process or a work environment to better enable a qualified individual with a disability to be considered for or perform the essential functions of a job."

<u>Reasonable Suspicion Test</u> – "A drug or alcohol test administered to an employee due to a performance or policy infraction or poor or erratic behavior."

**Reclassification** – The assignment of an existing position form one class to a different class due to a significant change in duties or responsibilities.

**Resignation** - The voluntary separation of an employee at his/her request.

<u>Regular Full-time</u> – A full-time employee whose regular work schedule is 37.50 hours or more in a week, (with the exception of emergency service personnel who work 80 hours in a two-week pay period). Regular full-time employees are eligible to receive health insurance, life insurance, disability, and other Town benefits, and to accrue annual and sick leave.

<u>Regular part-time</u> – A part-time employee whose regular work schedule is more than 20 hours per week but at most 29 hours per week, and is eligible for some pro-rated benefits.

<u>Risk Manager</u> – A designated employee who identifies, assesses and prioritizes risks followed by coordinated and economical application of resources to minimize, monitor, and control the probability and/or impact of unfortunate events.

**Separation** – Voluntary or involuntary termination of employment.

<u>Series</u> – A number of job classifications related to each other in terms of work within the same occupational field, such as Maintenance Worker I, II, and III.

#### TOWN OF LEESBURG - PERSONNEL PROCEDURES MANUAL

<u>Sexual Harassment</u> – "Unwelcome sexual advances, requests for sexual favors and other verbal, written, electronic, visual, or physical conduct of a sexual nature that explicitly or implicitly affects an individual's employment, unreasonably interferes with an individual's work performance or creates an intimidating, hostile or offensive work environment."

**Suspension** – An involuntary leave of absence.

<u>Temporary Employee</u> – An employee who is appointed to fill a full-time or part-time position for a limited or fixed period of time, and generally not eligible for benefits.

<u>Transfer</u> – Moving an employee from one position or department to another.

<u>Under fill</u> – A position recruited and filled at a grade lower than the authorized level of the position; example, a Water Plant Operator Trainee (grade 7) when the authorized position is Water Plant Operator (grade 8).

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### TOWN OF LEESBURG - PERSONNEL PROCEDURES MANUAL

Appendix A: Classification and Compensation Plan Appendix B: Salary Schedules

**Appendix C: Human Resources Forms** 

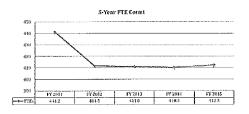
### Appendix A: Classification and Compensation Plan

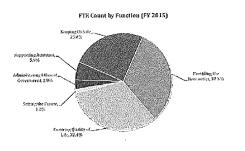
Debt Schedule Financial Summaries

#### Full-Time Equivalent (FTE) Summary

In FY 2015, the adopted personnel complement totals 412.3 FTEs, an increase of 2 FTEs from the prior year. The increase is attributed to the hiring of two additional police officers in FY 2014. A frozen position is also being transferred from the Office of Capital Projects to the Town Manager's Office for front counter support at Town Hall. Also, two Capital Projects positions directly related to land acquisition efforts were transferred to the Office of Town Attorney as well as the transfer of a regular part-time FTE to Parks & Recreation for the administration of the Town's forestry program.

					FY 2015	Change from	Change from	% Change from
Function/Department	FY 2011	FY 2012	FY 2013	FY 2014	Adopted	Prior Year	2011	201
Administering Efficient Govern	unent							
Town Manager	9,0	6.0	6,0	6,0	7.0	1,0	-2.0	-22.29
Town Attorney	3.0	3,0	3,0	3.0	5.0	2.0	2,0	66.79
Cierk of Council	1.0	1.0	1.0	1.0	1,0	_		
Sub-Total	13.0	10,0	10.0	10.0	13.0	3.0	Wightenber	**************************************
Supporting Activities								
Finance	19.5	16.0	16,0	15.5	15.5	_	-4.0	-20.59
Human Resources	7.0	4.0	4.0	4.0	4.0	-	-3.0	-42.99
Information Technology	6.0	5.0	5.0	5.0	5.0	_	-1.0	-16.79
Sub- Total	32.5	25.0	25,0	24.5	24.5	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	-8.0	-24.69
Keeping Us Safe								
Police	101.0	101.0	101.0	101.0	103.0	2.0	2.0	2.09
Sub-Total	101.0	101.0	101.0	101.0	103.0	2.0	2.0	2,09
Providing the Necessities								
Public Works	53,0	49.0	49.0	49.0	49.0	_	-4.0	-7,59
Utilities	80.5	78,5	78,0	78.0	78,0	_	-2.5	-3.19
Capital Projects	10,0	10,6	10.6	9.4	6.0	-3.4	-4.0	-40.09
Sub-Total	143.5	138.1	137,6	136.4	133.0	-3.4	-10,5	-7.39
Ensuring Quality of Life								
Planning & Zoning	16.0	11.0	11.0	12.0	12.0	-	-4.0	-25.09
Plan Review	12.0	9,0	9.0	9.0	9.0	****	-3.0	-25.09
Parks & Recreation	111,8	107.1	107.1	107,1	107.5	0.4	-3.4	-3,19
Thomas Balch Library	6.2	5.2	5.2	5.2	5,2		-1.0	-16.15
Sub-Total	145.2	132.4	132.4	133.4	133.8	0.4	-11.4	-7.99
Seizing the Future								
Economic Development	2,0	2.0	2.0	2.0	2.0	****	_	_9
Airport	4,0	3.0	3.0	3.0	3,0	_	-1.0	-25,09
Sub-Total	6,0	5.0	5.0	5,0	5.0		-1.0	-16.79
Total	441,2	411.5	411.0	410.3	412,3	2.0	-28.9	-6,69





FY 2015 Adopted Budget

Town of Leesburg, VA

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## Appendix B: Salary Schedule

<b>General Government Pay Grades - FY 2015</b>		
Grade	Beginning	Ending
1	\$22,974	\$40,292
2	\$26,070	\$43,757
3	\$28,312	\$47,521
4	\$30,748	\$51,607
5	\$33,392	\$56,045
6	\$36,262	\$60,865
7	\$39,384	\$66,099
8	\$42,767	\$71,785
9	\$45,995	\$77,577
10	\$49,949	\$83,837
11	\$54,244	\$91,048
12	\$58,911	\$98,878
13	\$63,976	\$107,380
14	\$69,478	\$116,614
15	\$75,454	\$126,644
16	\$81,943	\$137,534
17	\$88,989	\$149,363
18	\$96,644	\$162,210
19	\$104,955	\$176,157

Public Safety Pay Grades - FY 2015		
Grade	Beginning	Ending
P1	\$ 53,233	\$ 87,833
P2	\$ 55,895	\$ 92,225
P3	\$ 58,690	\$ 96,835
P4	\$ 61,624	\$ 101,677
P6	\$ 64,706	\$ 106,751
P7	\$ 76,941	\$ 129,107
P8	\$ 83,559	\$ 140,212
P9	\$ 90,744	\$ 152,269

Communications Staff - FY 2015		
Grade	Beginning	Ending
CT1	\$ 45,136	\$ 74,472
CT2	\$ 47,392	\$ 78,196
CT3	\$ 49,761	\$ 82,107
CTS	\$ 52,250	\$ 86,211
ISM	\$ 63,151	\$ 104,200

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### Appendix C: Human Resources Forms

C-1	Recruitment Requisition Form	
C-2	Personnel Action Form	
FMLA Packet:		
C-3	FMLA Fact Sheet (FMLA01)	
<b>C-4</b>	Certification for Health Care Provider (FMLA02)	
C-5	Request for or Designation of FMLA (FMLA03)	
<b>C-6</b>	Definitions of Serious Health Conditions (FMLA04)	
C7	Tuition Reimbursement Application Form	
<b>C8</b>	Performance Evaluation Form	
<b>C9</b>	Performance Improvement Form	
C10	Awards Nominations Form	
C11	Grievance Procedure Form	
C12	Separation Procedure Checklist	
C13	Report of Separation	
C14	Travel Expense Form	
C15	Cell Phone Request Form	
C16	Telecommuting Work Agreement	

**Note**: All other HR Forms not referred to in this manual in addition to updated versions of the forms listed above can be found in the Town of Leesburg's Employee Intranet located in the HR Department tab.